REVIEW AND ANALYSIS

OF THE

FY 2009-10 EXECUTIVE BUDGET RECOMMENDATION



March 2009

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March 2009

TO: Members of the Michigan House of Representatives

We are pleased to provide you with this Review and Analysis of the FY 2009-10 Executive Budget Recommendation.

In this publication, the *Director's Overview* provides information on revenue sources proposed in the Executive Budget Recommendation for FY 2009-10, including tobacco settlement funds. It also provides a summary charts and tables of appropriations and fund sources in the proposed budget.

Budget summaries and analyses in this report were prepared for each department/agency by House Fiscal Agency analysts; the Consensus Revenue section was prepared by Agency economists.

House Fiscal Agency staff and their areas of responsibility are listed on the inside back cover of this publication. Please feel free to contact them, or me, if you have questions or need additional information.

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Mitchell E. Bean, Director

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GLOSSARY Frequently-Used State Budget Terms

STATE BUDGET TERMS

Gross Appropriations (Gross): The total of all applicable appropriations (statutory spending authorizations) in a budget bill.

Adjusted Gross Appropriations (Adjusted Gross): The net amount of all gross appropriations after subtracting interdepartmental grants (IDGs) and intradepartmental transfers (IDTs).

Lapses: Appropriation amounts that are unspent/unobligated at the end of a fiscal year. Appropriations are automatically terminated at the end of a fiscal year unless otherwise provided by law.

Work Project: A statutorily-authorized account which allows a spending authorization to be carried over from one fiscal year to a succeeding fiscal year or years—i.e., allows funds to be spent over a period of years.

APPROPRIATION BILL TERMS

Line Item: Specific funding amount in an appropriation bill which establishes spending authorization for a particular program or function (may be for a single purpose or for multiple purposes).

Boilerplate: Specific language sections in an appropriation bill which direct, limit or restrict line item expenditures, express legislative intent, and/or require reports.

REVENUE SOURCES

General Fund/General Purpose (GF/GP): Unrestricted General Fund revenue available to fund any activity accounted for in the General Fund; unused GF/GP revenue lapses to the General Fund at the end of a fiscal year.

State Restricted (Restricted): State revenue restricted by state law or outside restriction that is available only for specified purposes; at year-end, unused restricted revenue remains in the restricted fund.

Federal Revenue: Federal grant or matchable revenue dedicated to specific programs.

Local Revenue: Revenue from local units of government.

Private Revenue: Revenue from non-government entities: rents, royalties or interest payments, payments from hospitals or individuals, and gifts and bequests.

Interdepartmental Grant (IDG): Revenue or funds received by one state department from another state department (usually for a service provided by the receiving department).

Intradepartmental Transfer (IDT): Transfers or funds being provided from one appropriation unit to another in the same department.

MAJOR STATE FUNDS

Budget Stabilization Fund (BSF): The countercyclical economic and budget stabilization fund; also known as the "rainy day" fund.

School Aid Fund (SAF): A restricted fund; the primary funding source for K-12 schools and Intermediate School Districts (ISDs).

General Fund: The General Fund (funded from taxes and other general revenue) is used to account for the ordinary operations of a governmental unit that are not accounted for in another fund.

FY 2009-10 Budget Detail

DIRECTOR'S OVERVIEW

Overview
Resources Used in Executive Budget
Proposed Revenue Enhancements
Economic Changes
Summary Information and Tables

FY 2009-10 Executive Recommendation DIRECTOR'S OVERVIEW

The FY 2009-10 Executive Budget Recommendation includes \$43,435.2 million in adjusted gross appropriations. This includes \$8,960.0 million in General Fund/General Purpose (GF/GP), \$17,937.8 million in restricted funds, and \$16,068.4 million in federal funds.

Of the \$26,897.8 million in state resources available in FY 2009-10, \$15,831.2 million (58.9% of the total) is designated for payments to local units of government. (Article IX, Section 30 of Michigan's *Constitution* requires that at least 48.97% of spending from state resources must be paid to local government.)

In addition to the January 9, 2009, Consensus Revenue Estimating Conference revenue estimates, the Executive Recommendation incorporates the following, to address the estimated \$1.4 billion FY 2009-10 shortfall:

- Cuts to GF/GP and the School Aid Fund (SAF) equal to \$670 million including:
 - \$120 million in cuts to the Department of Corrections budget.
 - \$106 million in cuts to the Department of Community Health budget.
 - \$100 million in cuts to the Department of Human Services budget.
 - \$100 million in cuts to the Higher Education budget.
 - \$164 million in cuts to the School Aid budget.
 - \$52 million in cuts to other programs.
 - \$28 million in GF/GP cuts from yet-to-be-negotiated employee concessions.
- The use of \$500 million in additional federal funds available for Medicaid in the federal stimulus package.
- Increased GF/GP and SAF revenue enhancements and tax enforcement of approximately \$231.5 million including:
 - \$10.0 million in commercial rental property by removing it from the General Property Tax and making
 it subject to a new specific tax that would allow the taxable value to increase as the occupancy rate
 increases.
 - \$5.0 million by publishing the names of major delinquent taxpayers.
 - \$14.5 million by eliminating the existing use tax exemption for International and certain interstate telecommunications (e.g., toll free calls, WATTS lines, etc.).
 - \$21.0 million by eliminating the current sales tax exemption on purchases of trucks, trailers, and parts by interstate motor companies for which at least 10% of the total mileage occurs outside of Michigan.
 - \$4.1 million by eliminating the double deduction on the Michigan Income Tax for indirect costs (such as depreciation) incurred in oil and gas production.
 - \$45.0 million by doubling the tax rate on other tobacco products to reduce the differential by which those products are taxed relative to cigarettes.
 - \$57.0 million by suspending the automatic inflation adjustment of the personal exemption on the Michigan Income Tax. Existing law would increase the exemption from \$3,500 per person in 2008 to \$3,600 in 2009.

- \$12.0 million by reducing the bad debt deduction allowed to retailers (and lenders after September 30, 2009) to 80% of the bad debt's value.
- \$3.1 million by reducing the amount of sales and use taxes retained by a retailer for collecting and remitting the tax to 80% of the currently-allowed amount.
- \$3.2 million by reducing the amount of taxes on cigarette and other tobacco products retained by a licensed retailer for collecting and remitting the tax to 80% of the currently-allowed amount.
- \$11.0 million by greater enforcement and auditing of businesses that have not registered to collect taxes to increase compliance.
- \$4.1 million by implementing enhanced reviews of income tax returns which have been already found to contain errors.
- \$2.5 million by contacting businesses to obtain information concerning out-of-state purchases to determine if use taxes have been properly remitted.
- \$10.4 million by doubling the fees paid by retailers licensed to sell liquor at retail.
- \$4.6 million by allowing establishments licensed to sell liquor to purchase a permit allowing them to extend sales from 2:00 a.m. to 4:00 a.m.
- \$9.1 million by allowing establishments licensed to sell liquor to purchase a permit allowing them to make sales prior to 12:00 noon on Sundays.
- \$15.0 million by expanding the number of lottery terminals to sell online and instant tickets.

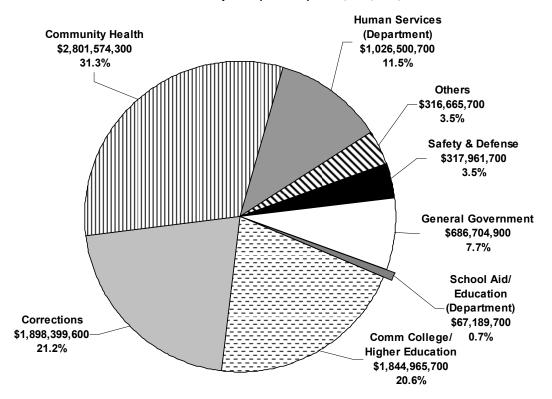
This Overview includes:

- Graphs of Executive Recommendation GF/GP and Adjusted Gross distribution by budget area.
- Review of resources used in the Executive Recommendation.
- Summary of the overall content of the budget (Tables 1 through 5).

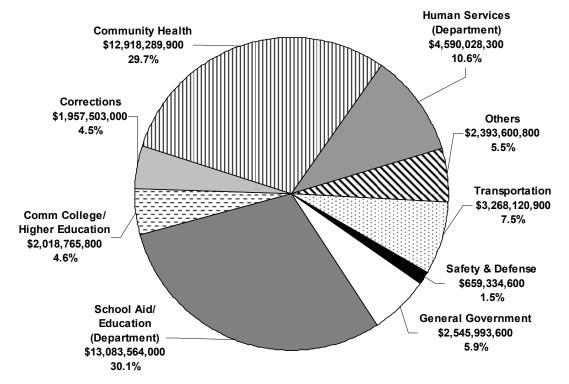
Following this Overview, individual sections explain appropriations by department or major budget area. Each section includes a comparison of FY 2008-09 year-to-date appropriations with the FY 2009-10 Executive Recommendation and an analysis and discussion of major budget and boilerplate issues.

HOUSE FISCAL AGENCY: MARCH 2009 OVERVIEW: PAGE 3

FY 2009-10 Executive Recommendation
General Fund/General Purpose (GF/GP) = \$8,959,962,300



FY 2009-10 Executive Recommendation Adjusted Gross = \$43,435,200,900



RESOURCES USED IN FY 2009-10 EXECUTIVE BUDGET RECOMMENDATION

Resources used to fund General Fund/General Purpose, School Aid Fund, Medicaid Benefits Trust Fund, and Merit Award Trust Fund expenditures in the FY 2009-10 Executive Budget Recommendation are reported below.

FY 2009-10 Executive Recommendation
General Fund/General Purpose (GF/GP)
(Millions of Dollars)

FY 2009-10 Executive Recommendation School Aid Fund (SAF) (Millions of Dollars)

((
Revenue		Revenue	
Beginning Balance	\$0.0	Beginning balance	\$0.0
Initial revenue estimate (1/09/09)	\$7,934.5	Initial forecast (1/09/09)	\$11,295.8
Revenue sharing savings	\$466.8	Revenue enhancements	\$45.8
Charge SAF for short-term borrowing cost	\$45.0	Lottery revenue increase	\$15.0
MBT changes	(\$9.5)	GF/GP subsidy	\$40.8
Use tax base change	\$334.8	Tax enhancement	4.4
Liquor revenue deposit	\$24.1	Federal funds	<u>1,561.8</u>
Proposed revenue enhancements	\$129.1	Total Revenue	\$12,963.6
Tax enforcement	<u>\$13.2</u>		
Total Revenue	\$8,938.0		
Expenditures			
FY 2009-10 Executive Recommendation	\$8,932.5	<u>Expenditures</u>	
		FY 2009-10 Executive Recommendation	\$12,963.6
Estimated Year-End Balance	\$5.5		
		Estimated Year-End Balance	\$0.0

Revenue estimate: Revenue estimates agreed to at the January 2009 consensus revenue estimating conference.

Revenue sharing savings: Additional GF/GP sales tax revenue as the result of a revenue sharing freeze.

Charge SAF for short-term borrowing cost: Savings that accrue to GF/GP by shifting short-term borrowing costs to the SAF.

MBT changes: Revenue loss—not already included in consensus estimates—associated with 2008 PAs 435, 472, 507, and 572.

Use tax base change: Impact of 2008 PA 440.

Liquor revenue deposit: Includes revenue from proposed expansion of hours for Sunday sales.

Proposed revenue enhancements: GF/GP and SAF impact of proposals detailed on page 7 of this report.

Tax enforcement: Impact of proposed enhanced enforcement.

Lottery revenue increase: Proposal to increase number of lottery terminals and enhance advertising.

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FY 2009-10 Executive Recommendation Tobacco Settlement Revenue/Expenditures (Millions of Dollars)

Prior-year balance \$0.0 0.9 Interest 324.0 Master Settlement Agreement payment Partial release of disputed funds 23.0 Payment on 2006 securitization bonds (46.3)Payment on 2007 securitization bonds (34.9)Deposit to 21st Century Jobs Trust Fund (75.0)**Total Estimated Revenue** \$191.7 Proposed Expenditures: MI Promise scholarships (140.0)Tuition Incentive Program (TIP) (26.1)Administration of TIP and merit awards (2.3)Medicaid base (17.9)Aging-respite care (5.0)Attorney General administration (0.4)**Total Proposed Expenditures (\$191.7)**

FY 2009-10 Executive Recommendation MEDICAID Benefits Trust Fund (Millions of Dollars)

(Willions of Dollars)	
Beginning balance	\$5.9
Estimated interest	4.1
Estimated deposit:	
Revenue from cigarette tax	310.1
Revenue from other tobacco products	34.5
Total settlement revenue	<u>3.0</u>
Available Funds	\$357.6
Withdrawal	(\$364.4)
Adjustment	6.8
Estimated Ending Balance	(\$0.0)

PAGE 6: **Overview**House Fiscal Agency: March 2009

FY 2009-10 EXECUTIVE-PROPOSED REVENUE ENHANCEMENTS

		ons of D GF/GP	
Revenue Enhancements			
Commercial Rental Property: Remove commercial rental property from the general property tax, and make it subject to a new specific tax that would allow the taxable value to increase as the occupancy rate increases	10.0		10.0
Cybershame: Publish the names of major delinquent taxpayers		5.0	5.0
International and Certain Interstate Communications: Eliminate existing use tax exemption for international/certain interstate telecommunications (toll free calls, WATTS lines, etc.)	4.8	9.7	14.5
Interstate Trucks and Trailers: Eliminate the current sales tax exemption on purchases of trucks, trailers, and parts by interstate motor companies for which at least 10% of the total mileage occurs outside of Michigan	7.0	14.0	21.0
Oil and Gas Income: Eliminate the double deduction on the Michigan Income Tax for indirect costs (such as depreciation) incurred in oil and gas production	1.0	3.1	4.1
Other Tobacco Products: Double the tax rate on other tobacco products to reduce the differential by which those products are taxed relative to cigarettes		45.0	45.0
Personal Exemption: Suspend the automatic inflation adjustment of the personal exemption on the Michigan Income Tax (existing law would increase the exemption from \$3,500 per person in 2008 to \$3,600 in 2009)	10.6	46.4	57.0
Sales Tax Bad Debt Deduction: Reduce the bad debt deduction allowed to retailers (and lenders after September 30, 2009) to 80% of the bad debt's value	8.8	3.2	12.0
Sales Tax Collection Allowance: Reduce the amount of sales and use taxes retained by a retailer for collecting and remitting the tax to 80% of the currently-allowed amount	2.3	0.8	3.1
Tobacco Tax Collection Allowance: Reduce the amount of taxes on cigarette and other tobacco products retained by a licensed retailer for collecting and remitting the tax to 80% of the currently-allowed amount	1.3	1.9	3.2
Subtotal Revenue Enhancements	\$45.8	\$129.1	\$174.9
Tax Enforcement			
Business Tax Account Compliance Enforcement: Implement greater enforcement and auditing of businesses that have not registered to collect taxes to increase compliance	3.2	7.8	11.0
Income Tax Automation: Implement enhanced reviews of income tax returns which have been already found to contain errors	0.4	3.7	4.1
Use Tax Audit Letters: Contact businesses to obtain information concerning out-of-state purchases to determine if use taxes have been properly remitted	0.8	1.7	2.5
Subtotal Tax Enforcement	\$4.4	\$13.2	\$17.6
Other Revenue Measures			
Liquor Revenue: Allow establishments licensed to sell liquor to: purchase a permit which lets them extend sales from 2:00 a.m. to 4:00 a.m., and purchase a permit which lets them make sales prior to 12:00 noon on Sundays		24.1	24.1
Lottery Revenue Increase: Expand the number of lottery terminals to sell online and instant tickets	15.0		15.0
Total	¢ 65.2	\$166 A	\$224 F
Iotai	⊅05. ∠	\$166.4	\$231.6

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FY 2009-10 ECONOMIC CHANGES BY DEPARTMENT/AGENCY

(Thousands of Dollars)

	Employee Econo		Building Oc Charges &		Food & 24-Hour Ir	Fuel at	Tot	al
	Gross	GF/GP	Gross	GF/GP	Gross	GF/GP	Gross	GF/GP
Agriculture	(53.7)	(1.2)	0.0	0.0	0.0	0.0	(53.7)	(1.2)
Attorney General	(160.7)	(160.7)	32.0	32.0	0.0	0.0	(128.7)	(128.7)
Auditor General	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Civil Rights	2.4	2.4	0.0	0.0	0.0	0.0	2.4	2.4
Civil Service	(419.0)	(419.0)	(252.0)	0.0	0.0	0.0	(671.0)	(419.0)
Community Health	12,557.3	5,592.2	243.1	162.6	316.3	54.0	13,116.7	5,808.8
Corrections	(45,906.7)	(45,906.7)	0.0	0.0	(4,130.2)	(4,130.2)	(50,036.9)	(50,036.9)
Education	(257.1)	0.0	(177.0)	0.0	0.0	0.0	(434.1)	0.0
Environmental Quality	(390.2)	(0.6)	0.0	0.0	0.0	0.0	(390.2)	(0.6)
Executive	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
History, Arts, and Libraries	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Human Services	(15,395.5)	(12,268.8)	0.0	(25.0)	(470.0)	(238.2)	(15,865.5)	(12,532.0)
Information Technology	5,652.9	0.0	0.0	0.0	0.0	0.0	5,652.9	0.0
Judiciary	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Energy, Labor, & Economic Growth	(423.6)	0.0	(1,179.6)	0.0	0.0	0.0	(1,603.2)	0.0
Legislature	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Management and Budget	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Michigan Strategic Fund	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Military and Veterans Affairs	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Natural Resources	471.5	(0.3)	0.0	0.0	0.0	0.0	471.5	(0.3)
State	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
State Police	4,894.9	3,064.8	129.2	97.9	0.0	0.0	5,024.1	3,162.7
Transportation	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Treasury	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	(39,427.5)	(50,097.9)	(1,204.3)	267.5	(4,283.9)	(4,314.4)	(44,915.7)	(54,144.8)

Note: Table shows Department of Information (DIT)-related economics on its own line; DIT economics are actually budgeted in the various department/agency budgets.

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HOUSE FISCAL AGENCY: MARCH 2009

FY 2009-10 EXECUTIVE RECOMMENDATION SUMMARY/TABLES

The following does not reflect anticipated changes to FY 2008-09 appropriations that will occur as the result of not-yet-issued Executive Orders.

The Executive Budget Recommendation for FY 2009-10 decreases adjusted gross appropriations by \$434.2 million (1.0%), decreases GF/GP appropriations by \$607.5 million (6.3%), and decreases state restricted appropriations by \$809.1 million (4.3%) from FY 2008-09 year-to-date.

Total state spending from state sources in the FY 2009-10 Executive Budget Recommendation decreases by \$1,416.6 million (5.0%) from FY 2008-09 year-to-date.

Federal appropriations in the FY 2009-10 Executive Budget Recommendation increase by \$1,010.1 million (6.7%) from FY 2009-10 year-to-date.

	Millions of Dollars				
	Year-to-Date <u>FY 2008-09</u>	Executive Recommendation FY 2009-10	Change A	mounts	
General Fund/General Purpose	\$9,567.5	\$8,960.0	(\$607.5)	(6.3%)	
State Restricted	18,747.0	17,937.8	(809.1)	(4.3%)	
Total State Spending from State Sources	\$28,314.5	\$26,897.8	(\$1,416.6)	(5.0%)	
Federal	15,058.3	16,068.4	1,010.1	6.7%	
Local	401.8	370.4	(\$31.4)	(7.8%)	
Private	94.8	98.6	3.7	3.9%	
Total Adjusted Gross	\$43,869.4	\$43,435.2	(\$434.2)	(1.0%)	

The tables on the following pages summarize the overall content of the FY 2009-10 Executive Recommendation.

Table 1 details the FY 2009-10 Executive Recommendation by Source of Funds.

Table 2 compares GF/GP Appropriations for FY 2008-09 YTD to the FY 2009-10 Executive Recommendation.

