Michigan Community College Association
222 N. Chestnut St.
Lansing, Michigan 48933

MEMORANDUM

TO: Members
House Higher Education and Career Preparation Committee

FROM: Thomas M. Bernthal, President
Michigan Community College Association

DATE: February 28, 2006

SUBJECT: **House Bill 5400**

The Michigan Community College Association (MCCA) supports HB 5400. This legislation permits a community college to voluntarily reorganize its district with voter approval.

This bill would provide an additional tool to annexation. It addresses a number of issues:

- It promotes access to higher education services by reducing the number of out-of-district students, therefore lowering the tuition cost to the student. At the same time, it broadens the property tax base to help finance community college operations

- It will assist in increasing the number of college graduates and in addressing the workforce development needs of the state, two goals of the Cherry Commission

- It is permissive in nature and requires an affirmative vote of the people

Attached please find some brief historical information on public community colleges, a map of the districts, statewide trends in community college finance, individual college financial information, and individual college tuition and millage information.

Please support HB 5400.

Attachments

Michigan Community College Historical Information

The development of Michigan's 28 community and junior colleges has occurred over the past 90 years. Grand Rapids Junior College, established in 1914, was the first publicly supported two-year college in Michigan.

Article VIII—Section 7—Michigan Constitution of 1963 (Extract)

Sec. 7. The legislature shall provide by law for the establishment and financial support of public community and junior colleges which shall be supervised and controlled by locally elected boards.

History Const. 1963, Art. VIII § 7, Eff. Jan. 1, 1964.