Table 3 compares Adjusted Gross Appropriations for FY 2008-09 YTD to the FY 2009-10 Executive Recommendation.

Table 4 compares the number of Full-Time Equated (FTE) Positions (classified and unclassified) for FY 2008-09 YTD to the FY 2009-10 Executive Recommendation. Each FTE is equivalent to 2,088 hours of employee compensated time (includes overtime, annual leave, and used sick leave) during the year.

Table 5 shows the Executive Recommendation for FY 2009-10 State Spending from State Sources Paid to Local Governments. Pursuant to Article IX, Section 30 of the *Constitution of the State of Michigan of 1963*, at least 48.97% of state spending from state resources must be paid to all units of local government. Of the \$26,897.8 million in state resources available in FY 2009-10, \$15,831.2 million (58.9% of the total) is designated for payments to local units of government.

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TABLE 1
FY 2009-10 EXECUTIVE BUDGET RECOMMENDATION BY SOURCE OF FUNDS

	1 1 2003-10	LALOUTIVE E	A II			. ONDO		05/05
Department/Budget Area	Gross	IDG/IDT	Adjusted Gross	<u>Federal</u>	Local	<u>Private</u>	State Restricted	GF/GP
Community Colleges	299,360,500	0	299,360,500	0	0	0	0	299,360,500
Education	119,964,000	0	119,964,000	76,430,200	7,008,700	3,096,500	7,038,900	26,389,700
Higher Education	1,719,405,300	0	1,719,405,300	7,400,000	0	0	166,400,100	1,545,605,200
School Aid	12,963,600,000	0	12,963,600,000	1,561,809,400	0	0	11,360,990,600	40,800,000
EDUCATION	\$15,102,329,800	\$0	\$15,102,329,800	\$1,645,639,600	\$7,008,700	\$3,096,500	\$11,534,429,600	\$1,912,155,400
Attorney General	76,971,900	24,744,100	52,227,800	8,177,800	0	0	12,066,700	31,983,300
Civil Rights	14,377,400	0	14,377,400	2,057,300	0	0	0	12,320,100
Executive Office	5,317,300	0	5,317,300	0	0	0	0	5,317,300
Information Technology	424,240,700	424,240,700	0	0	0	0	0	0
Legislative Auditor General	15,828,200	1,801,500	14,026,700	0	0	0	1,539,900	12,486,800
Legislature	114,504,000	0	114,504,000	0	0	400,000	1,109,800	112,994,200
Management & Budget	566,990,600	162,436,800	404,553,800	11,219,800	2,027,600	151,900	74,373,900	316,780,600
State	213,639,000	20,000,000	193,639,000	1,810,000	0	100	163,614,700	28,214,200
Treasury: MI Strategic Fund	163,687,400	81,200	163,606,200	56,316,500	0	723,700	75,555,300	31,010,700
Treasury: Operations	378,931,200	11,039,600	367,891,600	37,263,100	1,526,400	0	260,379,400	68,722,700
Treasury: Debt/Revenue Sharing	1,215,849,800	0	1,215,849,800	0	0	0	1,148,974,800	66,875,000
GENERAL GOVERNMENT	\$3,190,337,500	\$644,343,900	\$2,545,993,600	\$116,844,500	\$3,554,000	\$1,275,700	\$1,737,614,500	\$686,704,900
Community Health	12,966,966,900	48,677,000	12,918,289,900	8,323,404,700	229,677,200	70,208,500	1,493,425,200	2,801,574,300
Corrections	1,958,394,900	891,900	1,957,503,000	7,746,100	432,700	0	50,924,600	1,898,399,600
Human Services	4,592,454,900	2,426,600	4,590,028,300	3,455,118,700	41,741,300	9,822,200	56,845,400	1,026,500,700
HUMAN SERVICES	\$19,517,816,700			\$11,786,269,500	\$271,851,200	\$80,030,700	\$1,601,195,200	
Agriculture	83,499,900	435,700	83,064,200	14,231,100	0	243,200	34,602,800	33,987,100
Environmental Quality	341,302,000	7,433,600	333,868,400	129,349,300	0	658,900	170,732,300	33,127,900
Natural Resources	307,417,500	3,802,200	303,615,300	54,763,700	0	5,381,100	226,823,900	16,646,600
RESOURCE PROTECTION	\$732,219,400	\$11,671,500	\$720,547,900	\$198,344,100	\$0	\$6,283,200	\$432,159,000	\$83,761,600
					-			
Military & Veterans Affairs	149,211,500	1,686,500	147,525,000	77,347,300	1,295,100	1,471,200	27,924,200	39,487,200
State Police	538,528,000	26,718,400	511,809,600	93,839,000	8,545,500	273,300	130,677,300	278,474,500
SAFETY AND DEFENSE	\$687,739,500	\$28,404,900	\$659,334,600	\$171,186,300	\$9,840,600	\$1,744,500	\$158,601,500	\$317,961,700
Capital Outlay	0	0	0	0	0	0	0	0
Energy/Labor/Economic Growth	1,442,660,300	29,117,100	1,413,543,200	918,286,200	15,921,000	5,314,300	399,903,500	74,118,200
History, Arts, & Libraries	0	0	0	0	0	0	0	0
Judiciary	262,083,200	2,573,500	259,509,700	5,126,400	6,149,300	842,500	88,605,600	158,785,900
Transportation	3,268,120,900	0	3,268,120,900	1,226,704,500	56,073,400	0	1,985,343,000	0
ALL OTHERS	\$4,972,864,400	\$31,690,600	\$4,941,173,800	\$2,150,117,100	\$78,143,700	\$6,156,800	\$2,473,852,100	\$232,904,100
TOTAL APPROPRIATIONS	\$44,203,307,300	\$768,106,400	\$43,435,200,900	\$16,068,401,100	\$370,398,200	\$98,587,400	\$17,937,851,900	\$8,959,962,300

REVIEW AND ANALYSIS OF FY 2009-10 EXECUTIVE RECOMMENDATION

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House Fiscal Agency: March 2009

TABLE 2
GENERAL FUND/GENERAL PURPOSE APPROPRIATIONS
FY 2009-10 Executive Recommendation Compared with FY 2008-09 Year-to-Date

Executive Executive Executive HFA Year-To-Date Recommendation Difference Executive Adjusted Recommendation Difference Department/Budget Area FY 2008-09 FY 2009-10 FY 2009-10 FY 2009-10 vs. FY 2008-09								
Department/Budget Area	FY 2008-09			2008-09	Year-To-Date FY 2008-09	·		2008-09
Community Colleges	299,360,500	, ,	0		299,360,500	299,360,500	0	
Education	7,438,100		18,951,600		26,169,500	26,389,700	220,200	0.8%
Higher Education	1,645,605,200	1,545,605,200	(100,000,000)	-6.1%	1,645,605,200	1,545,605,200	(100,000,000)	-6.1%
School Aid	40,800,000	40,800,000	0		40,800,000	40,800,000	0	
EDUCATION	\$1,993,203,800	\$1,912,155,400	(\$81,048,400)	-4.1%	\$2,011,935,200	\$1,912,155,400	(\$99,779,800)	-5.0%
Attorney General	31,648,000	31,983,300	335,300	1.1%	31,600,100	31,983,300	383,200	1.2%
Civil Rights	12,231,700	12,320,100	88,400	0.7%	12,163,000	12,320,100	157,100	1.3%
Executive Office	5,317,300	5,317,300	0		5,317,300	5,317,300	0	
Information Technology	0	0			0	0		
Legislative Auditor General	12,549,800	12,486,800	(63,000)	-0.5%	12,549,800	12,486,800	(63,000)	-0.5%
Legislature	112,994,200	112,994,200	0	0.0%	112,994,200	112,994,200	0	
Management & Budget	291,888,900	316,780,600	24,891,700	8.5%	297,071,800	316,780,600	19,708,800	6.6%
State	26,130,800	28,214,200	2,083,400	8.0%	26,130,800	28,214,200	2,083,400	8.0%
Treasury: MI Strategic Fund	29,156,800	31,010,700	1,853,900	6.4%				
Treasury: Operations	75,270,600	68,722,700	(6,547,900)	-8.7%				
Treasury: Debt/Revenue Sharing	67,820,500	66,875,000	(945,500)	-1.4%				
Subtotal Treasury	172,247,900	166,608,400	(5,639,500)	-3.3%	174,055,000	166,608,400	(7,446,600)	-4.3%
GENERAL GOVERNMENT	\$665,008,600	\$686,704,900	\$21,696,300	3.3%	\$671,882,000	\$686,704,900	\$14,822,900	2.2%
Community Health	3,057,671,800	2,801,574,300	(256,097,500)	-8.4%	3,057,154,500	2,801,574,300	(255,580,200)	-8.4%
Corrections	1,948,111,800	1,898,399,600	(49,712,200)	-2.6%	1,947,451,400	1,898,399,600	(49,051,800)	-2.5%
Human Services	1,221,206,200	1,026,500,700	(194,705,500)	-15.9%	1,220,869,800	1,026,500,700	(194,369,100)	-15.9%
HUMAN SERVICES	\$6,226,989,800	\$5,726,474,600	(\$500,515,200)	-8.0%	\$6,225,475,700	\$5,726,474,600	(\$499,001,100)	-8.0%
Agriculture	32,001,200	33,987,100	1,985,900	6.2%	31,737,500	33,987,100	2,249,600	7.1%
Environmental Quality	43,744,800	33,127,900	(10,616,900)	-24.3%	43,704,900	33,127,900	(10,577,000)	-24.2%
Natural Resources	10,464,800	16,646,600	6,181,800	59.1%	16,472,700	16,646,600	173,900	1.1%
RESOURCE PROTECTION	\$86,210,800	\$83,761,600	(\$2,449,200)	-2.8%	\$91,915,100	\$83,761,600	(\$8,153,500)	-8.9%
Military & Veterans Affairs	39,707,500	39,487,200	(220,300)	-0.6%	39,635,000	39,487,200	(147,800)	-0.4%
State Police	284,921,600	278,474,500	(6,447,100)	-2.3%	284,873,700	278,474,500	(6,399,200)	-2.2%
SAFETY AND DEFENSE	\$324,629,100	\$317,961,700	(\$6,667,400)	-2.1%	\$324,508,700	\$317,961,700	(\$6,547,000)	-2.0%
Capital Outlay	0	0						
Energy/Labor/Economic Growth	72,704,200	74,118,200	1,414,000	1.9%	73,891,700	74,118,200	226,500	0.3%
History, Arts, & Libraries	39,418,000		(39,418,000)		, , = =	, , , , , ,	,	
Judiciary	159,320,600		(534,700)	-0.3%	159,320,600	158,785,900	(534,700)	-0.3%
Transportation	0	0	(,)		0	0	(, ==)	
ALL OTHERS	\$271,442,800	\$232,904,100	(\$38,538,700)	-14.2%	\$233,212,300	\$232,904,100	(\$308,200)	-0.1%
TOTAL	\$9,567,484,900	\$8,959,962,300	(\$607,522,600)	-6.3%	\$9,558,929,000	\$8,959,962,300	(\$598,966,700)	-6.3%

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HOUSE FISCAL AGENCY: MARCH 2009

TABLE 3
ADJUSTED GROSS APPROPRIATIONS
FY 2009-10 Executive Recommendation Compared with FY 2008-09 Year-to-Date

Department/Budget Area	Year-To-Date <u>FY 2008-09</u>	Executive Recommendation FY 2009-10	Difference FY 2009-10 vs. FY	2008-09
Community Colleges	299,360,500	299,360,500	0	0.0%
Education	95,047,100	119,964,000	24,916,900	26.2%
Higher Education	1,759,105,200	1,719,405,300	(39,699,900)	-2.3%
School Aid	13,378,906,800	12,963,600,000	(415,306,800)	-3.1%
EDUCATION	\$15,532,419,600	\$15,102,329,800	(\$430,089,800)	-2.8%
Attorney General	51,626,400	52,227,800	601,400	1.2%
Civil Rights	14,289,000	14,377,400	88,400	0.6%
Executive Office	5,317,300	5,317,300	0	0.0%
Information Technology	0	0	0	0.0%
Legislative Auditor General	14,089,700	14,026,700	(63,000)	-0.4%
Legislature	114,504,000	114,504,000	0	0.0%
Management & Budget	382,440,600	404,553,800	22,113,200	5.8%
State	194,378,400	193,639,000	(739,400)	-0.4%
Treasury: MI Strategic Fund	149,116,400	163,606,200	14,489,800	9.7%
Treasury: Operations	400,376,900	367,891,600	(32,485,300)	-8.1%
Treasury: Debt/Revenue Sharing	1,168,654,500	1,215,849,800	47,195,300	4.0%
GENERAL GOVERNMENT	\$2,494,793,200	\$2,545,993,600	\$51,200,400	2.1%
Community Health	12,468,179,500	12,918,289,900	450,110,400	3.6%
Corrections	2,013,787,000	1,957,503,000	(56,284,000)	-2.8%
Human Services	4,652,399,100	4,590,028,300	(62,370,800)	-1.3%
HUMAN SERVICES	\$19,134,365,600	\$19,465,821,200	\$331,455,600	1.7%
Agriculture	95,316,100	83,064,200	(12,251,900)	-12.9%
Environmental Quality	344,146,500	333,868,400	(10,278,100)	-3.0%
Natural Resources	288,015,500	303,615,300	15,599,800	5.4%
RESOURCE PROTECTION	\$727,478,100	\$720,547,900	(\$6,930,200)	-1.0%
Military & Veterans Affairs	181,494,400	147,525,000	(33,969,400)	-18.7%
State Police	503,970,700	511,809,600	7,838,900	1.6%
SAFETY AND DEFENSE	\$685,465,100	\$659,334,600	(\$26,130,500)	-3.8%
Capital Outlay	0	0	0	0.0%
Energy/Labor/Economic Growth	1,371,464,100	1,413,543,200	42,079,100	3.1%
History, Arts, & Libraries	51,855,600	0	(51,855,600)	-100.0%
Judiciary	259,330,500	259,509,700	179,200	0.1%
Transportation	3,612,229,200	3,268,120,900	(344,108,300)	-9.5%
ALL OTHERS	\$5,294,879,400	\$4,941,173,800	(\$353,705,600)	-6.7%
тот	AL \$43,869,401,000	\$43,435,200,900	(\$434,200,100)	-1.0%

TABLE 4
FULL-TIME EQUATED (FTE) POSITIONS*
FY 2009-10 Executive Recommendation Compared with FY 2008-09 Year-to-Date

Department/Budget Area	Year-To-Date <u>FY 2008-09</u>	Executive Recommendation FY 2009-10	Difference FY 2009-10 vs. FY	
Community Colleges	0.0	0.0		
Education	488.5	558.5	70.0	14.3%
Higher Education	1.0	1.0	0.0	0.0%
School Aid	0.0	0.0		
EDUCATION	489.5	559.5	70.0	14.3%
Attorney General	543.0	543.0	0.0	0.0%
Civil Rights	130.0	130.0	0.0	0.0%
Executive Office	84.2	84.2	0.0	0.0%
Information Technology	1,660.0	1,635.0	(25.0)	-1.5%
Legislative Auditor General	0.0	0.0		
Legislature	0.0	0.0		
Management & Budget	1,431.0	1,416.0	(15.0)	-1.0%
State	1,815.0	1,815.0	0.0	0.0%
Treasury: MI Strategic Fund	153.0	160.0	7.0	4.6%
Treasury: Operations	1,693.5	1,711.5	18.0	1.1%
Treasury: Debt/Revenue Sharing	0.0	0.0		
GENERAL GOVERNMENT	7,509.7	7,494.7	(15.0)	-0.2%
Community Health	4,608.7	4,386.1	(222.6)	-4.8%
Corrections	17,103.0	15,767.1	(1,335.9)	-7.8%
Human Services	10,401.8	11,221.5	819.7	7.9%
HUMAN SERVICES	32,113.5	31,374.7	(738.8)	-2.3%
Agriculture	600.5	597.5	(3.0)	-0.5%
Environmental Quality	1,526.7	1,480.7	(46.0)	-3.0%
Natural Resources	2,173.9	2,267.9	94.0	4.3%
RESOURCE PROTECTION	4,301.1	4,346.1	45.0	1.0%
Military & Veterans Affairs	992.0	992.0	0.0	0.0%
State Police	2,927.0	2,862.0	(65.0)	-2.2%
SAFETY AND DEFENSE	3,919.0	3,854.0	(65.0)	-1.7%
Capital Outlay	0.0	0.0		
Energy, Labor, & Economic Growth	4,383.5	4,723.0	339.5	7.7%
History, Arts, & Libraries	232.0	0.0	(232.0)	-100.0%
Judiciary	491.0	491.0	0.0	0.0%
Transportation	3,014.3	3,014.3	0.0	0.0%
ALL OTHERS	8,120.8	8,228.3	107.5	1.3%
TOTAL	56,453.6	55,857.3	(596.3)	-1.1%

^{*}Includes classified, unclassified, and nonlegislative exempt positions

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TABLE 5
STATE SPENDING FROM STATE SOURCES PAID TO LOCAL GOVERNMENTS
FY 2009-10 Executive Recommendation

Department/Budget Area	Spending from State Sources	State Spending to Local Government Units	% of State Spending from State Sources as Payment to Locals
Community Colleges	299,360,500	299,360,500	100.0%
Education	33,428,600	10,505,000	31.4%
Higher Education	1,712,005,300	-,,	
School Aid	11,401,790,600	11,267,973,800	98.8%
EDUCATION	\$13,446,585,000	\$11,577,839,300	86.1%
Attorney General	44,050,000		
Civil Rights	12,320,100		
Executive Office	5,317,300		
Information Technology	0		
Legislative Auditor General	14,026,700		
Legislature	114,104,000		
Management & Budget	391,154,500		
State	191,828,900	1,253,800	0.7%
Michigan Strategic Fund	106,566,000	2,800,000	2.6%
Treasury: Operations	329,102,100	158,434,900	48.1%
Treasury: Debt/Revenue Sharing			93.2%
GENERAL GOVERNMENT			53.5%
Community Health	4,294,999,500	1,330,708,300	31.0%
Corrections	1,949,324,200	88,287,000	4.5%
Human Services	1,083,346,100	157,028,900	14.5%
HUMAN SERVICES	\$7,327,669,800	\$1,576,024,200	21.5%
Agriculture	68,589,900	1,958,400	2.9%
Environmental Quality	203,860,200	3,650,000	1.8%
Natural Resources	243,470,500	7,072,000	2.9%
RESOURCE PROTECTION	\$515,920,600	\$12,680,400	2.5%
Military & Veterans Affairs	67,411,400	120,000	0.2%
State Police	409,151,800	20,366,500	5.0%
SAFETY AND DEFENSE	\$476,563,200	\$20,486,500	4.3%
Capital Outlay	0		
Energy, Labor, & Economic Growth	474,021,700	43,123,800	9.1%
History, Arts, & Libraries	0		
Judiciary	247,391,500	124,510,500	50.3%
Transportation	1,985,343,000	1,180,335,900	59.5%
ALL OTHER	\$2,706,756,200	\$1,347,970,200	49.8%
TOTAL APPROPRIATED	\$26,897,814,200	\$15,831,161,600	58.9%

FY 2009-10 Budget Detail for EDUCATION

Community Colleges
Education
Higher Education
School Aid/K-12

Summary: FY 2009-10 Executive Budget Recommendation **COMMUNITY COLLEGES**

Analyst: Ben Gielczyk

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-0	9 YTD	
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$0	\$0	\$0	0.0	
Federal	0	0	0	0.0	
Local	0	0	0	0.0	
Private	0	0	0	0.0	
Restricted	0	0	0	0.0	
GF/GP	299,360,500	299,360,500	\$0	0.0	
Gross	\$299,360,500	\$299,360,500	\$0	0.0	
FTEs	0.0	0.0	0.0	0.0	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Community Colleges budget includes funds for operational support of the state's 28 community colleges, the At-Risk Student Success Program, and renaissance zone tax reimbursement to the colleges. Community colleges also receive operating revenue from local property taxes and student tuition and fees.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
 Community College Operations Maintains FY 2008-09 funding levels for each community college. 	Gross	\$292,557,800	\$0
	GF/GP	\$292,557,800	\$0
2. Renaissance Zone Reimbursements Maintains FY 2008-09 funding level for community colleges. Appropriation reimburses college districts for lost property tax revenue due to renaissance zones in district.	Gross	\$3,480,000	\$0
	GF/GP	\$3,480,000	\$0
3. At-Risk Student Success Program Maintains FY 2008-09 funding level for community colleges. Appropriation amounts to individual colleges were adjusted based on updated at-risk student data.	Gross	\$3,322,700	\$0
	GF/GP	\$3,322,700	\$0

Major Boilerplate Changes from FY 2008-09

Sec. 211. Payment Schedule - REVISED

Specifies payment schedule for appropriations; revision includes 11-month payment schedule for At-Risk Program.