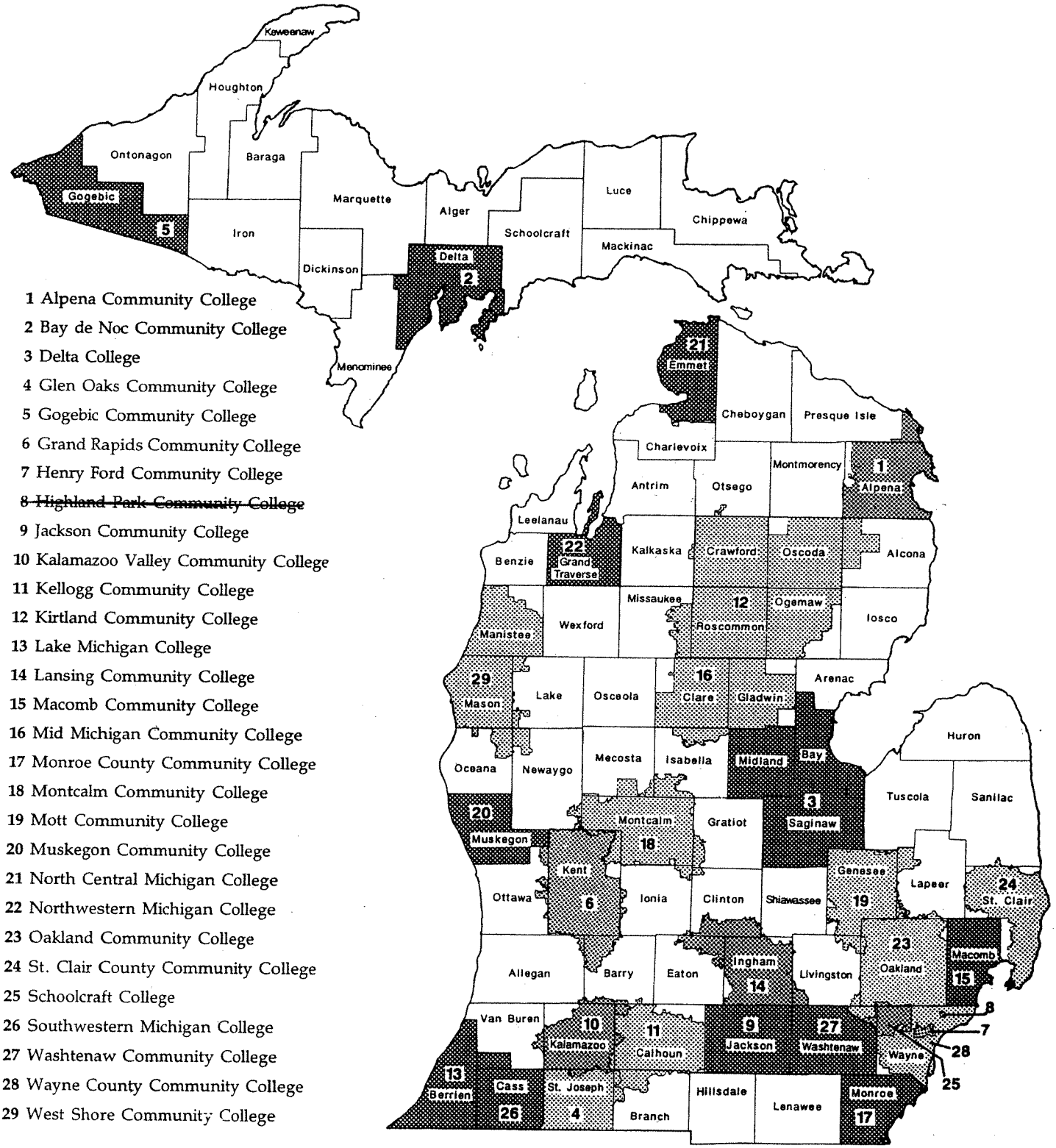
Public Act 331 of 1966

Following the Michigan Constitution of 1963, the Legislature consolidated and revised the laws relative to community colleges into Act 331 of 1966. It provided for: the creation of community college districts; a charter for such districts; the governance, control, and administration of such districts; the election of a board of trustees; and for the assessment, levy, collection, and return of taxes.

College	Location	Current Organized District	Date Organized
Grand Rapids Community College	Grand Rapids	ISD	1914
*Highland Park Community College	Highland Park	K-14	1918
Mott Community College	Flint	ISD	1923
St. Clair County Community College	Port Huron	ISD	1923
Muskegon Community College	Muskegon	County	1926
Jackson Community College	Jackson	County	1928
Gogebic Community College	Ironwood	County	1932
Henry Ford Community College	Dearborn	K-14	1938
Lake Michigan College	Benton Harbor	County	1946
Northwestern Michigan College	Traverse City	County	1951
Alpena Community College	Alpena	K-12	1952
Macomb Community College	Warren	County	1954
Kellogg Community College	Battle Creek	ISD	1956
Delta College	University Center	County	1957
Lansing Community College	Lansing	K-12	1957
North Central Michigan College	Petoskey	County	1958
Schoolcraft College	Livonia	K-12	1961
Bay de Noc Community College	Escanaba	County	1962
Monroe County Community College	Monroe	County	1964
Southwestern Michigan College	Dowagiac	County	1964
Oakland Community College	Bloomfield Hills	ISD	1964
Washtenaw Community College	Ann Arbor	County	1965
Montcalm Community College	Sidney	ISD	1965
Glen Oaks Community College	Centreville	ISD	1965
Mid Michigan Community College	Harrison	ISD	1965
Kirtland Community College	Roscommon	ISD	1966
Kalamazoo Valley Community College	Kalamazoo	K-12	1966
West Shore Community College	Scottville	ISD	1967
Wayne County Community College	Detroit	ISD	1968

* Highland Park Community College discontinued operation during 1995-96.

MICHIGAN COMMUNITY COLLEGES



1 Alpena Community College
2 Bay de Noc Community College
3 Delta College
4 Glen Oaks Community College
5 Gogebic Community College
6 Grand Rapids Community College
7 Henry Ford Community College
~~8 Highland Park Community College~~
9 Jackson Community College
10 Kalamazoo Valley Community College
11 Kellogg Community College
12 Kirtland Community College
13 Lake Michigan College
14 Lansing Community College
15 Macomb Community College
16 Mid Michigan Community College
17 Monroe County Community College
18 Montcalm Community College
19 Mott Community College
20 Muskegon Community College
21 North Central Michigan College
22 Northwestern Michigan College
23 Oakland Community College
24 St. Clair County Community College
25 Schoolcraft College
26 Southwestern Michigan College
27 Washtenaw Community College
28 Wayne County Community College
29 West Shore Community College

Organized District

Intermediate District

County District

K-12 District

Revised 7/1/91

MICHIGAN COMMUNITY COLLEGES

ACTIVITIES CLASSIFICATION STRUCTURE (ACS)
2004-05 DATA BOOK & COMPANION

Michigan Department of Labor & Economic Growth

February 15, 2006

TABLE 9
REVENUE SOURCES BY PERCENTAGE

REVENUE SOURCE	1996-97	1997-98	1998-99	1999-2000	2000-01	2001-02	2002-03	2003-04 [1]	2004-05
STATE AID	33.1%	32.9%	32.9%	33.0%	33.3%	30.3%	27.8%	24.3%	23.9%
PROPERTY TAX	34.6%	35.2%	35.9%	36.3%	35.9%	39.9%	40.5%	40.9%	40.4%
TUITION & FEES	28.6%	27.7%	27.5%	27.0%	26.8%	26.8%	28.8%	31.6%	31.7%
ALL OTHER	3.6%	4.1%	3.8%	3.8%	4.0%	3.1%	2.9%	3.3%	4.0%
TOTAL	100%	100%	100%	100%	100%	100%	100%	100%	100%

[1] Beginning in 2003-04 revenue includes General and Designated Funds due to reporting changes.

TABLE 23
OPERATING FUND REVENUE
2004-05

	TUITION & FEES		PROPERTY TAX		STATE AID		ALL OTHER		TOTAL
GROUP 1									
ALPENA	$4,611,601	38%	$2,208,896	18%	$4,972,340	41%	$433,327	4%	$12,226,164
BAY DE NOC	$4,607,637	39%	$1,810,096	15%	$4,681,530	40%	$609,209	5%	$11,708,472
GLEN OAKS	$2,370,345	27%	$3,998,308	45%	$2,381,200	27%	$87,003	1%	$8,836,856
GOGEBIC	$1,909,479	26%	$1,055,695	14%	$3,990,400	54%	$485,718	7%	$7,441,292