Sec. 217. Capital Outlay - REVISED

Prohibits appropriations being used for construction or maintenance of self-liquidating project; revision deletes requirement that colleges comply with current JCOS use and finance policy.

Sec. 224. Collaboration with Four-Year Universities – REVISED

Encourages community colleges to explore ways of increasing collaboration and cooperation with universities. Revision modifies section to make it a general policy statement and removes subsection (4) which called for a legislative summit on a strategy for meeting the employment needs of the state.

Sec. 239. State University Appropriations – DELETED

States intent that any action to increase FY 2007-08 appropriations for state universities be accompanied by similar action for community colleges.

Major Boilerplate Changes from FY 2008-09

Sec. 241. Nursing Education Programs and Grants – REVISED

General policy statement encouraging community colleges to expand nursing program offerings and enrollments. Revision adds language for new student financial aid program by removing references to Michigan's nursing scholarship program and replacing it with references to Michigan's promise grants and the newly-proposed Michigan college access grants.

Sec. 242. Payments in Lieu of Taxes - DELETED

States intent for continued discussion regarding payments to college districts with significant portions of nontaxable land.

Sec. 243. Michigan New Jobs Training Program (MNJTP) - DELETED

States legislative intent to develop and pass legislation that would authorize community colleges to issue debt to fund customized workforce development training.

Sec. 246. Nursing Shortage Workgroup - DELETED

States intent that a workgroup be formed which would include representatives from community colleges, state universities, and the health care community to address and resolve the nursing shortage in the state of Michigan.

Sec. 247. Community College Automobile Purchases - REVISED

States that community colleges shall purchase automobiles made in the State of Michigan or elsewhere in the United States of America. Revision includes leased automobiles and specifies that foreign automobiles are those assembled or manufactured outside of the United States.

Sec. 248. Tuition Restraint Policy - NEW

States expectation that community colleges receiving federal stimulus funds not increase tuition and fees charged to Michigan residents for the remainder of 2008-09 and for 2009-10.

Sec. 304. Performance Indicator Formula – DELETED

States intent that formula developed by performance indicator task force be used for funding distribution in future years.

Sec. 401. At-Risk Student Success Program – REVISED

Specifies distribution of at-risk student success grant money. Revision modifies the at-risk student success program appropriation amounts to each community college based on new at-risk student data.

Sec. 511. Perkins Act State Plan - DELETED

Requires DLEG to provide Perkins Act state plan to Legislature prior to submission to U.S. Department of Education.

Sec. 513. Tax Loss Data - DELETED

Requires Department of Treasury to collect data on revenue losses to colleges related to TIFAs and tax abatements.

House Fiscal Agency: March 2009 Education: Page 17

Summary: FY 2009-10 Executive Budget Recommendation EDUCATION (Department)

Analysts: Mary Ann Cleary and Bethany Wicksall

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-09 Y	
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$0	\$0	\$0	0.0
Federal	70,615,800	76,430,200	5,814,400	8.2
Local	6,924,600	7,008,700	84,100	1.2
Private	3,087,800	3,096,500	8,700	0.3
Restricted	6,980,800	7,038,900	58,100	0.8
GF/GP	7,438,100	26,389,700	18,951,600	254.8
Gross	\$95,047,100	\$119,964,000	24,916,900	26.2
FTEs	488.5	558.5	70.0	14.3

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The State Board of Education is an eight-member elected board constitutionally mandated to provide leadership and supervision for public education in Michigan. The Michigan Department of Education (MDE) is the administrative arm of the Board charged with implementing state and federal educational mandates and administering programs. Major responsibilities of the MDE include developing and overseeing the K-12 school system, certifying teachers, disbursing funds to educational organizations, and providing technical assistance to school districts.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
1. Library of Michigan Increases the budget by \$22.0 million and 72.0 FTEs to recognize the transfer of the library functions from the Department of History, Arts, and Libraries. This includes \$5.9 million and 70.0 FTEs for the Library of Michigan operations, \$5.6 million and 2.0 FTEs for the Library services and technology program, \$10.0 million for State Aid to Libraries, and \$505,000 for subregional state aid.	FTEs Gross Federal GF/GP	0.0 \$0 0 \$0	72.0 \$21,980,600 5,557,400 \$16,423,200
2. Additional Staff Includes an increase of \$250,000 and 3.0 FTEs to administer the 21st Century Schools Program and \$70,000 and 1.0 FTE for support to districts in deficit.	FTEs Gross GF/GP	0.0 \$0 \$0	4.0 \$320,000 \$320,000
3. Teacher Certification Programs Eliminates earmarks of \$100,000 each for the alternative teacher certification programs at Central Michigan University and Wayne State University. Also eliminates \$100,000 for grants to teachers who apply for National Board Certification.	Gross Restricted	\$300,000 300,000	(\$300,000) (300,000)
4. Administrative Reductions and Technical Adjustments Recognizes a number of adjustments including annualizing FY 2008-09 budget changes and EO 2008-21 reductions, shifting fund sources among lines to satisfy federal audits and to replace lost federal funds, reducing assessment administration costs, transferring internal audit functions to DMB and recognizing computer updates and rent reductions.	FTEs Gross Federal Local Restricted GF/GP	N/A N/A N/A N/A N/A	(6.0) (\$357,900) (398,000) 2,400 304,100 (\$266,400)

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HOUSE FISCAL AGENCY: MARCH 2009

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
5. Economic Adjustments	Gross	N/A	\$866,000
Provides \$866,000 gross (\$66,600 GF/GP) increase for economic changes	Federal	N/A	655,000
in salaries and wages, retirement, insurance, workers compensation, and	Local	N/A	81,700
building occupancy charges.	Private	N/A	8,700
	Restricted	N/A	54,000
	GF/GP	N/A	\$66,600

Major Boilerplate Changes from FY 2008-09

Sec. 210. Information Technology Work Projects – DELETED

Allows MDE to carry forward unexpended funds for technology projects as work projects.

Sec. 211. Adequate Yearly Progress (AYP) Reports – DELETED

Requires that MDE allow districts to appeal a determination of failure to meet AYP prior to MDE publicizing lists of districts that failed to meet AYP.

Sec. 213. Hiring Freeze - DELETED

Imposes a hiring freeze; prohibits MDE from filling civil service positions; allows State Budget Director to grant exceptions.

Sec. 215. Professional Development Travel – DELETED

Prohibits the travel of more than one employee to a specific out-of-state professional development conference or training seminar unless it is funded through federal or private funds and requires more than one employee to attend.

Sec. 216. Contact with the Legislature - DELETED

Prohibits MDE from taking disciplinary action against an employee for communicating with a member of the Legislature or his or her staff.

Sec. 220. Timely Data - DELETED

Requires MDE to provide data to the Legislature, its staff, or the fiscal agencies in a timely manner.

Sec. 222. Policy Changes, Preparation of Regulatory Plans and Rule Promulgation – DELETED

Requires a report of policy changes made to implement enacted legislation; prohibits MDE from spending funds to prepare regulatory plans or promulgate rules that fail to reduce the disproportionate economic impact on small businesses.

Sec. 407. Private Gifts, Bequests, and Donations – NEW

Allows MDE to carry forward unexpended revenues from gifts, bequests, and donations for the Michigan Schools for the Deaf and Blind to the following fiscal year.

Sec. 503. Teacher Preparation Programs - DELETED

Provides \$100,000 each for Central Michigan University alternative route to certification program and Wayne State University pathways to teaching program. Requires a report for the programs including number of teachers certified, time served in the classroom, and teacher evaluations.

Sec. 504. National Board Certification – DELETED

Requires MDE to pay one-half of the application fee for teachers applying to the national board certification program.

Sec. 506. Teacher Testing Fees - NEW

Allows MDE to carry forward unexpended revenues from teacher testing fees to the following fiscal year.

Sec. 801. Additional Library Revenue – NEW

Allows MDE to collect and spend additional revenue collected from library services to support such services and allows unexpended funds to be carried forward to the following fiscal year.

Sec. 802. Subregional State Aid Maintenance of Effort – NEW

Requires recipients of subregional state aid for libraries to maintain local funding levels for regional or subregional libraries, but provides for certain exceptions.

House Fiscal Agency: March 2009 Education: Page 19

EDUCATION (DEPARTMENT)

Major Boilerplate Changes from FY 2008-09

Sec. 803. Subregional State Aid Release of Funds – NEW

Prohibits the release of funds for subregional state aid to libraries until MDE has approved a libraries budget for expenditures for library services to the blind or persons with disabilities.

Sec. 950. Cyberschools - DELETED

Requires MDE to report on barriers to the operation of cyberschools for special student populations including dropouts and expelled students.

PAGE 20: EDUCATION

HOUSE FISCAL AGENCY: MARCH 2009

Summary: FY 2009-10 Executive Budget Recommendation HIGHER EDUCATION

Analyst: Kyle I. Jen

Year-to-Date

Executive

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-	09 YTD	
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$0	\$0	\$0	0.0	
Federal	7,400,000	7,400,000	0	0.0	
Local	0	0	0	0.0	
Private	0	0	0	0.0	
Restricted	106,100,000	166,400,100	60,300,100	56.8	
GF/GP	1,645,605,200	1,545,605,200	(100,000,000)	(6.1)	
Gross	\$1,759,105,200	\$1,719,405,300	(\$39,699,900)	(2.3)	
FTEs	1.0	1.0	0.0	0.0	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The FY 2008-09 Higher Education budget act contains four articles: Article 1 contains a total summary unit for the bill; Article 2 covers Research Universities (Michigan State, University of Michigan-Ann Arbor, Wayne State); Article 3 covers State Universities (the remaining 12 public universities); Article 4 covers State and Regional Programs, the King-Chavez-Parks Program, and Financial Aid. The FY 2009-10 Executive Recommendation utilizes subparts, rather than articles, to group line items into these categories.

Major Budget Changes from FY 2008-09 YTD	FY 2008-09	Change	
1. King-Chavez-Parks Program Removes total funding of \$5.3 million GF/GP for six components of King-Chavez-Parks Program, which is intended to increase participation of academically/economically-disadvantaged students in postsecondary education. Currently, \$2.6 million is built into state university base appropriation amounts for three program components, and \$2.7 million is appropriated separately for three competitive grant components.	Gross GF/GP	\$5,258,300 \$5,258,300	(\$5,258,300) (\$5,258,300)
2. Bay Mills Allocation Removes allocation of \$100,000 GF/GP to Bay Mills Tribal College from Lake Superior State University's appropriation; allocation is associated with Indian Tuition Waiver Program.	Gross GF/GP	\$100,000 \$100,000	(\$100,000) (\$100,000)
3. University Operations Reduces operations appropriations to 15 state universities by 3.0% across the board; total reduction of \$43.9 million GF/GP.		\$1,464,587,800 \$1,464,587,800	
4. Agricultural Experiment Station/Cooperative Extension Service Consolidates two line items totaling \$64.0 million into a single \$32.0 million appropriation to Michigan State University for Cooperative State Agricultural Research and Extension Service; net reduction of \$32.0 million GF/GP.	Gross GF/GP		(\$31,951,700) (\$31,951,700)

House Fiscal Agency: March 2009 Education: Page 21

Major Budget Changes from FY 2008-09 YTD	Year-to-Date FY 2008-09	Executive <u>Change</u>
Consolidates current \$108.5 million for programs listed below into an \$89.8 million appropriation for proposed College Access Grant Program; net reduction of \$18.8 million. New program would provide annual grant awards of approximately \$1,000 to students across all postsecondary sectors based on level of student/family financial resources. FY 2008-09 YTD Appropriations Programs Proposed for Consolidation Tuition Grants \$56,668,100 \$56,668,100 State Competitive Scholarships 35,530,500 32,630,500 Michigan Work Study 7,326,300 7,326,300 Nursing Scholarship 4,250,000 0 Part-Time Independent Student Michchigan Education Opportunity Grants TOTAL \$108,512,400 \$101,362,400	\$108,512,400 2,900,000 4,250,000 \$101,362,400	(\$18,752,300) 0 (4,250,000) (\$14,502,300)
6. Promise Grant Program Increases appropriation from \$80.5 million to \$140.0 million to pay costs of \$2,000/\$4,000 awards to students who became eligible for program in 2007 and have now completed two years of postsecondary education; increase of \$59.5 million (Merit Award Trust Fund).	\$80,500,000 80,500,000	\$59,500,000 59,500,000
7. Merit Award Program Gross Reduces appropriation from \$5.2 million (Merit Award Trust Fund) to \$100 as a placeholder for any remaining costs of program, which ended with students graduating from high school in 2006.	\$5,200,000 5,200,000	(\$5,199,900) (5,199,900)
8. Tuition Incentive Program Increases appropriation by \$6.0 million (23.8%; Merit Award Trust Fund) to reflect a continued increase in the number of Medicaid-eligible students participating in the program, which primarily pays tuition costs of associate's degree programs. (Technical: \$4.25 million in Merit Award Trust Fund revenue from financial aid consolidation proposal exchanged with GF/GP.)	\$25,200,000 15,850,000 \$9,350,000	\$6,000,000 10,250,000 (\$4,250,000)

Major Boilerplate Changes from FY 2008-09

Sec. 212. Payments to Universities - REVISED

Provides for 11 monthly payments to universities. Revisions: (1) Allows, rather than requires, withholding of payment if university fails to submit HEIDI data. (2) Eliminates requirement of fiscal agency report on appropriation procedures.

Sec. 214. Tuition Tax Credit - DELETED

Requires universities to submit Tuition Tax Credit notification to fiscal agencies.

Sec. 216. Postsecondary Student Data System - DELETED

Requires universities to report on steps being taken toward and challenges associated with development of student-level data that could be submitted to state data system.

Sec. 217. Conflicts of Interest - DELETED

States intent that state university governing boards examine university operations for potential conflicts of interest.

Sec. 301. State Competitive Scholarships - DELETED

Provides for distribution of funds appropriated for Competitive Scholarships. (Program proposed for consolidation.)

Sec. 302. Tuition Grants - DELETED

Provides for distribution of funds appropriated for Tuition Grants. (Program proposed for consolidation.)

Sec. 303. Work Study - DELETED

Provides for distribution of funds appropriated for Work Study. (Program proposed for consolidation.)

PAGE 22: EDUCATION HOUSE FISCAL AGENCY: MARCH 2009

Major Boilerplate Changes from FY 2008-09

Sec. 304. College Access Grants - NEW

Establishes requirements for proposed College Access Grant Program to be administered by Michigan Higher Education Assistance Authority (MHEAA). Awards would be made to eligible students with an expected family contribution of \$7,750 or below who are enrolled at a Michigan public/independent college/university and meet other qualifying criteria.

Sec. 309. Needs Analysis Criteria - DELETED

Requires MHEAA to determine the needs analysis criteria for students to qualify for Competitive Scholarships and Tuition Grants. (Programs proposed for consolidation.)

Sec. 312. Nursing Scholarship - DELETED

Provides for distribution of funds appropriated for Nursing Scholarships. (Program proposed for consolidation.)

Sec. 314. Children of Veterans Tuition Grant Report - DELETED

Requires annual report on Children of Veterans Tuition Grant Program. (Information included in larger report under Sec. 315 of bill.)

Sec. 402. Douglas Lake Biological Station - DELETED

Designates University of Michigan Douglas Lake Biological Station as a unique resource.

Sec. 426. Private Bookstores - DELETED

States intent regarding access to required textbook lists by private bookstores and use of funds in university-administered accounts by students at private bookstores.

Sec. 433. Project GREEEN - REVISED

Allocates funds from Agricultural Experiment and Cooperative Extension line items for Project GREEEN (Generating Research and Extension to meet Environmental and Economic Needs). Revisions: (1) Allocation is increased from \$5.6 million to \$8.0 million and new allocation of \$8.0 million is added for Animal Agriculture Initiative. (2) Reporting requirements are expanded.

Sec. 434. Future Farmers of America – DELETED

Requires Michigan State University to allocate \$80,000 from its appropriation to the Future Farmers of America Association.

Sec. 436. Tuition Restraint - REVISED

States legislative intent that universities increase institutional financial aid expenditures by at least the same percentage as resident undergraduate tuition/fees. Revision: Language replaced with stated expectation that universities receiving federal stimulus funds will not raise resident tuition/fee rates for remainder of FY 2008-09 or for FY 2009-10.

Sec. 450. Per-Student Funding Floor - DELETED

States intent to allocate funds for per-student funding floor of \$3,775 from GF/GP balance at fiscal year-end.

Sec. 451. Indian Tuition Waiver Costs - DELETED

States intent to allocate funds for unfunded Indian Tuition Waiver costs from GF/GP balance at fiscal year-end.

Sec. 461. Bay Mills Allocation - DELETED

Requires \$100,000 payment from Lake Superior State's appropriation to Bay Mills Tribal College for costs of Indian Tuition Waiver Program. (Allocation removed under Executive Recommendation.)

Sec. 462. Suicide Prevention - DELETED

States intent that universities develop an education program on preventing suicide and violence.

Sec. 463. Students From Macomb County - DELETED

Requires universities to report regarding outreach efforts to enroll students from Macomb County.

Sec. 464. Research Commercialization – REVISED

Requires universities to submit plan regarding research commercialization. Revision removes prohibition on universities receiving allocation from Technology Commercialization Incentive Fund if plan is not submitted.

House Fiscal Agency: March 2009 Education: Page 23

HIGHER EDUCATION

Major Boilerplate Changes from FY 2008-09

Sec. 467. Performance Standards - DELETED

States intent for Legislature to establish university performance standards.

Sec. 471. Timely Graduation - DELETED

States intent that universities limit changes to general graduation requirements during a student's enrollment and provide counseling to facilitate timely graduation.

Sec. 472. Payment Delay/Tuition Rates - DELETED

States intent that any university that increased its tuition rate based on the assumption it would not receive the delayed August 2007 payment rebate the tuition increase to its students.

Secs. 501-507. King-Chavez-Parks Program - DELETED

Provides for expenditure/distribution of funds under six components of King-Chavez-Parks Program. (Program allocations removed under Executive Recommendation.)

Sec. 701a. New Degree Programs - DELETED

Lists new degree programs established by state universities for which credit hours may be reported to HEIDI. (New list pending from Presidents Council.)

Sec. 715. Nursing Education - DELETED

Requires report from Department of Energy, Labor, and Economic Growth on the status of nursing education in Michigan.