KIRTLAND	$4,322,460	32%	$5,344,818	40%	$2,775,700	21%	$1,020,853	8%	$13,463,831
MID MICHIGAN	$7,652,024	55%	$1,885,260	14%	$4,038,472	29%	$303,755	2%	$13,879,511
MONTCALM	$3,605,339	31%	$4,612,646	39%	$2,976,950	25%	$535,825	5%	$11,730,760
NORTH CENTRAL	$3,383,880	30%	$4,587,411	41%	$2,850,004	25%	$454,901	4%	$11,276,196
SOUTHWESTERN	$4,740,594	30%	$3,834,808	24%	$6,201,200	40%	$897,620	6%	$15,674,222
WEST SHORE	$2,210,093	24%	$4,552,593	49%	$2,162,100	23%	$302,441	3%	$9,227,227
GROUP 2									
JACKSON	$12,945,477	42%	$4,428,375	14%	$11,068,600	36%	$2,329,915	8%	$30,772,367
KELLOGG	$9,953,640	34%	$9,114,148	31%	$9,145,300	31%	$1,057,197	4%	$29,270,285
LAKE MICHIGAN	$6,630,085	26%	$10,973,049	43%	$4,875,402	19%	$2,805,352	11%	$25,283,888
MONROE	$5,365,456	25%	$11,684,119	54%	$4,049,700	19%	$391,267	2%	$21,490,542
MUSKEGON	$8,008,637	32%	$8,373,975	33%	$8,410,350	33%	$501,433	2%	$25,294,395
NORTHWESTERN	$13,340,839	43%	$7,335,917	24%	$8,585,504	28%	$1,637,428	5%	$30,899,688
ST. CLAIR	$8,041,119	33%	$8,945,783	37%	$6,617,600	27%	$838,295	3%	$24,442,797
GROUP 3									
DELTA	$23,522,396	38%	$21,777,189	35%	$13,044,200	21%	$3,328,117	5%	$61,671,902
GRAND RAPIDS	$29,751,698	39%	$25,867,759	34%	$17,159,475	22%	$4,290,264	6%	$77,069,196
HENRY FORD	$32,019,783	48%	$11,619,289	18%	$20,608,700	31%	$1,824,755	3%	$66,072,527
KALAMAZOO VALLEY	$12,454,809	30%	$16,174,396	39%	$11,640,000	28%	$1,119,460	3%	$41,388,665
MOTT	$22,809,215	37%	$20,989,013	34%	$14,894,743	24%	$2,486,089	4%	$61,179,060
SCHOOLCRAFT	$20,923,643	35%	$24,022,492	40%	$11,551,905	19%	$3,174,716	5%	$59,672,756
WASHTENAW	$20,000,125	25%	$42,335,874	54%	$11,730,848	15%	$4,415,206	6%	$78,482,053
WAYNE COUNTY	$17,053,830	17%	$65,617,962	66%	$15,695,620	16%	$1,398,426	1%	$99,765,838
GROUP 4									
LANSING	$31,134,402	31%	$36,106,835	36%	$29,243,500	29%	$4,140,677	4%	$100,625,414
MACOMB	$31,400,661	30%	$39,033,176	37%	$31,201,800	30%	$3,394,613	3%	$105,030,250
OAKLAND	$35,656,095	25%	$85,557,465	59%	$19,682,602	14%	$3,424,949	2%	$144,321,111
STATE AGGREGATE	***$380,425,362***	***31.7%***	***$483,847,347***	***40.4%***	***$286,235,745***	***23.9%***	***$47,688,811***	***4.0%***	***$1,198,197,265***