PAGE 24: EDUCATION HOUSE FISCAL AGENCY: MARCH 2009

Executive

Summary: FY 2009-10 Executive Budget Recommendation SCHOOL AID

Analysts: Mary Ann Cleary and Bethany Wicksall

Year-to-Date

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-09 Y	
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$0	\$0	\$0	0.0
Federal	1,562,008,600	1,561,809,400	(199,200)	(0.0)
Local	0	0	0	0.0
Private	0	0	0	0.0
Restricted	11,776,098,200	11,360,990,600	(415,107,600)	(3.5)
GF/GP	40,800,000	40,800,000	0	0.0
Gross	\$13,378,906,800	\$12,963,600,000	(\$415,306,800)	(3.1)
FTEs	0.0	0.0		

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The School Aid budget makes appropriations to the state's 552 local school districts, 232 public school academies, and 57 intermediate school districts (ISDs) for operations and certain categorical programs. It also appropriates funds to the Center for Education Performance and Information, Department of Energy, Labor, and Economic Growth, and other entities to implement certain grants and other programs related to K-12 education.

Major Budget Changes from FY 2008-09 YTD		FY 2008-09	Change
1. Proposal A Obligation Payment (Sec. 22a) Reduces funding by \$242.7 million to incorporate estimates in taxable values and pupil membership blends.		\$6,092,000,000 6,092,000,000	(\$242,700,000) (242,700,000)
2. Discretionary Payment (Sec. 22b) Decreases funding by \$94.4 million for a \$59 per pupil reduction in the foundation allowances. Eliminates district specials for Wayne Westland (\$6.1 million), Gibraltar (\$0.9 million), small rural districts (\$0.7 million), Huron and Garden City (\$1.2 million), and assumes savings of \$5.8 million for implementation of developmental kindergarten changes and \$5.3 million for changes in Sec. 6(4)(r). Includes a \$10.0 million reduction for Sec. 20j allocations. (See additional information for Sec. 6(4)(r) and Sec. 20j in major boilerplate changes below.)		\$3,796,750,000 3,796,750,000	
3. School Bond Redemption Fund (Sec. 11j) Increases by \$1.0 million to a total of \$40.0 million to reflect the estimated required payment for FY 2009-10.	Gross Restricted	\$39,000,000 39,000,000	\$1,000,000 1,000,000
4. Isolated District Funding (Sec. 22d) Eliminates grants totaling \$750,000 to certain small, geographically isolated districts and eliminates grants totaling \$1,275,000 to districts that have 5.0 or fewer pupils per square mile and a total square mileage greater than 200.	Gross Restricted	\$2,025,000 2,025,000	(\$2,025,000) (2,025,000)
5. MBT Impact on Out of Formula Districts (Sec. 22e) Eliminates \$1.3 million for districts that do not receive state foundation allowance payments but will see reduced local revenue from school	Gross Restricted	\$1,300,000 1,300,000	(\$1,300,000) (1,300,000)

operating taxes due to property tax exemptions contained in the MBT.

HOUSE FISCAL AGENCY: MARCH 2009 EDUCATION: PAGE 25

Major Budget Changes from FY 2008-09 YTD		Year-to-Date <u>FY 2008-09</u>	Executive <u>Change</u>
6. Renaissance Zone Reimbursement (Sec. 26a) Reduces funding by \$18.0 million to \$39.5 million as a result of changes from MBT-related personal property tax exemptions. Funding is to reimburse districts for lost local revenue from renaissance zones.	Gross Restricted GF/GP	\$57,500,000 41,400,000 \$16,100,000	(\$18,000,000) (13,000,000) (\$5,000,000)
7. At-Risk Grants (Sec. 31a) Eliminates exceptions to the funding formula for Dearborn and Baldwin School Districts.	Gross Restricted	\$310,457,000 310,457,000	(\$5,875,000) (5,875,000)
 Early Childhood Grants (Sec. 32c) Eliminates funding for interagency early childhood grants. 	Gross Restricted	\$2,125,000 2,125,000	(\$2,125,000) (2,125,000)
9. Great Parents Great Start ISD Programs (Sec. 32j) Eliminates funding for the Great Parents Great Start ISD program which provided services to children age 0-5 and their families.	Gross Restricted	\$5,000,000 5,000,000	(\$5,000,000) (5,000,000)
10. Bilingual Education State Grants (Sec. 41) Eliminates funding for the bilingual education program which awarded grants to districts to provide bilingual education programs.	Gross Restricted	\$2,800,000 2,800,000	(\$2,800,000) (2,800,000)
11. Special Education Payment (Sec. 51a) Increases funding by \$40.9 million to \$1.1 billion to reflect changes in the number of special education students and estimated additional costs associated with educating these students.	Federal	\$1,448,483,000 424,700,000 1,023,783,000	\$40,900,000 0 40,900,000
12. Newsline Grant (Sec. 54c) Eliminates funding to the Department to make Newsline electronically available statewide for the visually impaired.	Gross GF/GP	\$80,000 \$80,000	(\$80,000) (\$80,000)
13. Advanced and Accelerated Grants (Sec. 57) Eliminates funding for the advanced and accelerated competitive grants to ISDs for middle school summer institutes and comprehensive programs for advanced and accelerated students.	Gross Restricted	\$285,000 285,000	(\$285,000) (285,000)
 Vocational Education Added Costs (Sec. 61a) Eliminates funding of \$388,700 to Oakland ISD. 	Gross Restricted	\$30,000,000 30,000,000	(\$388,700) (388,700)
15. Precollege Engineering and Science Grants (Sec. 65) Eliminates funding for Detroit and Grand Rapids programs and Kalamazoo, Huron, Tuscola and Bay-Arenac ISDs programs.	Gross Restricted	\$980,100 980,100	(\$980,100) (980,100)
16. ISDs General Operations (Sec. 81)Reduces funding by \$16.3 million or 20% for ISD general operations.	Gross Restricted	\$81,721,100 81,721,100	(\$16,344,200) (16,344,200)
17. Center for Educational Performance-CEPI (Sec. 94a) Reduces CEPI operational funding by \$1.4 million.	Gross Federal GF/GP	\$7,728,600 2,793,200 \$4,935,400	(\$1,449,300) 0 (\$1,449,300)
18. Math Remediation Grants (Sec. 99a) Eliminates \$725,000 for grants to pilot programs for after-school and summer mathematics for eighth grade students.	Gross Restricted	\$725,000 725,000	(\$725,000) (725,000)
19. Assessment Testing Costs (Sec. 104) Decreases the total appropriation by \$0.9 million as a result of revised cost estimates for the testing contract.	Gross Federal Restricted	\$37,385,700 8,512,900 28,872,800	(\$941,300) (199,200) (742,100)

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HOUSE FISCAL AGENCY: MARCH 2009

Major Budget Changes from FY 2008-09 YTD

Year-to-Date Executive FY 2008-09 Change

20. Adult Education (Sec. 107)

Gross \$24,000,000 (\$4,000,000) estricted 24,000,000 (4,000,000)

Reduces adult education funding by \$4.0 million to a total of Restricted \$20.0 million and changes the distribution of funds to a competitive grant process rather than formula funding for existing recipients. Eliminates earmarks to Grand Rapids Community College and the Department of Corrections funded at \$700,000 total.

21. *Elimination of Grants (Sections 99e, 99i, 99j, 99k and 99p)* Eliminates the following grants:

Gross \$2,875,000 (\$2,875,000)Restricted 2,875,000 (2,875,000)

Sec. 99e - Financial Emergency District (Inkster) at \$125,000.

Sec. 99i - Pontiac crisis intervention program at \$300,000.

Sec. 99j- Grosse Pointe at \$1.1 million; Harper Woods at \$450,000.

Sec. 99k - Redford Union at \$450,000, Chippewa Valley at \$150,000,

and Clintondale at \$250,000.

Sec. 99p - Cultural access grants at \$100,000.

Major Boilerplate Changes from FY 2008-09

Sec. 6(4)(r). Kindergarten Membership – REVISED

Provides that beginning in FY 2009-10 to receive a full foundation allowance for pupils in a developmental kindergarten program, the number of instructional hours will need to match that of grades 1-12, but clarifies that this pertains to instructional hours for developmental kindergarten. Maintains additional kindergarten instruction hours required for full reimbursement for FYs 2010-11 and 2011-12.

Sec. 6(4)(y). Pupil Membership Definition for Small Districts – REVISED

Revises the definition of pupil membership for small rural districts from a three-year average blend to a two-year average blend resulting in a \$5.3 million reduction in Sec. 22a payments.

Sec. 6(6). District of the First Class - REVISED

Prohibits a district from counting pupils in membership at an instructional site within the boundaries of a first class district unless given approval by the first class district. This is the only remaining subsection in the School Aid Act that defines a first class district as it is defined in the Revised School Code with a membership greater than 100,000 pupils. The Executive removes this definition, thereby allowing the definition in Sec. 6(11) to stand which defines a school district of the first class as a district with greater than 60,000 pupils.

Sec. 20i. Hold Harmless Districts – REVISED

Reduces funding for section 20j payments by \$10.0 million or almost 20% through a formula that reduces funding for districts with higher foundation allowances more than those with lower foundation allowances.

Sec. 32d. Great Start School Readiness - District Grants - REVISED

Provides appropriations for school district preschool programs and moves the appropriation for private competitive preschool grants from Sec. 32l into this section. Eliminates Parents Involved in Education (PIE) option as an allowable use for the grants. Merges language from Sec. 32l and Sec. 37 into this section to eliminate duplication between sections. Allows Department to promulgate administrative rules for required teacher and paraprofessional credentials.

Sec. 321. Great Start School Readiness - Competitive Grants - REVISED

Retains certain requirements for competitive grant recipients but transfers duplicative language and the appropriation to Sec. 32d.

Secs. 37 and 38. Great Start School Readiness Eligibility and Eligibility Formula - REPEALED

Repeals these sections and merges much of the current language into Sec. 32d and Sec. 39. The teacher and paraprofessional requirements have been deleted and are now left to the Department to determine through administrative rules under Sec. 32d.

Sec. 39. Great Start School Readiness Application and Formula – REVISED

Includes the application and formula language formerly under Sections 37 and 38. Allows for a consortium of two or more districts or ISDs to be eligible to apply for a school readiness grant. The consortium may allow any child residing in any district in the consortium to be served at any location and allows the consortium to allocate slots based either on participating district allocations or the allocation for the consortium as a whole.

REVIEW AND ANALYSIS OF FY 2009-10 EXECUTIVE RECOMMENDATION

House Fiscal Agency: March 2009 Education: Page 27

SCHOOL AID

Major Boilerplate Changes from FY 2008-09

Sec. 51a(7)(c). Special Education Lapse for Itinerant Staff Reimbursement – DELETED

Provides language that allows unspent Sec. 51a funds at bookclosing to be allocated as additional reimbursements in certain situations for FY 2007-08.

Sec. 64. Health/Science Middle College Grants – REVISED

Provides grants to intermediate districts or Detroit Public Schools that are in consortium with a community college or state university and a hospital to create and implement a middle college focused on health sciences and adds new language allowing consortia for "other fields" and with entities other than hospitals as approved by the State Superintendent to apply for a grant.

Secs. 98 and 99. Michigan Virtual University (MVU) and Math and Science Centers – REVISED

Adds new language that requires both the MVU and Math and Science Network in conjunction with the Department to implement an "Algebra 4 All" initiative to offer online and face-to-face professional development opportunities for mathematics teachers in grades 8 to 12 that promote best practices for teaching algebra to all students.

Sec. 147. MPSERS Retirement Rate - REVISED

Estimates percentage of payroll districts must pay for public school employee retirement at 16.94%.

Enacting Section 2 – REPEALS SECTIONS

Repeals the following: Sec. 22d (isolated district grants), Sec. 22e (MBT impact grants to out of formula districts), Sec. 32c (early childhood grants), Sec. 32j (great parents great start ISD programs), Sec. 37 and Sec. 38 (great start school readiness language), Sec. 41 (bilingual education grants), Sec. 54c (newsline grant), Sec 57 (advanced and accelerated grants), Sec 65 (precollege engineering grants), Sec. 99a (math remediation grants), Sec. 99e (financial emergency district grant), Sec. 99i (Pontiac crisis intervention grant), Sec. 99j (district pilot grants), Sec. 99k (district grants), Sec. 99n (community college access intent language), Sec. 99p (cultural access grants), Sec. 104a and Sec. 104b (duplicative curriculum language) and Sec. 166 (5% penalty if providing family planning drugs and abortion referrals).

PAGE 28: EDUCATION HOUSE FISCAL AGENCY: MARCH 2009

FY 2009-10 Budget Detail for GENERAL GOVERNMENT

Attorney General
Civil Rights
Executive
Information Technology
Legislative Auditor General
Legislature
Management and Budget
State
Treasury

Summary: FY 2009-10 Executive Budget Recommendation GENERAL GOVERNMENT OVERVIEW

Analysts: Robin R. Risko and Viola Bay Wild

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-09 YTD	
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$656,022,900	\$644,343,900	(\$11,679,000)	(1.8)
Federal	118,833,200	116,844,500	(1,988,700)	(1.7)
Local	3,098,000	3,554,000	456,000	14.7
Private	1,265,700	1,275,700	10,000	0.8
Restricted	1,706,587,700	1,737,614,500	31,026,800	1.8
GF/GP	665,008,600	686,704,900	21,696,300	3.3
Gross	\$3,150,816,100	\$3,190,337,500	\$39,521,400	1.3
FTEs	7,509.7	7,494.7	(15.0)	(0.2)

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The following department and agency budgets are included in this bill: Executive Office, Legislature, Legislature Auditor General, and the Departments of Attorney General, Civil Rights, Information Technology, Management and Budget (including Civil Service), State, and Treasury (including Lottery, Gaming Control Board, and Michigan Strategic Fund). The Department of Treasury budget also includes revenue sharing payments to local units of government and general obligation debt service.

Major Boilerplate Changes from FY 2008-09

Sec. 205. Hiring Freeze - DELETED

Imposes a hiring freeze on the state classified civil service; authorizes the Attorney General, Secretary of State, and State Budget Director to grant exceptions; and requires a quarterly report on number of exceptions approved.

Sec. 212. Receipt and Retention of Copies of Required Reports – DELETED

Requires departments to receive and retain copies of all reports required in the bill, and requires federal and state guidelines for short-term and long-term retention of records be followed.

Sec. 215. Disciplinary Action Against State Employees – DELETED

Prohibits departments from taking disciplinary action against employees for communicating with members of the Legislature and their staffs.

Sec. 216 (2). Out-of-State Travel Restrictions – DELETED

Authorizes State Budget Director to grant exceptions to allow out-of-state travel and requires a monthly report on exceptions.

Sec. 217. General Fund Restrictions – DELETED

Prohibits use of general fund appropriations where federal funding is available for the same purpose.

Sec. 221. Report on Policy Changes - DELETED

Requires departments to report on policy changes made in order to implement public acts and prohibits funding from being used for adopting rules that apply to small businesses and have disproportionate economic impact on small businesses.

Sec. 224. Travel Restrictions – DELETED

Prohibits departments from approving travel by more than one employee to professional development conferences or training seminars located outside of the state unless funded with federal or private funds.

PAGE 30: GENERAL GOVERNMENT

HOUSE FISCAL AGENCY: MARCH 2009

Summary: FY 2009-10 Executive Budget Recommendation ATTORNEY GENERAL

Analyst: Viola Bay Wild

	FY 2008-09	FY 2008-09 FY 2009-10		Difference: Executive to FY 2008-	09 YTD
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$24,301,000	\$24,744,100	\$443,100	1.8	
Federal	8,050,800	8,177,800	127,000	1.6	
Local	0	0	0	0.0	
Private	0	0	0	0.0	
Restricted	11,927,600	12,066,700	139,100	1.2	
GF/GP	31,648,000	31,983,300	335,300	1.1	
Gross	\$75,927,400	\$76,971,900	\$1,044,500	1.4	
FTEs	543.0	543.0	0.0	(0.0)	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Attorney General (AG) serves as legal counsel for state departments, agencies, boards, commissions, and their officers; brings actions and intervenes in cases on the state's behalf; and represents legislators and judges who may be sued while acting in their official capacities. The Attorney General issues opinions on questions of law submitted by members of the Legislature and others; serves as chief law enforcement officer of the state; and has supervisory powers over all local prosecuting attorneys. The Department's mission is to protect the common legal rights of citizens; defend the Constitution and the laws of the state; and represent the legal interests of government; its goals include offering justice to victims of crime and delivering excellent legal services at a minimum cost to taxpayers.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
 EO 2008-21 Reductions Reduces funding for Operations by \$160,700 gross to annualize the 2.0% GF/GP reduction taken by EO 2008-21 into FY 2010. 	Gross	N/A	(\$160,700)
	GF/GP	N/A	(\$160,700)
2. Microsoft Upgrade/DIT Reduction Includes increase of \$80,800 GF/GP for software upgrade. Funding for purchase of Microsoft Office Professional 2007 and license applications to standardize state software and reduce security risks; \$12,100 GF/GP reduction for virtual storage savings and DIT 2.0% administrative reduction.	Gross	N/A	\$68,700
	GF/GP	N/A	\$68,700
3. Private Rent Adjustments Includes increase of \$32,000 GF/GP due to increased rent costs of privately-owned buildings leased by the Department in East Lansing, Lansing, and Petoskey.	Gross	N/A	\$32,000
	GF/GP	N/A	\$32,000
4. Internal Audit Consolidation	Gross	N/A	(\$47,900)
Reduces funding by \$47,900 GF/GP to reflect the transfer of internal audit functions to DMB pursuant to EO 2007-31.	GF/GP	N/A	(\$47,900)
5. Economic Adjustments Increases funding by \$1.14 million gross and \$426.0 GF/GP for economics, which includes salaries and wages, retirement, building occupancy charges, and insurances costs. An additional \$17,200 GF/GP is appropriated for DIT economics.	Gross IDG Federal Restricted GF/GP	N/A N/A N/A N/A N/A	\$1,152,400 433,100 127,000 149,100 \$443,200

ATTORNEY CENERAL

Major Boilerplate Changes from FY 2008-09

Sec. 307. Antitrust Revenue - REVISED

Appropriates additional antitrust, securities fraud, consumer protection or class action enforcement revenue or attorney fees recovered by the AG, up to \$250,000, to the Department; includes new language that allows carryforward of unexpended funds up to \$250,000.

Sec. 312. Legal Services Costs - REVISED

States the Department may not receive or expend funds in addition to amounts authorized in part 1 for legal services provided specifically to other state departments or agencies except for costs for expert witnesses, court costs, or other nonsalary litigation expenses. Revision requires authorization by supplemental appropriation or transfer.

PAGE 32: GENERAL GOVERNMENT

Summary: FY 2009-10 Executive Budget Recommendation CIVIL RIGHTS

Analyst: Robin R. Risko

	FY 2008-09	FY 2008-09 FY 2009-10		Difference: Executive to FY 2008-0		
	Year-to-Date	Executive	Amount	%		
IDG/IDT	\$0	\$0	\$0	0.0		
Federal	2,057,300	2,057,300	0	0.0		
Local	0	0	0	0.0		
Private	0	0	0	0.0		
Restricted	0	0	0	0.0		
GF/GP	12,231,700	12,320,100	88,400	0.7		
Gross	\$14,289,000	\$14,377,400	\$88,400	0.6		
FTEs	130.0	130.0	0.0	0.0		

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Michigan Civil Rights Commission is charged with investigating alleged discrimination against any person because of religion, race, color, or national origin, and is directed to "secure the equal protection of such civil rights without such discrimination." The Michigan Department of Civil Rights serves as the administrative arm charged with implementing policies of the Commission. The Department provides educational programs that promote voluntary compliance with civil rights laws, investigates and resolves discrimination complaints, disseminates information on the rights and responsibilities of Michigan citizens as provided by law, and provides information and services to businesses on diversity initiatives, equal employment law, procurement opportunities, feasibility studies, and joint venture/strategic alliance matchmaking.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
 Internal Auditor Transfer Reflects savings due to the transfer of internal audit services to the Department of Management and Budget. 	Gross GF/GP	\$68,700 \$68,700	(\$68,700) (\$68,700)
 Administrative Efficiencies Reflects savings to be achieved by not filling two vacant FTE positions and by reducing expenditures for contractual services, supplies, and materials and IT. 	Gross GF/GP	N/A N/A	(\$62,100) (\$62,100)
3. Microsoft Upgrade Includes additional funding for software update to Microsoft Office Professional 2007 from Microsoft Office 2002.	Gross GF/GP	N/A N/A	\$22,600 \$22,600
4. Economic Adjustments Includes additional funding for salary and wage, insurance, retirement, and workers' compensation premium costs (\$222,700 GF/GP); reduces funding for building occupancy and rent charges (\$26,100 GF/GP).	Gross GF/GP	N/A N/A	\$196,600 \$196,600

Major Boilerplate Changes from FY 2008-09

None

Summary: FY 2009-10 Executive Budget Recommendation EXECUTIVE

Analyst: Robin R. Risko

	FY 2008-09	FY 2008-09 FY 2009-10		Difference: Executive to FY 2008-0	
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$0	\$0	\$0	0.0	
Federal	0	0	0	0.0	
Local	0	0	0	0.0	
Private	0	0	0	0.0	
Restricted	0	0	0	0.0	
GF/GP	5,317,300	5,317,300	0	0.0	
Gross	\$5,317,300	\$5,317,300	\$0	0.0	
FTEs	84.2	84.2	0.0	0.0	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Executive Office budget provides funding for the Governor, the Lieutenant Governor, and their staffs. Major constitutionally-specified responsibilities include organization and supervision of the Executive branch and annual preparation and submission of the Executive budget. Divisions within the Governor's Office include: Legal, Operations, Community-Based Initiatives, Appointments, Constituent Services, Policy, Communications, Legislative Affairs, Scheduling, Special Projects, and the Governor's Washington D.C., Southeastern Michigan, and Upper Peninsula Offices.

Major Budget Changes from FY 2008-09 YTD

None

Major Boilerplate Changes from FY 2008-09

None

Summary: FY 2009-10 Executive Budget Recommendation INFORMATION TECHNOLOGY

Analyst: Viola Bay Wild

	FY 2008-09 FY 2009-10		Difference: Executive to FY 2008-		
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$431,421,900	\$424,240,700	(\$7,181,200)	(1.7)	
Federal	0	0	0	0.0	
Local	0	0	0	0.0	
Private	0	0	0	0.0	
Restricted	0	0	0	0.0	
GF/GP	0	0	0	0.0	
Gross	\$431,421,900	\$424,240,700	(\$7,181,200)	(1.7)	
FTEs	1,660.0	1,635.0	(25.0)	(1.5)	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Information Technology (DIT) acts as a general contractor between the state's information technology (IT) users and private sector providers of IT products and services: application development and maintenance; desktop, mainframe, server, and local area network computer support and management; contract, project, and procurement planning; telecommunication services; security; and software and software licensing. The DIT uses existing technology funds and state employees from within the other 19 executive branch departments and agencies. Each state department and agency requests spending authority to fund IT-related activities and pays for technology services rendered by DIT through an interdepartmental grant; administration of fund sources remains with each state department/agency.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
1. Statewide Microsoft Office Upgrade Adds \$6.9 million gross for software upgrade; current Microsoft software will be out of warrantee in 2010 and will no longer have support and updates for users. Funding will be used to purchase Microsoft Office Professional 2007 and license applications to provide statewide software standardization, reduce security risks, and allow DIT remote desktop service management.	Gross IDG	N/A N/A	\$6,900,000 6,900,000
2. Michigan Business Portal Includes 5.0 FTEs and \$963,200 gross for the Michigan Business One Stop Portal. Website to be available in spring of 2009 to help centralize and streamline all aspects of doing business in Michigan.	FTEs Gross IDG	N/A N/A N/A	5.0 \$963,200 963,200
3. Electronic Files Archives Reduces funding by \$1.2 million gross for savings in the way electronic files are archived; new program moves files to a virtual environment.	Gross IDG	N/A N/A	(\$1,200,000) (1,200,000)
4. EO 2008-21 Reductions Reduces funding by \$288,500 gross to annualize the 2.0% GF/GP reduction taken by EO 2008-21 into FY 2010.	Gross IDG	N/A N/A	(\$288,500) (288,500)
5. Department of History, Arts and Libraries (DHAL) Transfer Provides increase of \$216,000 gross and 2.0 FTEs reflecting transfer of Demographics and Census Data program to DIT; reduces funding by \$33,800 gross for transfer of Cultural Economics Development program from DHAL to MSF.	FTEs Gross IDG	N/A N/A N/A	2.0 \$182,200 182,200

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
6. Economic Adjustments	Gross	N/A	\$3,722,100
Increases funding by \$3.7 million IDG for economics which includes salaries and wages, retirement, building occupancy charges, and insurance costs.	IDG	N/A	3,722,100
7. Current Services Base Adjustments	FTEs	N/A	(32.0)
Adjusts funding to more accurately reflect IT services/projects appropriations	Gross	N/A	(\$17,381,100)
in other state department budgets:	IDG	N/A	(17,381,100)

- Adds \$1.6 million for Corrections to increase funding for OMNI system, desktop maintenance, and new medical record system called NextGen.
- Adds \$23,200 for DELEG to transfer pollution/energy functions from DEQ per EO 2008-20.
- Adds \$1.7 million for State Police to align IT expenditures.
- Removes \$500,000 secondary collections program funding for Treasury.
- Remove \$60,700 in one-time funding (FY 2008-09) for equipment purchase costs for DHAL.
- Removes \$238,800 in one-time funding (FY 2008-09) for upgrades to Interactive Voice Response software for Retirement Call Center and State Fair IT appropriation for DMB.
- Removes \$17.6 million in Bridges project funding for DHS because project will be completed; transfers 32.0 associated FTEs to DHS; includes additional costs to implement Children's Rights settlement; reflects \$1.0 million savings from Juvenile Justice system contract transfer to DHS.
- Removes \$900 in UP State Fair authorization for Agriculture.
- Adds \$900 for Civil Service Commission to align DIT IDG with appropriation.
- Reflects \$704,000 net increase for Corrections for savings from facility closures, investment of data warehouse for healthcare claims, and IT costs associated with Maxey Mental Health Unit staff.
- Removes \$54,600 for DEQ for savings from transferring Wetlands program back to federal government.
- Removes \$3.0 million for DHS for insourcing project control functions of the Michigan Child Support Enforcement System and contract savings associated with system.

Sec. 574. Expenditures for Spatial Information and Technical Services – REVISED

Provides specifics regarding DIT provision of information and technical services, publications, maps, and other products. Revision deletes requirement for report on expenditures.

Sec. 578. Amounts Appropriated by Fund Source – DELETED

Requires report on the amounts appropriated by fund source for each department and a listing of expenditures made from those appropriations.

Sec. 579. Life-Cycle of IT Hardware and Software – DELETED

Requires report on the life-cycle of IT-related hardware and software.

Sec. 580. Business Application Modernization (BAM) Project – REVISED

Specifies funding amount for BAM project, specifies uses for funding, provides workproject designation, and allows carryforward. Revision deletes language which designates funds as a workproject allowing carryforward of funding.

Sec. 581. Technology Assets of the State – DELETED

Requires DIT to conduct a study of the state's information technology assets to determine any benefits and economies that can be achieved; requires report.

Sec. 582. Michigan.gov Improvements – DELETED

Requires DIT to provide Legislature with an annual report which details improvements made to Michigan.gov.

Sec. 583. Contract Report - DELETED

Requires DIT to provide an annual report which lists all follow-on contracts and change orders greater than \$25,000.

Sec. 584. Information and Referral Services Using 2-1-1 - DELETED

Requires DIT to provide a report identifying all information/referral services and the potential cost savings through the shared use of 2-1-1 system.

Sec. 585. Child Support Enforcement System - DELETED

Requires report on amount expended for Child Support Enforcement System, revisions made to spending plans, and amount of penalties paid to federal government.

Sec. 588. Census-Related Services - NEW

Appropriates funds collected by DIT for census-related information and technical services, publications, statistical studies, population projections, and other demographic products; allows carryforward of funds.

Summary: FY 2009-10 Executive Budget Recommendation LEGISLATIVE AUDITOR GENERAL

Analyst: Robin R. Risko

	FY 2008-09	FY 2008-09 FY 2009-10		Difference: Executive to FY 2008-	09 YTD
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$1,801,500	\$1,801,500	\$0	0.0	
Federal	0	0	0	0.0	
Local	0	0	0	0.0	
Private	0	0	0	0.0	
Restricted	1,539,900	1,539,900	0	0.0	
GF/GP	12,549,800	12,486,800	(63,000)	(0.5)	
Gross	\$15,891,200	\$15,828,200	(\$63,000)	(0.4)	
FTEs	0.0	0.0	0.0	0.0	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Office of the Legislative Auditor General is responsible for conducting post financial and performance audits of state government operations. Audit reports provide a continuing flow of information to assist the Legislature in its oversight of approximately 100 individual state funds. Audit reports provide citizens with a measure of accountability and assist state departments and agencies in improving financial management of their operations. The goal of the Office of the Legislative Auditor General is to improve accounting and financial reporting practices and promote effectiveness, efficiency, and economy in state government; its mission is to improve the accountability of public funds and to improve the operations of state government for the benefit of the citizens of the state.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	<u>Change</u>
Remove One-Time Funding	Gross	\$63,000	(\$63,000)
Reflects elimination of one-time funding included in the current-year	GF/GP	\$63,000	(\$63,000)
budget for network migration costs.			

Major Boilerplate Changes from FY 2008-09

Sec. 624. Information Technology – DELETED

Appropriates \$63,000 to fund transition of information technology network from the Executive branch network to the Legislative branch network.

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Summary: FY 2009-10 Executive Budget Recommendation LEGISLATURE

Analyst: Robin R. Risko

	FY 2008-09	FY 2008-09 FY 2009-10		Difference: Executive to FY 2008-0	3-09 YTD
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$0	\$0	\$0	0.0	
Federal	0	0	0	0.0	
Local	0	0	0	0.0	
Private	400,000	400,000	0	0.0	
Restricted	1,109,800	1,109,800	0	0.0	
GF/GP	112,994,200	112,994,200	0	0.0	
Gross	\$114,504,000	\$114,504,000	\$0	0.0	
FTEs	0.0	0.0	0.0	0.0	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

This budget provides funding for the Legislative branch of state government, including the Legislative Council and agencies it governs, the Legislative Retirement System, and Property Management. The Legislative Council provides a wide variety of essential services to members and staff of the Legislature. The Michigan Legislative Retirement System provides retirement allowances, survivors' allowances, and other benefits for members of the Legislature and their spouses, dependents, survivors, and beneficiaries. Property Management employees maintain, operate, and repair the Capitol Building, House of Representatives Office Building, and Farnum Building.

Major Budget Changes from FY 2008-09 YTD

None

Major Boilerplate Changes from FY 2008-09

Sec. 610. Health Insurance Benefits - DELETED

Prohibits funding from being used to pay for health insurance benefits for unmarried domestic partners of legislators or legislative employees.

Summary: FY 2009-10 Executive Budget Recommendation MANAGEMENT AND BUDGET

Analyst: Viola Bay Wild

	FY 2008-09	FY 2008-09 FY 2009-10		Difference: Executive to FY 2008-	09 YTD
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$167,603,800	\$162,436,800	(\$5,167,000)	(3.1)	
Federal	10,743,700	11,219,800	476,100	4.4	
Local	1,992,900	2,027,600	34,700	1.7	
Private	150,000	151,900	1,900	1.3	
Restricted	77,665,100	74,373,900	(3,291,200)	(4.2)	
GF/GP	291,888,900	316,780,600	24,891,700	8.5	
Gross	\$550,044,400	\$566,990,600	\$16,946,200	3.1	
FTEs	1,431.0	1,416.0	(15.0)	(1.0)	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Management and Budget (DMB) is the interdepartmental service and management agency responsible for ensuring proper financial record keeping for state agencies; managing capital outlay projects, state property, state purchasing programs, and the state's retirement systems; supervising the state motor vehicle fleet, and providing office support services to state agencies. The Office of the State Budget, prepares, presents, and executes the state budget on behalf of the Governor. The DMB has several autonomous units: Office of the State Employer, Office of the Children's Ombudsman, Office of Regulatory Reform, Michigan State Fair, State Building Authority, and Civil Service.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
1. Internal Audit Consolidation Reduces appropriation by \$1.1 million gross and eliminates 1.0 FTE to reflect transfer of funding for statewide internal auditors to DMB as a result of EO 007-31.	FTEs Gross IDG Federal Restricted GF/GP	N/A N/A N/A N/A N/A	(1.0) (\$1,102,300) (5,983,200) 706,700 1,773,800 \$2,400,400
2. Executive Order 2008-21 Reductions Reduces funding by \$217,800 gross and \$100,600 GF/GP to annualize the 2.0% GF/GP reduction taken by EO 2008-21 into FY 2009-10; eliminates 2.0 FTEs.	FTEs Gross IDG Restricted GF/GP	N/A N/A N/A N/A N/A	(2.0) (\$217,800) (100,000) (17,200) (\$100,600)
3. State Building Authority Rent Includes \$20.0 million GF/GP to make adjustments for projected rent payments for previously-constructed projects.	Gross Restricted GF/GP	\$231,822,100 1,520,000 \$230,302,100	0
4. Microsoft Upgrade/DIT Reduction Reflects \$193,600 gross and \$97,600 GF/GP increase for software upgrade to Microsoft Office Professional 2007 and license applications; reduces funding by \$151,600 gross and \$76,200 GF/GP for virtual storage savings and DIT 2.0% administrative reduction.	Gross IDG Restricted GF/GP	N/A N/A N/A N/A	\$42,000 43,500 (22,900) \$21,400

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
5. Michigan State Fair Eliminates \$6.6 million gross and 10.0 FTEs for Michigan State Fair in Detroit, ending state funding for fair in FY 2009-10.	FTEs	10.0	(10.0)
	Gross	\$6,605,300	(\$6,605,300)
	Restricted	6,605,300	(6,605,300)
6. State Police FTE Transfer Reflects transfer of 3.0 FTEs and \$282,700 gross for carpenter positions from Michigan State Police to DMB.	FTEs	N/A	3.0
	Gross	N/A	\$282,700
	IDG	N/A	282,700
7. Department of History, Arts and Libraries (DHAL) Transfer Includes \$3.2 million gross and \$2.8 million GF/GP to reflect transfer of the State Records Center and the State Archives from DHAL. Executive recommends elimination of DHAL in FY 2009-10.	FTEs	N/A	21.0
	Gross	N/A	\$3,190,100
	IDG	N/A	87,700
	Restricted	N/A	285,900
	GF/GP	N/A	\$2,816,500
8. Economic Adjustments Provides \$1.7 million gross and \$693,100 GF/GP increase for economics, which includes salaries and wages, retirement, building occupancy charges, and insurance costs. Adds \$289,200 gross (\$223,600 GF/GP) for DIT economics.	Gross	N/A	\$1,966,500
	IDG	N/A	612,100
	Restricted	N/A	437,700
	GF/GP	N/A	\$916,700
CIVIL SERVICE 9. Civil Service EO 2008-21 Reductions Relects reduction of \$140,000 GF/GP and 6.0 FTEs to annualize the 2.0% GF/GP reduction taken by EO 2008-21. Reflects reduction of 6.0 FTEs and \$189,000 GF/GP for elimination of HR staff for MDOC facility closures in Deerfield and Camp Branch facilities required by EO.	FTES	N/A	(12.0)
	Gross	N/A	(\$329,000)
	GF/GP	N/A	(\$329,000)
10. MDOC Facility Closures Reduces funding by \$1.2 million GF/GP and eliminates 10.0 FTEs for reduction of HR staff in additional MDOC facilities.	FTEs Gross GF/GP		(10.0) (\$1,170,400) (\$1,170,400)
11. MDCH Facility Closure Reduces funding by \$373,900 gross and \$193,200 GF/GP and eliminates 4.0 FTEs for reduction of HR staff from closure of Mt. Pleasant hospital.	FTEs Gross IDG Federal Local Private Restricted GF/GP	N/A N/A N/A N/A N/A N/A N/A	(4.0) (\$373,900) (2,300) (68,100) (12,000) (1,500) (96,800) (\$193,200)
12. <i>Microsoft Upgrade</i> Includes funding increase of \$85,800 gross and \$18,300 GF/GP for the costs of Microsoft Office Professional software upgrade.	Gross	N/A	\$85,800
	Federal	N/A	36,800
	Restricted	N/A	30,700
	GF/GP	N/A	\$18,300
13. Economic Adjustments Increases funding by \$1.3 million gross and \$548,100 GF/GP for economics, which includes salaries and wages, retirement, building occupancy charges, and insurance costs. Adds \$33,900 gross and \$16,900 GF/GP for DIT economics.	Gross IDG Federal Local Private Restricted GF/GP	N/A N/A N/A N/A N/A N/A	\$1,317,100 28,700 242,900 46,700 3,400 430,400 \$565,000

Sec. 710. Revisions to Computer Contracts – DELETED

Requires DMB to report on any revisions that increase or decrease current computer contracts by more than \$500,000 at least 14 days prior to finalization of revisions.

MANAGEMENT AND BUDGET

Major Boilerplate Changes from FY 2008-09

Sec. 715(3). Motor Vehicle Fleet Assignment - DELETED

Expresses legislative intent that DMB have the authority to determine appropriateness of vehicle assignment.

Sec. 715(4). Motor Vehicle Fleet Plan - DELETED

Requires DMB to maintain a plan for the state's motor vehicle fleet and lists specific information to be included in plan.

Sec. 716. Purchasing From Michigan-Based Firms - DELETED

Requires DMB to adopt policies and procedures necessary to provide a purchasing preference for products manufactured or services offered by Michigan-based firms.

Sec. 716a. Supplier Diversity Program - DELETED

Appropriates \$400,000 for Supplier Diversity Program to fund up to 4.0 FTEs or contract with private companies to implement program; DMB may expend additional \$100,000 on program.

Sec. 717. Purchasing Decisions - DELETED

Establishes guidelines for DMB to follow when determining whether a purchase, contract, or provision of supplies, materials, services, insurance, utilities, third party financing, equipment, printing, and other items needed by state departments is in the best interests of the state.

Sec. 718. Vendor Disclosure Information to Collect - DELETED

Lists information DMB is authorized to collect from vendors to ensure compliance with procurement of goods and services from Michigan-based providers.

Sec. 719. Vendor Disclosure Call Centers - DELETED

Authorizes DMB to require any vendor or subcontractor who provides call or contact center services to the state to disclose the location from which the call or contact center services are being provided to the inbound caller.

Sec. 724. Records Center and Archives - NEW

Provides spending authorization for services provided by the records center and archives transferred to DMB from DHAL.

Sec. 724a. Existing 2-1-1 Capacities – DELETED

Requires DMB to assist DIT in determining how existing 2-1-1 capacities will be utilized by each department with community resource information and referral service.