Source: 2004-05 Audited Financial Statements

TABLE 15
IN-DISTRICT TUITION RATE

	1996-97	1997-98	1998-99	1999-2000	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	1 YEAR CHANGE
ALPENA	$48.00	$51.00	$53.00	$54.00	$55.00	$58.00	$61.00	$66.00	$67.75	$72.00	6.3%
BAY DE NOC	$53.50	$53.50	$53.50	$53.50	$55.00	$56.75	$58.00	$59.75	$61.10	$64.50	5.6%
DELTA	$54.75	$56.00	$57.25	$58.00	$59.30	$61.40	$63.70	$67.50	$69.00	$72.50	5.1%
GLEN OAKS	$45.00	$46.00	$46.00	$47.00	$48.00	$54.00	$56.00	$59.00	$60.00	$64.00	6.7%
GOGEBIC	$36.00	$39.00	$41.00	$43.00	$45.00	$49.00	$54.00	$64.00	$66.00	$74.00	12.1%
GRAND RAPIDS	$54.00	$55.50	$56.50	$57.00	$58.50	$60.00	$61.50	$65.00	$66.00	$69.50	5.3%
HENRY FORD	$47.00	$51.00	$53.00	$53.00	$55.00	$55.00	$57.00	$57.00	$57.00	$57.00	0.0%
JACKSON	$48.50	$49.50	$50.50	$52.00	$53.50	$55.00	$64.00	$69.00	$70.50	$74.00	5.0%
KALAMAZOO VALLEY	$38.00	$41.00	$41.00	$42.00	$43.25	$45.25	$47.50	$51.00	$52.40	$55.00	5.0%
KELLOGG	$42.00	$44.00	$46.50	$48.50	$49.50	$51.75	$54.75	$57.75	$59.00	$62.00	5.1%
KIRTLAND	$47.25	$48.65	$49.95	$50.85	$52.10	$54.10	$58.40	$61.35	$62.75	$66.85	6.5%
LAKE MICHIGAN	$45.00	$45.00	$45.00	$46.50	$48.00	$51.00	$57.50	$65.00	$66.55	$72.50	8.9%
LANSING	$43.00	$47.00	$48.00	$48.50	$49.00	$50.00	$51.00	$54.00	$55.00	$65.00	18.2%
MACOMB	$51.00	$52.50	$53.50	$54.00	$55.00	$56.00	$57.00	$60.00	$61.00	$65.00	6.6%
MID MICHIGAN	$45.00	$46.00	$47.00	$47.75	$52.75	$54.25	$56.75	$59.50	$60.86	$62.30	2.4%
MONROE	$40.00	$43.00	$44.00	$46.00	$47.00	$49.00	$51.00	$53.00	$54.00	$58.00	7.4%
MONTCALM	$47.40	$48.80	$49.90	$51.40	$52.94	$54.74	$57.00	$60.00	$61.00	$64.00	4.9%
MOTT	$54.85	$56.50	$57.80	$59.40	$61.15	$61.15	$62.85	$69.00	$70.55	$75.80	7.4%
MUSKEGON	$45.00	$47.00	$48.00	$49.00	$49.00	$50.00	$52.00	$56.00	$57.00	$60.00	5.3%
NORTH CENTRAL	$46.00	$46.00	$46.00	$46.00	$47.00	$48.40	$52.00	$58.00	$59.30	$64.00	7.9%
NORTHWESTERN	$50.50	$51.75	$53.00	$54.75	$56.00	$56.00	$58.00	$63.20	$64.60	$68.60	6.2%
OAKLAND	$46.00	$46.00	$47.00	$47.70	$48.70	$50.30	$51.70	$52.50	$53.70	$55.15	2.7%
ST. CLAIR	$55.50	$57.00	$58.25	$58.25	$59.25	$61.00	$64.00	$64.00	$65.45	$68.50	4.7%
SCHOOLCRAFT	$50.00	$51.00	$52.00	$53.00	$54.00	$55.00	$57.00	$61.00	$62.50	$65.00	4.0%
SOUTHWESTERN	$44.00	$45.00	$45.00	$46.50	$48.00	$52.00	$55.25	$60.25	$61.90	$67.75	9.5%
WASHTENAW	$52.00	$52.00	$52.00	$52.00	$56.00	$57.00	$58.00	$60.00	$60.00	$62.00	3.3%
WAYNE COUNTY	$54.00	$54.00	$54.00	$54.00	$54.00	$54.00	$54.00	$54.00	$54.00	$55.50	2.8%
WEST SHORE	$46.00	$48.00	$50.00	$51.50	$53.00	$54.50	$58.25	$61.00	$62.40	$65.00	4.2%
STATE AVERAGE	***$47.47***	***$48.99***	***$49.95***	***$50.90***	***$52.32***	***$54.09***	***$56.76***	***$60.28***	***$61.48***	***$65.19***	***6.0%***

TABLE 16
OUT-OF-DISTRICT TUITION RATE

	1996-97	1997-98	1998-99	1999-2000	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	1 YEAR CHANGE
ALPENA	$72.00	$75.00	$78.00	$80.00	$82.00	$86.00	$91.00	$99.00	$101.50	$108.00	6.4%
BAY DE NOC	$73.50	$73.50	$73.50	$73.50	$76.75	$79.00	$81.25	$83.50	$87.75	$95.00	8.3%
DELTA	$70.00	$70.00	$77.00	$79.00	$81.00	$84.00	$88.00	$93.50	$99.00	$104.00	5.1%
GLEN OAKS	$53.00	$54.00	$54.00	$56.00	$58.00	$66.00	$68.00	$75.00	$89.00	$95.00	6.7%
GOGEBIC	$50.00	$54.00	$57.00	$60.00	$62.00	$67.00	$72.00	$82.00	$86.00	$94.00	9.3%
GRAND RAPIDS	$80.00	$82.00	$83.00	$84.00	$86.00	$88.00	$90.00	$100.00	$110.00	$125.00	13.6%
HENRY FORD	$73.00	$81.00	$85.00	$85.00	$89.00	$92.00	$98.00	$112.00	$112.00	$112.00	0.0%
JACKSON	$62.50	$64.50	$66.50	$68.50	$70.50	$73.00	$82.00	$88.50	$95.00	$104.00	9.5%
KALAMAZOO VALLEY	$71.00	$74.00	$74.00	$76.00	$77.50	$79.75	$82.75	$87.00	$89.40	$94.00	5.1%
KELLOGG	$70.75	$74.15	$78.40	$80.75	$82.40	$84.65	$88.75	$93.60	$95.75	$100.50	5.0%
KIRTLAND	$64.75	$66.70	$68.50	$69.70	$71.40	$80.80	$87.25	$96.25	$115.15	$122.65	6.5%
LAKE MICHIGAN	$55.00	$55.00	$55.00	$55.00	$58.00	$61.00	$69.50	$77.00	$78.85	$86.00	9.1%
LANSING	$72.00	$76.00	$77.00	$77.50	$78.00	$79.00	$81.00	$86.00	$88.00	$105.00	19.3%
MACOMB	$76.50	$79.00	$81.00	$82.00	$83.00	$84.00	$85.00	$88.00	$89.00	$99.00	11.2%
MID MICHIGAN	$68.00	$70.00	$72.00	$77.00	$84.00	$88.00	$93.00	$99.00	$104.45	$107.00	2.4%
MONROE	$64.00	$69.00	$72.00	$75.00	$78.00	$81.00	$84.00	$87.00	$92.00	$98.00	6.5%
MONTCALM	$72.70	$74.85	$76.95	$78.85	$81.22	$83.98	$87.00	$87.00	$93.00	$98.00	5.4%
MOTT	$79.10	$81.50	$83.35	$85.70	$88.25	$88.25	$90.70	$103.20	$105.55	$113.45	7.5%
MUSKEGON	$64.50	$67.50	$69.00	$71.00	$71.00	$73.00	$76.00	$82.00	$83.50	$90.00	7.8%
NORTH CENTRAL	$62.00	$64.00	$64.00	$70.50	$73.00	$75.20	$79.00	$90.00	$92.10	$101.30	10.0%
NORTHWESTERN	$83.50	$85.75	$87.75	$90.50	$93.25	$93.25	$101.00	$110.10	$112.60	$119.92	6.5%
OAKLAND	$78.00	$78.00	$79.50	$80.70	$82.40	$85.20	$87.50	$88.90	$88.90	$93.35	5.0%
ST. CLAIR	$82.00	$84.50	$86.50	$86.50	$88.25	$90.00	$95.00	$99.00	$101.25	$108.00	6.7%
SCHOOLCRAFT	$73.00	$75.00	$76.00	$78.00	$80.00	$82.00	$85.00	$91.00	$93.00	$97.00	4.3%
SOUTHWESTERN	$56.00	$57.00	$51.00	$52.50	$54.25	$60.00	$63.75	$69.50	$71.30	$85.75	20.3%
WASHTENAW	$75.00	$75.00	$77.00	$77.00	$81.00	$83.00	$85.00	$101.00	$101.00	$105.00	4.0%
WAYNE COUNTY	$70.00	$70.00	$70.00	$70.00	$70.00	$70.00	$70.00	$70.00	$70.00	$71.75	2.5%
WEST SHORE	$71.00	$75.00	$78.00	$80.00	$82.25	$84.75	$91.00	$97.00	$102.00	$106.00	3.9%
STATE AVERAGE	***$69.39***	***$71.64***	***$73.25***	***$75.01***	***$77.23***	***$80.07***	***$84.02***	***$90.57***	***$94.54***	***$101.38***	***7.2%***