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House Fiscal Agency: March 2009

Summary: FY 2009-10 Executive Budget Recommendation STATE

Analyst: Viola Bay Wild

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008	3-09 YTD	
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$20,000,000	\$20,000,000	\$0	0.0	
Federal	5,673,700	1,810,000	(3,863,700)	(68.1)	
Local	0	0	0	0.0	
Private	100	100	0	0.0	
Restricted	162,573,800	163,614,700	1,040,900	0.6	
GF/GP	26,130,800	28,214,200	2,083,400	8.0	
Gross	\$214,378,400	\$213,639,000	(\$739,400)	(0.3)	
FTEs	1,815.0	1,815.0	0.0	0.0	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of State administers programs in eight areas: Driver Licensing and Vehicle Registration, which includes titling and registering vehicles; Elections and Campaign Finance Administration, which includes training local election officials and monitoring campaign finance; Regulatory and Consumer Protection, which includes inspecting and licensing automotive repair facilities; Traffic Safety which includes driver testing; Office of the Great Seal; Assigned Claims Facility; Uniform Commercial Code; and Executive Direction and Central Support.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
 EO 2008-21 Reductions Reduces funding by \$132,600 GF/GP to annualize the 2.0% GF/GP reduction taken by EO 2008-21 into FY 2010. 	Gross	N/A	(\$132,600)
	GF/GP	N/A	(\$132,600)
2. Help America Vote Act (HAVA) Funding Removes \$3.9 million in one-time federal funding for HAVA program appropriated in previous year.	Gross Federal	N/A N/A	(\$3,863,700) (3,863,700)
3. Internal Audit Consolidation Reduces funding by \$148,600 GF/GP to reflect transfer of internal audit functions to DMB pursuant to EO 2007-31.	Gross Restricted	\$148,600 \$148,600	(\$148,600) (148,600)
4. Microsoft Upgrade/Business Portal Increases funding by \$266,700 gross and \$47,200 GF/GP for costs of software upgrade to purchase Microsoft Office Professional 2007 and license applications; additional \$54,000 gross for Michigan Business One Stop Portal. Website to be available in spring of 2009.	Gross	N/A	\$320,700
	Restricted	N/A	273,500
	GF/GP	N/A	\$47,200
 Department of Information Technology (DIT) Reduction Includes reduction of \$35,400 gross and \$3,200 GF/GP to reflect DIT 2.0% administrative reduction and virtual storage savings. 	Gross	N/A	(\$35,400)
	Restricted	N/A	(32,200)
	GF/GP	N/A	(\$ 3,200)
6. Economic Adjustments Increases funding by \$2.9 million gross and \$2.0 million GF/GP for economics, which includes salaries and wages, retirement, building occupancy charges, and insurance costs. Adds \$201,100 gross and \$167,500 GF/GP for DIT economics.	Gross	N/A	\$3,120,200
	Restricted	N/A	948,200
	GF/GP	N/A	\$2,172,000

STATE

Major Boilerplate Changes from FY 2008-09

Sec. 815. Branch Office Closings or Consolidations - DELETED

Requires 180 days advance notice of branch office closures and consolidations and 60 days advance notice for relocations.

Sec. 815a. Report on Branch Office Transactions - DELETED

Requires the Department to report on the number of branch office transactions completed online.

Sec. 818. Motorcycle Safety Education Program - REVISED

Requires funds appropriated for Motorcycle Safety Education Grants and Administration to be used for program operation; requires funding to come from license endorsements and registration and testing fees; authorizes funds for grants to help subsidize motorcycle safety training courses; and authorizes funds for administrative costs. Revision deletes language continuing program in same manner as conducted in Department of Education and deletes list of revenue sources.

Sec. 819. Business Application Modernization (BAM) Project - REVISED

Appropriates \$4.6 million for the BAM Project to be used for development, implementation, and maintenance of BAM; Revision deletes language that designates unexpended funding as a work project account.

Sec. 824. Buena Vista Township Branch Office - DELETED

Requires Department to maintain a full service branch office in the Buena Vista Township.

Sec. 827. Branch Office Locations in Urban Areas - DELETED

Encourages branch offices to be located in downtown areas, town centers, central business districts, and brownfield sites rather than greenfield and open space sites.

PAGE 44: GENERAL GOVERNMENT

Summary: FY 2009-10 Executive Budget Recommendation TREASURY

Analyst: Viola Bay Wild

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-)9 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$10,894,700	\$11,120,800	\$226,100	2.1
Federal	92,307,700	93,579,600	1,271,900	1.4
Local	1,105,100	1,526,400	421,300	38.1
Private	715,600	723,700	8,100	1.1
Restricted	1,451,771,500	1,484,909,500	33,138,000	2.3
GF/GP	172,247,900	166,608,400	(5,639,500)	(3.3)
Gross	\$1,729,042,500	\$1,758,468,400	\$29,425,900	1.7
FTEs	1,846.5	1,871.5	25.0	1.4

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Treasury is the chief fiscal agency of the state and the primary source of advice to the Governor on tax and fiscal policy issues. The Department's mission is to collect state taxes, to invest, control, and disburse state monies, and to protect the state's credit rating and that of its cities. The Department manages one of the nation's largest pension funds, administers revenue sharing, and administers the student financial aid programs. It also investigates fraudulent financial activity, provides assistance on all property tax-related issues, advises issuers of municipal obligations. The Bureau of State Lottery, the Michigan Gaming Control Board (MGCB), and the Michigan Strategic Fund (MSF) are autonomous agencies housed within the Department of Treasury. Funds and programs of the MSF are administered by the Michigan Economic Development Corporation (MEDC), which also administers the 21st Century Jobs Fund.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
1. Treasury Operations Provides \$378.9 million gross (\$11.0 million IDG; \$37.3 million federal; \$1.5 million local; \$260.4 million restricted; and \$68.7 million GF/GP) for Treasury operations (excluding Revenue Sharing, Debt Service, and MSF).	Gross IDG Federal Local Restricted GF/GP	\$411,191,300 10,814,400 36,868,900 1,105,100 287,132,300 \$75,270,600	(\$32,260,100) 225,200 394,200 421,300 (26,752,900) (\$6,547,900)
2. Tax Compliance Enforcement Program Adds 10.0 FTEs and \$895,000 GF/GP for expanded tax enforcement on business accounts.	FTEs	N/A	10.0
	Gross	N/A	\$895,000
	GF/GP	N/A	\$895,000
3. Income Tax Automation Adds 2.0 FTEs and \$150,000 GF/GP for implementation of automated tax processing program using software that helps auto-correct errors on tax returns.	FTEs	N/A	2.0
	Gross	N/A	\$150,000
	GF/GP	N/A	\$150,000
 Business Tax (MBT) Implementation Reduces funding for MBT implementation by \$6.5 million GF/GP. 	Gross	\$11,813,800	(\$6,500,000)
	GF/GP	\$11,813,800	(\$6,500,000)
 Secondary Collections Program Eliminates \$1.1 million gross and 8.0 FTEs associated with secondary tax collection contract that was not implemented. 	FTEs	17.0	(8.0)
	Gross	N/A	(\$1,100,000)
	Restricted	N/A	(1,100,000)

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
6. Commercial Mobile Radio Service (CMRS) Eliminates line item appropriation for funding for CMRS. New boilerplate language appropriates revenue and requires distribution of funding pursuant to Emergency 9-1-1 Service Enabling Act, 1986 PA 32.	Gross Restricted	\$11,100,000 11,100,000	(\$11,100,000) (11,100,000)
7. Telephone/Telegraph Reappraisals Adds \$500,000 GF/GP for on-going telephone/telegraph reappraisal requirements.	Gross	N/A	\$500,000
	GF/GP	N/A	\$500,000
8. Michigan Education Savings Program State Match Funding Eliminates \$800,000 (Merit Award Trust Fund) and language providing state match for contributions to Michigan Education Savings Program on behalf of children. Current-year language provides state match of \$1 for each \$3 contributed (\$200 maximum match) for first year of enrollment.	Gross	\$800,000	(\$800,000)
	Restricted	800,000	(800,000)
9. Microsoft Upgrade/Business Portal/DIT Reduction Provides \$255,300 gross and \$46,300 GF/GP increase for Microsoft Office Professional software upgrade and business website portal. Reflects reduction of \$94,200 gross and \$12,500 GF/GP to reflect DIT 2.0% administrative reduction and virtual storage savings.	Gross	N/A	\$161,100
	IDG	N/A	(800)
	Federal	N/A	(900)
	Restricted	N/A	129,000
	GF/GP	N/A	\$33,800
10. Principal Residence Exemption (PRE)/Investments Staff Provides\$160,000 gross and 1.0 FTE for PRE for tax appeal hearing referee, and \$300,000 gross and 2.0 FTEs for STARR investment oversight.	FTEs	N/A	3.0
	Gross	N/A	\$460,000
	Restricted	N/A	460,000
REVENUE SHARING 11. Constitutional Revenue Sharing Reduces funding for constitutional revenue sharing to cities, villages, and townships (\$14.8 million) from enacted appropriations in FY 2008-09, based on the January 2009 Consensus Revenue Estimating Conference.	Gross Restricted	\$675,992,000 675,992,000	(\$14,772,600) (14,772,600)
12. Statutory Revenue Sharing Reflects increase of \$16.2 million for statutory revenue sharing to cities, villages, and townships from enacted appropriations in FY 2007-08, based on the January 2009 Consensus Revenue Estimating Conference. Includes 2.0% increase in statutory payments appropriated in the previous year to local units of an amount equal to 2.0% of a local unit's FY 2006-07 statutory revenue sharing payments.	Gross Restricted	\$406,933,000 406,933,000	\$16,160,700 16,160,700
13. County Revenue Sharing Provides \$49.1 million for county revenue sharing payments—an increase of \$46.8 million to fund the additional counties anticipated to be eligible again for payments. Counties become eligible for payments when they have exhausted their revenue sharing reserve funds.	Gross Restricted	\$2,394,500 2,394,500	\$46,752,700 46,752,700
14. Payment in Lieu of Taxes (PILT) Increases PILT program funding by \$200,000 gross and \$100,000 GF/GP for increased purchased lands payment.	Gross	\$14,189,200	\$200,000
	IDG	100	0
	Restricted	2,350,000	100,000
	GF/GP	\$11,839,100	\$100,000
DEBT SERVICE 15. Debt Service Payments Reduces funding by \$945,500 gross and GF/GP for debt service based on principal and interest requirements of general obligation bond issues.	Gross	\$83,123,000	(\$945,500)
	Restricted	15,514,500	0
	GF/GP	\$67,608,500	(\$ 945,500)

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TREASURY

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
16. Economic Adjustments Adds \$3.7 million gross and \$668,700 GF/GP for economics, which includes salaries and wages, retirement, building occupancy charges, and insurance costs; includes funding for Lottery and MGCB. Appropriates \$324,000 gross and \$71,000 GF/GP for DIT economics.	Gross IDG Federal Local Restricted GF/GP	N/A N/A N/A N/A N/A	\$4,070,600 97,800 319,800 21,300 2,892,000 \$739,700
MICHIGAN GAMING CONTROL BOARD 17. Michigan Gaming Control Board (MGCB) Increases funds for MGCB by \$88,500 gross for additional auditor needed to fulfill Board's responsibilities for new Nottawaseppi Tribe casino.	FTEs Gross Restricted	N/A N/A N/A	1.0 \$88,500 88,500
LOTTERY 18. Lottery Sales Staff Increases funding by \$835,000 gross for 10.0 additional FTEs for sales representatives to help monitor lottery sites at retailers.	FTEs Gross Restricted	N/A N/A N/A	10.0 \$835,000 835,000
19. Lottery Promotion and Advertising Eliminates line item funding for advertising; new boilerplate appropriates 1.0% of prior fiscal year's lottery ticket sales for promotion and advertising.	Gross Restricted	\$18,622,000 18,622,000	(\$18,622,000) (18,622,000)
MICHIGAN STRATEGIC FUND (MSF) 20. Michigan Strategic Fund Provides \$163.7 million gross (\$81,200 IDG; \$56.3 million federal; \$723,700 private; \$75.6 million restricted; and \$31.0 million GF/GP) in funding for MSF.	Gross IDG Federal Private Restricted GF/GP	\$149,196,700 80,300 55,438,800 715,600 63,805,200 \$29,156,800	\$14,490,700 900 877,700 8,100 11,750,100 \$1,853,900
 21. 21st Century Jobs Program Funding Restores \$13.0 million for 21st Century Jobs Program reduced in FY 2008-09: \$10.0 million reduction was for transfer of funds to GF/GP, \$3.0 million reduction for vetoed boilerplate for Lakeshore Advantage. 	Gross Restricted	\$62,000,000 62,000,000	\$13,000,000 13,000,000
22. MSF EO 2008-21 Reductions Reduces funding for Economic Development Job Training administration by \$149,000 gross and GF/GP to annualize the 2.0% GF/GP reduction taken by EO 2008-21 into FY 2010.	Gross GF/GP	N/A N/A	(\$149,000) (\$149,000)
23. Department of History, Arts and Libraries (DHAL) Transfer Includes 7.0 FTEs and \$2.6 million gross and \$1.8 million GF/GP for transfer of Council for Arts and Cultural Affairs, Cultural Economic Development program, and Arts and Cultural Institution Planning Grants from DHAL to MSF. (FY 2008-09 funding was \$8.9 million.)	FTEs Gross Federal GF/GP	N/A N/A N/A N/A	7.0 \$2,657,100 850,000 \$1,807,100
24. Business Incubator Program Eliminates \$1.25 million gross one-time funding for business incubator program in five counties.	Gross Restricted	\$1,250,000 1,250,000	(\$1,250,000) (1,250,000)
25. MSF Economic Adjustments Includes \$232,600 gross and \$195,800 GF/GP for economics, which includes increased funding for salaries and wages, retirement, worker's compensation, building occupancy charges and insurance costs.	Gross IDG Federal Private Restricted GF/GP	N/A N/A N/A N/A N/A	\$232,600 900 27,700 8,100 100 \$195,800

TREASURY

Major Boilerplate Changes from FY 2008-09

DEPARTMENT OF TREASURY

Sec. 905. Sale of Tax Manuals - DELETED

Requires Department to provide copies of the state tax manual via the Department website or provide for sale copies of the tax manuals on CD or other electronic media.

Sec. 913. Senior Citizen Cooperative Housing Assessments – REVISED

Authorizes Department to contract with private firms to appraise and appeal assessments of senior citizen cooperative housing units; authorizes use of up to 1% of funds for administration. Revision deletes audit requirement.

Sec. 927. Telephone/Telegraph Reappraisals - DELETED

States legislative intent that telephone/telegraph reappraisals be funded at \$1.5 million by supplemental appropriations.

Sec. 930a. Secondary Collections Activities - DELETED

Requires Department to select a private collection agency for secondary collection activities in order to benchmark primary agency performance for individual tax, discontinued business tax, state agency accounts, and active business tax accounts older than 36 months; requires quarterly report.

Sec. 933. Michigan Education Savings Program – DELETED

Requires Michigan Education Savings Program funds be used as state match for funds invested on behalf of children; state to provide \$1 for each \$3 contributed with \$200 maximum match; state match only for first year of enrollment.

Sec. 938. PILT Payments - DELETED

Requires Department to pay PILT payments to local units of government by February 14 for bills received by January 15.

Sec. 941. Medical Pension Liability - DELETED

Directs Department to analyze new insurance products to address medical pension liability for state employee retirees.

Sec. 944. Pension Plan Consultant Report - DELETED

Requires Department to forward any report from a pension plan consultant to Legislature and state budget director.

Sec. 944. Commercial Mobile Radio Service Payments (CMRS) - NEW

Appropriates revenue from the emergency 9-1-1 surcharge program and authorizes distribution under the Emergency 9-1-1 Service Enabling Act, 1986 PA 32.

Sec. 945. Assessment and Certification Division Reviews - DELETED

Allows Department to conduct 14-point reviews in at least one assessment jurisdiction per county.

Sec. 946. Assessment and Training Coordination - DELETED

Authorizes the state tax commission and assessment and certification management staff to meet with statewide assessment organizations on a quarterly basis to coordinate activities.

Sec. 947. Revenue Enhancement Program - DELETED

Stipulates that of \$4.7 million in part 1 for Revenue Enhancement Program, \$4.2 million is for revenue enhancement collection, including auditing functions, and \$500,000 for principal residence audits (PRA). Requires quarterly reports for personal property tax audit and PRA programs; requires Auditor General performance audit of PRA program.

Sec. 948. Electronic Income Tax Filing - DELETED

Directs Department to report the number of tax returns, including state income and single business tax returns, filed online in the preceding fiscal year.

Sec. 949. Transportation Funds Cost Study - DELETED

Requires Secretary of State to have independent firm to perform study to identify actual costs for administration and collection of fuels, sales, and use taxes if Alternative Transportation Funding Task Force does not address these costs.

Sec. 950. Revenue Sharing - REVISED

Directs distribution of constitutional and statutory revenue sharing payments to cities, villages and townships; includes 2% additional statutory payments to local units that received statutory payments in FY 2006-07. Revision eliminates requirement that local units receive an equal distribution to what that unit received in FY 2008-09, and allows cities, villages and townships to receive less than 100% of their FY 2008-09 total revenue sharing payment if constitutional revenue sharing funding is reduced.

LOTTERY

Sec. 963. Department of Human Services (DHS) Bridge Cards - DELETED

Directs Lottery to notify lottery retailers that DHS bridge cards are not to be used to purchase lottery tickets.

Sec. 963. Lottery Promotion and Advertising Appropriation – NEW

Appropriates 1.0% of prior fiscal year's lottery ticket sales for promotion and advertising.

MICHIGAN STRATEGIC FUND (MSF)

Sec. 1002(1, 8, 10). Economic Development Job Training (EDJT) Grants – REVISED

Provides direction for EDJT program. Revision renames the program as Economic Diversification Skills Training Program; deletes requirement that EDJT participants be 16 years old and not enrolled in state funded educational programs, and deletes employer maximum match rate of 50% requirement for incumbent worker training grants.

Sec. 1002(10). EDJT Grants - REVISED

Provides direction for EDJT program. Revision expands funding to include job training and development activities including training for high technology activities, degree programs at a Michigan community college, college or university, development of job training curriculum, participant wage reimbursement, training for businesses to remain competitive, consulting services, and recruitment assistance.

Sec. 1014. Michigan Core Communities Fund – DELETED

Outlines purposes and uses of fund and procedures for grant distribution.

Sec. 1024. Small Business Technology and Development Centers (SBTDC) - DELETED

Allocates \$1.4 million from 21st Century Jobs Trust Fund to Small Business Technology and Development Centers for Small Business Innovation Research/Small Business Technology Transfer Research grant or matching loan programs.

Sec. 1029. Tax Incentives - DELETED

States legislative intent that MSF award tax breaks or incentives only to companies giving preference to Michigan workers.

Sec. 1034. Business Incubator Program – DELETED

Stipulates funding be awarded competitively to operational business incubators in five counties.

Sec. 1034. Michigan Council for Arts and Cultural Affairs (MCACA) Arts and Cultural Grants - NEW

Authorizes new planning grant program and specifies awards to help complete program statements and planning documents for remodeling, repair, renovation, or construction of arts and cultural institutions. Competitive grants may be to counties, cities, villages, townships, community foundations and non-profit organizations. Requires \$1,000 application fee to MCACA; Council shall recommend projects to State Budget director; projects cannot exceed \$100.0 million in total.

FY 2009-10 Budget Detail for HUMAN SERVICES

Community Health
Corrections
Human Services

Summary: FY 2009-10 Executive Budget Recommendation COMMUNITY HEALTH

Analysts: Margaret Alston, Susan Frey, Steve Stauff

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-09 Y	
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$40,883,900	\$48,677,000	\$7,793,100	19.1
Federal	7,219,405,800	8,323,404,700	1,103,998,900	15.3
Local	241,578,600	229,677,200	(11,901,400)	(4.9)
Private	66,686,800	70,208,500	3,521,700	5.3
Restricted	1,862,478,400	1,493,425,200	(369,053,200)	(19.8)
GF/GP	3,057,671,800	2,801,574,300	(256,097,500)	(8.4)
Gross	\$12,488,705,300	\$12,966,966,900	\$478,261,600	3.8
FTEs	4,608.7	4,386.1	(222.6)	(4.8)

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Community Health (DCH) budget provides funding for a wide range of mental health, substance abuse, public health, and medical services programs including Medicaid. Established in 1996, the Department also includes the Office of Drug Control Policy, the Office of Services to the Aging, the Crime Victim Services Commission, and health regulatory functions.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
1. Economic Adjustments	Gross	N/A	\$13,407,300
Includes \$13.4 million gross (\$5.9 million GF/GP) for 1.0% salary/wage	IDG	N/A	843,200
increase for non-bargaining and unionized employees and economic	Federal	N/A	2,745,400
adjustments for defined benefit/ contribution retirement, insurance,	Restricted	N/A	762,700
worker's compensation, building occupancy, food, and gas, fuel, and	Local	N/A	3,159,700
utility costs for FY 2009-10.	Private	N/A	1,800
	GF/GP	N/A	\$5,894,500
2. Office of Long-Term Care Supports and Services	Gross	\$3,882,000	(\$2,453,800)
Integrates the functions of the Office of Long-Term Care Supports and	Federal	3,048,300	(1,660,200)
Services within DCH, in conjunction with EO 2009-3 which abolishes	Private	40,100	0
this Office October 1, 2009.	GF/GP	\$793,600	(\$793,600)
3. Actuarially Sound Capitation Payment Rates	Gross	\$5,293,292,900	\$197,711,000
Increases capitation payment rates for Health Plan Services by 4.5%	Federal	3,214,084,100	124,933,500
and Medicaid Mental Health and Substance Abuse Services by 4.0%	Local	30,030,200	0
(\$197.7 million gross, \$72.8 million GF/GP) to ensure rates are	Restricted	971,726,200	0
actuarially sound in FY 2009-10.	GF/GP	\$1,077,452,400	\$72,777,500
4. Mental Health Court Pilot Programs	Gross	\$1,126,900	(\$1,126,900)
Eliminates \$1.1 million GF/GP, in conjunction with \$550,000 from Judiciary, for nine mental health court pilot programs. Services included in the programs were psychiatric counseling, case management, vocational training, housing assistance, program adherence monitoring, and training court and law enforcement personnel.	GF/GP	\$1,126,900	(\$1,126,900)

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date <u>FY 2008-09</u>	Executive <u>Change</u>
5. Annualize Wage Increase for Direct Care Workers Adds \$3.0 million gross (\$1.3 million GF/GP) to annualize the cost of a 1.0% wage increase, effective February 1, 2009, for direct care workers in mental health settings. (Sec. 405)	Gross	\$2,092,155,700	\$3,009,000
	Federal	1,067,036,500	1,718,800
	Restricted	97,074,300	0
	Local	25,228,900	0
	GF/GP	\$902,816,000	\$1,290,200
6. CMH Non-Medicaid Services Reduction Reduces funding for CMH Non-Medicaid Services by \$11.2 million GF/GP which is offset by the redirection of \$3.6 million GF/GP due to the proposed closure of Mt. Pleasant Center.	Gross	\$322,027,700	(\$7,559,300)
	GF/GP	\$322,027,700	(\$7,559,300)
7. Multicultural Services Eliminates \$6.8 million GF/GP for multicultural services in which the funds are to be distributed to the following populations and groups: Chinese American, Asian American, Hispanics, Arab/Chaldean Council, Michigan Inter-Tribal Council, Jewish Federation, Chaldean Culture Center, ACCESS, and Vietnam Veterans.	Gross	\$6,823,800	(\$6,823,800)
	GF/GP	\$6,823,800	(\$6,823,800)
8. Hospital Rate Adjustor for PIHPs Adds \$30.0 million gross (\$0 GF/GP) to Medicaid Mental Health Services due to the establishment of hospital rate adjustor for Prepaid Inpatient Health Plans (PIHPs). As is the case for Medicaid Health Plans, estimated payments from private inpatient hospitals for mental health services would be passed through PIHPs.	Gross	\$1,770,128,000	\$30,000,000
	Federal	1,067,036,500	18,957,000
	Restricted	97,074,300	11,043,000
	Local	25,228,900	0
	GF/GP	\$580,788,300	\$0
9. Mt. Pleasant Center Closure Includes net reduction of \$15.4 million gross (\$3.1 million GF/GP) due to proposed October 2009 closure of Mt. Pleasant Center for Persons with Developmental Disabilities. Reduction reflects shifting funds to Medicaid Mental Health Services and other closure-related adjustments.	Gross	\$0	(\$15,409,700)
	Federal	0	(2,199,100)
	Restricted	0	(880,000)
	Local	0	(9,248,800)
	GF/GP	\$0	(\$3,081,800)
10. Forensic Mental Health Services to DOC Adds \$5.3 million to the IDG from Department of Corrections (DOC) to reflect the increased demand for DOC mental health services.	Gross IDG	\$39,344,800 39,344,800	\$5,318,300 5,318,300
11. Criminal Background Check Program Partially replaces health systems fees/collections and matching federal Medicaid revenue with GF/GP for Criminal Background Check Program for employees of health facilities due to lack of available fee revenue.	Gross	\$3,956,400	(\$1,277,600)
	Federal	782,500	(246,700)
	Restricted	3,173,900	(3,173,900)
	GF/GP	\$0	\$2,143,000
12. Vital Records – New Fraud Unit and Revenue Adjustments Uses \$174,000 carryforward fee revenue to establish a fraud unit to monitor vital records activity and detect fraudulent requests, responding to audit deficiencies and federal Intelligence Reform and Terrorism Prevention Act provisions. \$1.5 million in one-time federal funds is available through Department of State to reinforce interface between driver and birth records. Unrealized and completed federal grants are also recognized.	FTEs	88.4	3.0
	Gross	\$11,199,800	(\$807,800)
	IDG-DHS	981,600	142,300
	IDG-State	0	1,500,000
	Federal	5,327,700	(2,965,000)
	Restricted	4,890,500	514,900
13. Healthy Michigan Funded (HMF) Projects Eliminates funding for 8 of 27 projects, and reduces funding for Medicaid and pregnancy prevention. Overall HMF revenue is reduced by \$3.5 million due to declining cigarette tax revenue. \$2.0 million of HMF funds are eliminated for arthritis, Huntington's disease, Parkinson's disease, osteoporosis, nurse family partnership, Morris Hood Wayne State University diabetes outreach, physical fitness, and poison control. A net \$1.5 million reduction of HMF funds for Medicaid match is offset with GF/GP.	Gross	\$40,969,600	(\$2,035,600)
	Restricted	40,969,600	(3,541,400)
	GF/GP	\$0	\$1,505,800

HOUSE FISCAL AGENCY: MARCH 2009

HUMAN SERVICES: PAGE 53

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
14. Public Health Program State Funding Reductions Includes \$5.0 million of GF/GP and Michigan Health Initiative Fund reductions that eliminate the following: AIDS and risk reduction clearinghouse and media campaign, African-American male health initiative, zero to three early childhood program with Departments of Human Services and Education, nurse family partnership, public health physician practice project, FY 2008-09 sexually transmitted disease targeted initiative for gonorrhea and chlamydia, methamphetamine cleanup fund, and traumatic brain injury pilot projects. GF/GP reductions are also made to laboratory services and family planning local agreements (YTD reflects only GF appropriations for these).	Gross	\$16,415,600	(\$6,034,500)
	Federal	811,100	(811,100)
	Private	300,000	(300,000)
	Restricted	1,351,000	0
	GF/GP	\$13,953,500	(\$4,923,400)
15. Women, Infants, and Children (WIC) Food Program Provides additional federal funds for the WIC supplemental food and nutrition program of \$35.2 million for food and administration, related to increases in participation and food costs for the program.	Gross	\$210,800,600	\$35,161,200
	Federal	157,556,300	35,161,200
	Private	53,244,300	0
16. Office of Drug Control Policy Dissolved Eliminates the Office of Drug Control Policy and related GF/GP, as aolished by EO 2009-2, effective October 1, 2009. Remaining Office functions, \$8.0 million gross (\$0 GF/GP) and 7 staff are transferred to DCH Mental Health and Substance Abuse Services Administration. Continued federal Byrne Justice Assistance Grant reductions of \$4.2 million are also recognized, and new state restricted substance abuse licensing fees and fines revenue is provided.	FTEs	15.0	(8.0)
	Gross	\$12,129,300	(\$4,051,600)
	Federal	11,747,000	(4,169,300)
	Restricted	0	500,000
	GF/GP	\$382,300	(\$382,300)
17. Crime Victim's Rights Fund Increase for Forensic Exams Increases the appropriation for Crime Victim Rights Services Grants by \$1.5 million using state restricted Crime Victim's Rights Fund monies, to implement Public Acts 390 and 391 of 2008 which allow reimbursement to providers for victim forensic exams related to sexual assault.	Gross	\$11,000,000	\$1,500,000
	Federal	1,700,000	0
	Restricted	9,300,000	1,500,000
18. Aging Program Reductions Includes reductions of \$2.0 million GF/GP to programs for seniors, about 6.2% of the GF/GP for community services (\$955,100), nutrition services (\$697,200), and three senior volunteer programs (\$347,700). Additionally, GF/GP appropriations are eliminated for Senior Olympics funding (\$100,000), new in FY 2008-09, and Tribal Elders' programs (\$120,000), new in FY 2007-08.	Gross	\$79,751,600	(\$2,220,000)
	Federal	46,873,100	0
	Private	132,000	0
	Restricted	167,000	0
	GF/GP	\$32,579,500	(\$2,220,000)
19. Health Care Coverage Expansion for Disabled Children Increases funding by \$11.4 million of federal Title XIX Medicaid in the Children's Special Health Care Services program to expand primary care coverage for disabled children in households with income between 200% and 300% of the federal poverty level. This would cover an estimated 4,000 more children.	Gross	N/A	\$11,373,200
	Federal	N/A	11,373,200
	GF/GP	N/A	\$0
20. Michigan First Healthcare Plan Authorization Removal Eliminates \$100.0 million of federal authorization that had been included in three prior fiscal year budgets in anticipation of federal approval of the Michigan First Healthcare Plan proposal. The plan was intended to extend basic, low-cost health insurance coverage to uninsured Michigan residents.	Gross	\$100,000,000	(\$100,000,000)
	Federal	100,000,000	(100,000,000)
	GF/GP	\$0	\$0

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
21. Eliminate Health Information Technology Initiatives Reflects \$5.0 million GF/GP savings from eliminating the Health Information Technology Initiatives line item. Line provides funding for a statewide network of information exchanges charged with designing and streamlining the sharing of medical information so that patients and doctors have comprehensive access to medical information.	Gross GF/GP	\$5,000,000 \$5,000,000	(\$5,000,000) (\$5,000,000)
22. Medicaid Caseload, Utilization and Inflation Increase Includes an increase of \$357.9 million gross (\$129.0 million GF/GP) to cover caseload/utilization/inflation changes within Medicaid, Mental Health/ Substance Abuse, Children's Special Health Care Services, Adult Benefits waiver and Federal Medicare Prescription programs.	Gross Federal Local Merit Awd Restricted GF/GP	\$9,996,061,200 6,127,686,700 43,567,800 55,856,200 1,600,165,000 \$2,168,785,500	\$357,927,800 228,969,600 0 0 0 \$128,958,200
23. Medicaid FMAP Federal Stimulus Bill Adjustment Reflects an anticipated increase of federal Medicaid funds resulting from the American Recovery and Reinvestment Act; this would offset \$484.0 million GF/GP due to a temporary increase in the federal match rate.	Gross Federal Local Merit Awd Restricted GF/GP	\$9,996,061,200 6,127,686,700 43,567,800 55,856,200 1,600,165,000 \$2,168,785,500	(\$1,753,200) 516,276,500 (1,753,200) 0 (32,313,000) (\$483,963,500)
24. Other Medicaid Fund Source Adjustments Recognizes an increase of federal Medicaid and SCHIP funds which offsets \$250.8 million GF/GP due to changes in federal match rates. A loss of Medicaid Benefits Trust Fund revenue would be made up by \$6.8 million GF/GP. A shortfall of Merit Award Trust Fund revenue would be made up by \$54.5 million GF/GP.	Gross Federal Local Merit Awd Restricted GF/GP	\$9,996,061,200 6,127,686,700 43,567,800 55,856,200 1,600,165,000 \$2,168,785,500	(\$1,476,000) 300,827,600 (3,023,300) (54,464,400) (55,275,900) (\$189,540,000)
25. Pharmacy Dispensing Fee Decrease Reflects elimination of FY 2008-09 (part year) pharmacy dispensing fee increase of 25¢ per script, which results in a reduction of \$1.3 million gross (\$463,200 GF/GP) in Pharmaceutical Services line. (Sec. 1620)	Gross Federal GF/GP	\$1,258,400 795,200 \$463,200	(\$1,258,400) (795,200) (\$463,200)
26. Ambulance Provider Rate Decrease Reflects elimination of FY 2005-06 ambulance mileage rate increase of 55¢ per statute mile, which results in a reduction of \$1.5 million gross (\$559,100 GF/GP) in the Ambulance Services line. (Sec. 1634)	Gross Federal GF/GP	\$1,519,000 959,900 \$559,100	(\$1,519,000) (959,900) (\$559,100)
 27. Nursing Home Transition Savings Recognizes savings of \$15.3 million gross (\$6.2 million GF/GP) from \$34.1 million gross (\$12.5 million GF/GP) of nursing home transition savings in the Long-Term Care Services line offset by \$12.3 million gross (\$3.7 million GF/GP) of increases in other long-term care services lines. Specific offsetting increases are: \$7.1 million gross (\$2.6 million GF/GP) annualization of FY 2008-09 expansion of specialized residential services, \$1.3 million gross (\$470,200 GF/GP) annualization of FY 2008-09 expansion of MSHDA affordable assistance living program, MIChoice program increase of \$6.5 million gross (\$2.3 million GF/GP), Increase of \$2.1 million federal contractual costs related to transitioning, Increase of \$480,000 gross (\$176,700 GF/GP) for adult home help services, and 	Federal Local Merit Awd	\$1,928,347,300 1,182,871,100 6,883,800 55,856,200 219,536,400 \$463,199,800	(\$15,279,400) (9,054,100) 0 0 0 (\$6,225,300)

09 PACE expansion.

• \$1.4 million gross (\$496,900 GF/GP) annualization of the FY 2008-

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
28. Replace Managed Care Provider Assessment With Use Tax Recognizes elimination of provider assessments totaling \$294.2 million state restricted paid by Medicaid managed care organizations and replaced by a like amount of GF/GP generated by inclusion of Medicaid managed care organizations in the Use Tax. The tax is also increased from 5.5% to 6.0%.	Gross Restricted GF/GP	\$294,187,900 294,187,900 \$0	\$0 (294,187,900) \$294,187,900
29. Medicaid HMO Federal Pharmaceutical Rebates Reflects a reduction of \$120.0 million gross (\$44.2 million GF/GP) in anticipated savings from allowing health plans to receive federal pharmaceutical rebates for prescription drugs provided to managed care Medicaid enrollees. This would require a change in federal law.	Gross	\$0	(\$120,000,000)
	Federal	0	(75,828,000)
	GF/GP	\$0	(\$44,172,000)
30. School Based Services Adjustment Provides an increase of \$16.5 million GF/GP to offset the loss of state earnings in the school-based services program due to a change in reimbursement policy.	Gross	\$89,201,000	(\$24,750,400)
	Federal	148,668,300	(41,250,600)
	GF/GP	(\$59,467,300)	\$16,500,200

GENERAL

Sec. 205. Hiring Freeze - DELETED

Imposes hiring freeze on full-time state classified civil service employees, except internal transfers of classified employees from one position to another in a department or when freeze will render DCH unable to deliver basic services, cause loss of revenue to the state, result in inability of the state to receive federal funds, and necessitate additional expenditures that exceed vacancy savings.

Sec. 282. Administrative Costs for Coordinating Agencies and Area Agencies on Aging – DELETED

Requires DCH to establish uniform definitions, standards, and instructions for the classification, allocation, assignment, calculation, recording, and reporting of administrative costs by the following entities: coordinating agencies on substance abuse, Salvation Army Harbor Light program, and their subcontractors; and area agencies on aging and local providers and their subcontractors.

COMMUNITY MENTAL HEALTH/SUBSTANCE ABUSE SERVICES PROGRAMS

Sec. 407(3). Substance Abuse Prevention, Education, and Treatment Grants – DELETED

Requires DCH to develop a feasibility study on a payment methodology that increases allotments to coordinating agencies that are CMH providers.

STATE PSYCHIATRIC HOSPITALS, CENTERS FOR PERSONS WITH DEVELOPMENTAL DISABILITIES, AND FORENSIC AND PRISON MENTAL HEALTH SERVICES

Sec. 608. Privatization of Food and Custodial Services - DELETED

Requires DCH to evaluate the privatization of food and custodial services at state hospitals.

PUBLIC HEALTH

Sec. 804. HIV and Hepatitis C Program Report - REVISED

Requires DCH to have a cooperative data sharing program with Department of Corrections regarding prisoners being released who have HIV or Hepatitis C, related to the Michigan prisoner reentry initiative; requires report by April 1, 2009. Revision eliminates report requirement.

Sec. 1116. Coordinated Regional Perinatal System – DELETED

Directs DCH to convene a discussion regarding a statewide coordinated regional perinatal system, and report by April 1, 2009, including policy and funding recommendations.

CRIME VICTIM SERVICES COMMISSION

Sec. 1304. Sexual Assault Evidence Collection Procedures - DELETED

Requires DCH to work with State Police and other agencies to ensure that recommended procedures for emergency treatment of victims are followed in the collection of evidence in cases of sexual assault.

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OFFICE OF SERVICES TO THE AGING

Sec. 1413. Support of Locally-Based Community Senior Services and Area Agencies on Aging – REVISED

Establishes support of county approval of area agency plans, and conditions for area agency membership changes. Revision eliminates legislative intent language from this section, including support of locally-based services and prohibiting area agencies on aging from providing direct services except access services, unless a waiver is obtained.

Sec. 1416. Support for In-Home Services for Non-Medicaid Seniors - DELETED

Establishes legislative commitment to provide in-home services, resources, and assistance for the frail elderly who are not being served by the Medicaid home- and community-based services waiver program.

MEDICAL SERVICES

Sec. 1642. Ambulatory Surgery Centers - NEW

Allows ambulatory surgery centers to fully participate in the Medicaid program when hospitals are reimbursed through the new Medicaid Management Information System.

Sec. 1753. Auto Insurer Third Party Liability Information – DELETED

Requires DCH, upon passage of legislation, to collect medical expense information from auto insurers to allow the state to make third-party liability claims for Medicaid recipients.

Sec. 1775. Medicaid Managed Long-Term Care Study - DELETED

Requires DCH to conduct a study and publish a report regarding the feasibility of providing long-term care services through managed care and to implement two long-term care pilots, one in a county with a population over 750,000 and the other in a county with a population under 250,000.

Sec. 1776. Outpatient Prospective Payment System (OPPS) Methodology - DELETED

Requires that if the OPPS reimbursement methodology is continued, the applied Medicaid reduction factor must be revenue neutral and actuarially sound.

Sec. 1785. Emergency Department Diagnosis Codes - DELETED

Requires DCH to convene a workgroup to develop and maintain a list of hospital reimbursement emergency department diagnosis codes for services provided to Medicaid recipients at a defined triage or stabilization rate; the rate shall be equal to the triage rate in place prior to the implementation of the outpatient prospective payment system; defines the workgroup representation; and that implementation of this policy will occur by January 1, 2009.

Sec. 1787. Medicaid Beneficiary Telephone Numbers Provided to Health Plans - DELETED

Requires DCH, in coordination with the Department of Human Services, to obtain the telephone numbers of Medicaid beneficiaries and to provide Medicaid health plans the telephone numbers of that health plan's enrollees on a monthly basis.

Sec. 1789. Nursing Home Occupancy Ceiling Study - DELETED

Requires DCH to study whether the current nursing home ceiling of 85% is adequate and to report its findings by April 1, 2009.

Sec. 1793. Preventable Hospitalizations From Nursing Homes - DELETED

Directs DCH to consider the development of a pilot project that focuses on preventable hospitalizations from nursing homes.

Sec. 1807. Medicaid Reimbursement of Primary Care Physicians Providing Mental Health Services – DELETED Allows DCH to convene a workgroup and provide a report evaluating the feasibility of establishing a Medicaid payment mechanism for the reimbursement of mental health services by primary care physicians.

Sec. 1808. Medicaid Ambulance Quality Assurance Assessment Program - DELETED

Requires DCH to implement an ambulance quality assurance assessment program with the state to retain a portion of the assessment, if legislation is enacted allowing the ambulance QAAP.