TABLE 26
TAXABLE VALUE AND MILLAGE RATES
2004-05

	TAXABLE VALUE PER FYES	TAXABLE VALUE ('000)	FYES	MILLAGE RATES				
				BUILDING & SITE	DEBT RETIREMENT	VOTED OPERATING	LEVIED OPERATING	TOTAL LEVIED
GROUP 1								
ALPENA	$743	$897,284	1,208	0.0000	0.0000	2.5000	2.4252	2.4252
BAY DE NOC	$529	$914,332	1,728	1.0000	0.1724	2.5000	2.3276	3.5000
GLEN OAKS	$1,572	$1,460,667	929	0.0000	0.0000	3.0000	2.7453	2.7453
GOGEBIC	$575	$366,069	637	1.4414	0.0000	1.5000	1.3564	2.7978
KIRTLAND	$2,282	$2,510,432	1,100	0.0000	0.1600	2.5000	2.1460	2.3060
MID MICHIGAN	$749	$1,511,705	2,020	0.0000	0.0000	1.5000	1.2582	1.2582
MONTCALM	$1,515	$1,810,674	1,195	0.0000	0.0000	3.0000	2.7489	2.7489
NORTH CENTRAL	$1,833	$2,259,870	1,233	0.0000	0.2723	2.7500	2.0369	2.3092
SOUTHWESTERN	$951	$1,496,815	1,574	0.0000	0.0000	3.0000	2.5460	2.5460
WEST SHORE	$2,382	$2,068,946	869	0.9928	0.0000	2.2500	2.1601	3.1529
GROUP 2								
JACKSON	$1,073	$3,790,536	3,532	0.0000	0.0000	1.3300	1.1565	1.1565
KELLOGG	$915	$3,143,362	3,435	0.8500	0.0000	2.9500	2.8636	3.7106
LAKE MICHIGAN	$2,640	$6,167,243	2,336	0.0000	0.0000	1.9004	1.8177	1.8177
MONROE	$2,163	$5,334,377	2,466	0.0000	0.0000	2.2500	2.1857	2.1857
MUSKEGON	$1,223	$3,795,562	3,104	0.0000	0.0000	2.4000	2.2037	2.2037
NORTHWESTERN	$1,014	$3,322,297	3,275	0.0000	0.7000	2.5742	2.2324	2.9324
ST. CLAIR	$1,794	$5,224,301	2,912	0.0000	0.0000	1.9950	1.8891	1.8891
GROUP 3								
DELTA	$1,629	$10,665,874	6,547	0.0000	0.0000	2.0864	2.0427	2.0427
GRAND RAPIDS	$1,961	$18,364,399	9,363	0.0000	0.0000	1.9000	1.7865	1.7865
HENRY FORD	$524	$4,386,238	8,363	0.0000	1.9000	2.5000	2.4596	4.3596
KALAMAZOO VALLEY	$1,080	$6,801,268	6,300	0.0000	0.0000	2.5000	2.4089	2.4089
MOTT	$1,703	$10,612,707	6,234	0.0000	0.6900	2.0500	1.9907	2.6807
SCHOOLCRAFT	$1,956	$13,332,206	6,815	0.0000	0.0000	2.2700	1.7967	1.7967
WASHTENAW	$1,688	$12,539,706	7,430	0.0000	0.3600	3.8000	3.4148	3.7748
WAYNE COUNTY	$3,812	$28,966,809	7,599	0.0000	0.0000	2.5000	2.4844	2.4844
GROUP 4								
LANSING	$880	$9,562,201	10,863	0.0000	0.0000	4.0000	3.8375	3.8375
MACOMB	$2,076	$26,980,530	12,994	0.0000	0.0700	1.4640	1.4302	1.5002
OAKLAND	$3,757	$55,604,203	14,801	0.0000	0.0000	1.8000	1.5889	1.5889
STATE AGGREGATE	***$1,864***	***$243,890,613***	***130,862***					