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Summary: FY 2009-10 Executive Budget Recommendation CORRECTIONS

Analyst: Marilyn B. Peterson

	FY 2008-09	008-09 FY 2009-10 Ex	Difference: Executive to FY 2008	-09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$1,277,200	\$891,900	(\$385,300)	(30.2)
Federal	10,350,200	7,746,100	(2,604,100)	(25.2)
Local	430,300	432,700	2,400	0.6
Private	0	0	0	0.0
Restricted	54,894,700	50,924,600	(3,970,100)	(7.2)
GF/GP	1,948,111,800	1,898,399,600	(49,712,200)	(2.6)
Gross	\$2,015,064,200	\$1,958,394,900	(\$56,669,300)	(2.8)
FTEs	17,103.0	15,767.1	(1,335.9)	(7.8)
	51,841	45,433	(6,408)	(12.4)

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Michigan Department of Corrections (MDOC) operates under the codification of correctional statutes established under Public Act 232 of 1953. The MDOC budget funds operation of the state prison system, supervision of parolees and felony probationers, and a variety of offender programs both in prison and in the community. It also funds training of corrections officers and centralized functions of administration, research, and financial operations. Prison construction is funded through the Capital Outlay budget.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
PRISON OPERATIONS			
1. FY 2008-09 Facility Closures at Unspecified Locations	Beds	N/A	(3,886)
Includes 12-month savings projected from additional closures of more	FTEs	N/A	(1,077.2)
than 3,500 prison beds by October 1, 2009; locations are not identified.	Gross		(\$117,992,800)
Bed savings would be achieved through a combination of paroles and		N/A	(1,093,900)
expanded utilization of community corrections prison diversion programs. To support additional numbers of offenders in the community, increases to MPRI, parole and probation supervision, and community corrections are proposed for FY 2009-10, and supplemental appropriations of \$20 million are proposed for FY 2008-09 to provide additional funding for MPRI and parole supervision.	GF/GP	N/A	(\$116,898,900)
2. Remaining Scott Closure Savings Takes remaining savings from closure of Scott Correctional Facility in Plymouth. FY 2008-09 budget reduced by \$13.2 million and 10.0 FTEs in anticipation of May 2009 closure; bed count and remaining FTEs/funds are eliminated in FY 2009-10; savings include reduced cost of prison clinics, education, food service, transportation, and DIT. Camp White Lake funding is transferred to Huron Valley, in conjunction with that complex's conversion to an all-female facility. Savings from consolidating female population at Huron Valley identified separately (see #8 and #12).	Beds FTEs Gross GF/GP	N/A N/A N/A N/A	(880) (369.7) (\$19,455,500) (\$19,455,500)

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
3. Remaining Deerfield Closure Savings Takes remaining savings from closure of Deerfield Correctional Facility in Ionia. EO 2008-21 reduced funding by \$14.2 million in anticipation of closure by April 1, 2009. Beds, FTEs, and remaining funding are eliminated in FY 2009-10; savings include reduced costs of prison clinics, education, food service, transportation, and DIT.	Beds	N/A	(1,200)
	FTEs	N/A	(236.9)
	Gross	N/A	(\$14,128,900)
	Restricted	N/A	(116,700)
	GF/GP	N/A	(\$14,012,200)
4. Remaining Camp Branch Closure Savings Takes the remainder of savings from closure of Camp Branch in Coldwater. EO 2008-21 reduced funding by \$6.8 million in anticipation of closure by April 1, 2009; Camp Branch closed on February 4, 2009. F Beds, FTEs, and remaining funding are eliminated in FY 2009-10; savings include reduced costs of prison clinics, education, food service, transportation, and DIT.	Beds	N/A	(710)
	FTEs	N/A	(126.9)
	Gross	N/A	(\$7,212,300)
	Restricted	N/A	(136,200)
	GF/GP	N/A	(\$7,076,100)
5. New Officer Training Reflects closure-related reduction in need to train new corrections officers. With economic adjustments, proposed funding for FY 2009-10 would be \$250,500. Costs of training new recruits are \$17,034 per graduate, which includes a recruit's wages and benefits for the 16-week training course, plus manuals, travel, and uniform costs.	Gross	\$9,702,300	(\$9,643,300)
	GF/GP	\$9,702,300	(\$9,643,300)
6. Other Closure-Related Savings Incorporates additional closure-related savings in hospital and specialty care (\$3.7 million), worker's compensation (\$1.8 million), information technology (\$372,800), and administrative hearings officers (\$348,000).	Gross	N/A	(\$6,197,000)
	GF/GP	N/A	(\$6,197,000)
7. Utilize Beds at W. J. Maxey Training School Provides \$16.7 million for full-year use of a unit at Department of Human Services's Maxey facility in Whitmore Lake. In conjunction with closure of Scott Correctional Facility and conversion of Huron Valley Men's into a women's facility, over 200 seriously mentally ill male prisoners currently housed at Huron Valley are to be transferred to Maxey's Woodland Unit.	FTEs	N/A	186.3
	Gross	N/A	\$16,659,000
	GF/GP	N/A	\$16,659,000
8. Additional Double Bunking Funds an estimated 500 to 530 beds to be added to current facilities in conjunction with closures of units and facilities elsewhere. Supported by an undetermined amount of savings assumed through efficiencies gained by consolidating all women at Huron Valley (see #12).	FTEs	N/A	56.5
	Gross	N/A	\$4,432,100
	GF/GP	N/A	\$4,432,100
9. Consolidate Contiguous Facilities Consolidates prisons with contiguous boundaries at Kincheloe, Carson City, St. Louis, and Adrian. Eliminates various supervisory and support staff positions at Chippewa, Carson City, St. Louis, and Gus Harrison.	FTEs	N/A	(39.0)
	Gross	N/A	(\$3,517,100)
	GF/GP	N/A	(\$3,517,100)
10. Food Service Contracting Recognizes partial-year savings through contracting for prisoner food service purchasing, portion control, and nutrition services. Full-year savings estimated at \$4.0 million. About \$2.3 million of savings would come from the \$82.2 million food services line item; remaining reductions would come from regional support and services line items.	FTEs	494.0	(9.0)
	Gross	\$82,226,500	(\$3,000,000)
	Restricted	1,800,000	0
	GF/GP	\$80,426,500	(\$3,000,000)
11. Prisoner Education Program Reflects savings anticipated from redesign of prisoner education program.	FTEs	N/A	(18.0)
	Gross	N/A	(\$2,000,000)
	GF/GP	N/A	(\$2,000,000)

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
12. Huron Valley Consolidation Savings Includes adjustments to reflect efficiencies realized through the consolidation of all the female prisoners at Huron Valley. Actual savings are expected to be something in excess of the \$936,000 reduction to the Huron Valley Complex; additional savings would be utilized to support costs of additional double-bunked beds (see #8).	Gross GF/GP	N/A N/A	(\$936,000) (\$936,000)
13. Public Works Program Includes an adjustment of 10.0 FTEs, with no associated funding increase, to support prisoner public works program. Boilerplate changes would allow the MDOC to restore fee schedules to levels other than one-half the rates in effect in FY 2006-07.	FTEs	N/A	10.0
	Gross	N/A	\$0
 PRISONER HEALTH AND MENTAL HEALTH CARE 14. Mental Health Services and Programs Makes the following adjustments to meet needs of increasing numbers of prisoners needing mental health services: \$2.7 million for 50% phased funding of six additional outpatient treatment teams (bringing the total number to 22). \$1.6 million for 80% phased funding to expand the rehabilitation treatment services (RTS) program from 120 to 160 beds. The RTS program provides subacute residential care for seriously mentally ill prisoners who require psychiatric hospitalization. \$1.5 million for 80% phased funding to expand the crisis stabilization program from 14 to 40 beds. \$1.2 million for 50% phased funding for two additional residential treatment program (RTP) units at security levels IV (close) and V (maximum). RTP units house seriously mentally ill prisoners who cannot function in the general population but who no longer require psychiatric hospitalization. \$969,300 for 80% phased funding to establish a 180-bed developmental disabilities unit. 	FTEs	N/A	14.0
	Gross	N/A	\$8,000,000
	GF/GP	N/A	\$8,000,000
15. Hepatitis C Testing and Treatment Adds \$4.2 million to meet estimated costs in third year of implementation of new Hepatitis C testing protocols, which are identifying more prisoners in need of and subsequently receiving treatment for Hepatitis C. \$1.7 million was added in FY 2007-08 and \$14.9 added in FY 2008-09. Full impact expected in FY 2009-10; no additional increases anticipated.	Gross	N/A	\$4,185,500
	GF/GP	N/A	\$4,185,500
16. Pharmaceutical Increases Increases funding for pharmaceuticals to meet FY 2007-08 costs; increase includes \$2.4 million for psychotropic medications and \$27,000 for pharmaceutical delivery equipment at two facilities.	Gross	N/A	\$3,482,200
	GF/GP	N/A	\$3,482,200
17. New Managed Care Contract Includes \$1.9 million for increased costs expected under new managed care contract with Prison Health Services, Inc. (PHS) for hospital and specialty care and certain provider services (physicians, physician's assistants, and nurse practitioners). Contract was approved by state administrative board on February 10, 2009; following a transitional period, health care will be provided under the new contract commencing April 1, 2009.	Gross	N/A	\$1,896,400
	GF/GP	N/A	\$1,896,400

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
18. Health Care Automation Adds funding for several health care automation initiatives, including: \$1.9 million for an electronic medication administration record system and scanners, \$1.1 million to develop and maintain a prisoner health care data warehouse and automated claims processing, and \$680,300 for additional implementation and support of a new prisoner medical records system.	FTEs	N/A	1.0
	Gross	N/A	\$3,660,300
	GF/GP	N/A	\$3,660,300
19. Nursing Staff Funds additional nursing positions to enable provision of 24/7 nursing coverage at various facilities where it is not currently available.	FTEs	N/A	26.0
	Gross	N/A	\$2,149,400
	GF/GP	N/A	\$2,149,400
20. Duane Waters Step-Down Beds Supports 60 new step-down beds at Egeler's Duane Waters Hospital, to provide sub-acute care for prisoners who otherwise would need off-site hospitalization.	FTEs	N/A	16.0
	Gross	N/A	\$1,118,700
	GF/GP	N/A	\$1,118,700
 MPRI, FIELD OPERATIONS, AND COMMUNITY PROGRAMS 21. Michigan Prisoner Re-Entry Initiative (MPRI) Increases funding for MPRI to support increased numbers of parolees: \$5.3 million for residential services. \$3.5 million for mentally ill offender re-entry program. \$4.2 million for substance abuse services. \$5.0 million for employment services. \$4.7 million for miscellaneous support services. \$750,000 for sex offender polygraph tests. As part of a \$20.0 million supplemental request for the current fiscal year, Executive is seeking an additional \$11.2 million for MPRI. 	Gross	\$33,173,700	\$23,432,000
	Federal	1,035,000	0
	GF/GP	\$32,138,700	\$23,432,000
22. Parole Board and Staff Funds expansion of parole board from 10 to 15 members, as proposed by EO 2009-5. Total cost of additional five members and 3.0 staff positions is about \$1.0 million, of which \$400,500 is funded through an internal transfer and used to support salaries for additional unclassified positions.	FTEs	N/A	8.0
	Gross	N/A	\$600,000
	GF/GP	N/A	\$600,000
 23. Global Positioning System (GPS) Tether Funds additional GPS tether units and associated staff, including 92.0 additional parole agent positions. Includes: \$1.5 million for 500 units for paroled sex offenders. \$5.2 million for full-year costs on 800 units added under EO 2008-21. \$10.2 million for 1,500 additional units to support parole increases. As part of \$20.0 million supplemental request for current year, Executive seeks \$7.9 million for 500 additional tether units and associated staff. 	FTEs	N/A	121.0
	Gross	N/A	\$16,889,000
	GF/GP	N/A	\$16,889,000
24. Parole and Probation Supervision Funds additional parole and probation agents and associated staff, including: \$3.5 million and 40.0 agents to accommodate workload increases occurring in FY 2007-08 and FY 2008-09, and \$3.8 million and 38.0 agents to support the anticipated increase in paroles in FY 2009-10.	FTEs	N/A	84.0
	Gross	N/A	\$7,299,500
	GF/GP	N/A	\$7,299,500
25. Community Corrections Residential Beds Provides \$1.0 million for community corrections residential program aimed at high-risk, high-need probationers, with the dual goal of reducing crime and the incidence of prison sentences for probation violators. As part of a \$20.0 million supplemental request for current year, Executive seeks an additional \$902,600 for probation residential services.	Gross	\$17,075,500	\$1,000,000
	GF/GP	\$17,075,500	\$1,000,000

CORRECTIONS

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
26. Absconder Apprehension Program In-sources parole absconder apprehension services currently provided under contract with Wayne County Sheriff's Department, for estimated savings of \$1.2 million. Twelve FTEs are added for absconder apprehension in the southeast metro area.	FTEs	N/A	12.0
	Gross	N/A	(\$1,200,000)
	GF/GP	N/A	(\$1,200,000)
MISCELLANEOUS ADJUSTMENTS AND FUNDING CHANGES 27. Central Office Reductions Reduces central office by 5.0 FTEs in Operations Support, 4.0 FTEs in Planning and Community Development, 2.0 FTEs in Field Operations, and 1.0 FTE in Correctional Facilities Administration.	FTEs	N/A	(12.0)
	Gross	N/A	(\$1,723,100)
	GF/GP	N/A	(\$ 1,723,100)
28. Prison Stores Restores restricted funding and most of the 90.0 FTEs eliminated under FY 2008-09 budget in anticipation of bidding out prison store operations and centralizing warehouse functions; does not replace \$1.2 million in associated GF/GP savings taken in FY 2008-09. Because prison stores are to continue to operate much as they have been (although with greater centralization and automation), Executive is seeking restoration of the restricted funding that supports storekeeper positions. An analogous supplemental appropriation has been requested for FY 2008-09.	FTEs	N/A	75.0
	Gross	N/A	\$4,800,000
	Restricted	N/A	4,800,000
29. Prisoner Store Surcharge and Food Service Funding Uses \$1.8 million GF/GP to replace one-time revenue from temporary 10% surcharge on prisoner store purchases.	Gross	N/A	\$0
	Restricted	N/A	(\$1,800,000)
	GF/GP	N/A	\$1,800,000
30. Offender Database Migration Supports completion of the project to migrate the offender database from the aging mainframe Corrections Management Information System (CMIS) to the client-server Offender Management Network Information (OMNI) system. Offender identification numbers are expected to exceed six digits and the corresponding capacity of CMIS sometime in 2012.	FTEs	N/A	2.0
	Gross	N/A	\$1,073,300
	GF/GP	N/A	\$1,073,300
31. Statewide Microsoft Upgrade Funds MDOC share of a statewide Executive Branch upgrade from Microsoft Office 2002 to Microsoft Office Professional 2007.	Gross	N/A	\$1,457,600
	Restricted	N/A	53,500
	GF/GP	N/A	\$1,404,100
 32. Economic Adjustments Includes economic adjustments of: \$9.4 million gross, \$9.3 million GF/GP for salaries and wages. \$6.9 million gross, \$6.7 million GF/GP for insurance. \$15.4 million gross, \$15.1 million GF/GP for retirement. \$488,500 gross and GF/GP for worker's compensation. (\$60,800) for building occupancy charges. 	Gross IDG/IDT Federal Local Restricted GF/GP	N/A N/A N/A N/A N/A	\$35,084,900 14,700 33,400 2,400 444,100 \$34,590,300

• \$1.4 million gross and GF/GP for food.

- \$1.6 million gross and GF/GP for fuel and utilities.

Major Boilerplate Changes from FY 2008-09

Sec. 207. Privatization Project Plans - DELETED

Requires privatization project plan to be submitted to Legislature at least 90 days before beginning any effort to privatize.

Sec. 207a. Privatization Cost-Benefit Analyses and Criteria – DELETED

Requires cost-benefit analyses and legislative approval prior to privatizing activities provided by state employees; requires savings of at least 5% to be identified.

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Sec. 219. Prisoner Telephone Calls - DELETED

Specifies that any contract for prisoner telephone services include a condition that fee schedules for prisoner telephone calls be the same as fee schedules for calls placed from outside of correctional facilities.

Sec. 224. Litigation Report - DELETED

Requires a report to alert the Legislature to lawsuits adjudicated through the trial court phase in which proceedings resulted in a decision of \$1.0 million or more against MDOC.

Sec. 225. Displaced Employees - DELETED

Requires MDOC to make every effort to place in other positions employees displaced by any reductions in force. Employees not placed in other positions in MDOC are to be given priority in state programs for job retraining or education.

Sec. 301. Offender Tracking Information System (OTIS) - REVISED

Sets guidelines for retention of felony offender files. Revision eliminates language requiring MDOC to provide, for a fee, information purged from OTIS, and appropriates resulting revenue for OTIS and other IT costs.

Sec. 414. County Jail Reimbursement Program (CJRP) - REVISED

Provides direction for CJRP. Revision narrows reimbursement criteria and establishes a two-tier reimbursement rate schedule based on sentencing guidelines scores. Bars reimbursement for felons convicted of receiving/concealing a stolen motor vehicle, uttering and publishing, identity theft, or an offense in Crime Class F. Replaces current \$43.50 per diem rate with \$40.00 per diem for straddle cell offenders who meet criteria, and \$60.00 per diem for offenders with guidelines scores indicating prison sentences.

Sec. 906. Public Works Program - REVISED

Directs MDOC to establish uniform rate for services provided by prisoners. Revision deletes language expressing legislative intent for public works program to be maintained at the level in effect in FY 2006-07, halving rates in effect in FY 2007-08, and requiring that lists of prisoners available for public works projects be maintained.

Sec. 923. Local School Districts - DELETED

Directs MDOC to cooperate with Department of Education to evaluate feasibility of local school districts providing educational programming to targeted prisoners under age 20.

Sec. 924. Evaluation and Placement of Prisoners with Mental Illness - DELETED

Requires prisoners to be evaluated at intake for certain disorders and serious mental illness, and generally bars administrative segregation for prisoners with serious mental illness.

Sec. 925. Administrative Segregation Report - DELETED

Requires MDOC to report on the numbers of prisoners with serious mental illness or developmental disorders who were placed in administrative segregation and on the duration of their placements.

Sec. 926. Prison Store Surcharges - DELETED

Requires 10% surcharge on the cost of certain goods sold at prison stores and directs the revenues to the state trooper recruit school fund. Expresses legislative intent to apply surcharge for one year only.

HOUSE FISCAL AGENCY: MARCH 2009 HUMAN SERVICES: PAGE 63

Summary: FY 2009-10 Executive Budget Recommendation HUMAN SERVICES (Department)

Analysts: Robert Schneider and Kevin Koorstra

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-	09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$2,416,700	\$2,426,600	\$9,900	0.4
Federal	3,313,267,900	3,455,118,700	141,850,800	4.3
Local	46,161,100	41,741,300	(4,419,800)	(9.6)
Private	10,174,700	9,822,200	(352,500)	(3.5)
Restricted	61,589,200	56,845,400	(4,743,800)	(7.7)
GF/GP	1,221,206,200	1,026,500,700	(194,705,500)	(15.9)
Gross	\$4,654,815,800	\$4,592,454,900	(\$62,360,900)	(1.3)
FTEs	10,401.8	11,221.5	819.7	7.9

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Human Services (DHS) administers a wide range of programs and services to assist Michigan's most vulnerable families, including public assistance programs that provide direct cash support as well as assistance with food, day care and other emergency needs. The DHS also protects children and assists families by administering foster care, adoption and family preservation programs, and by enforcing child support laws. The DHS is also responsible for delivering juvenile justice services and for licensing day care, adult foster care, and child welfare agencies in the state.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
1. Child Welfare Improvements – Staffing Increases Provides \$78.4 million for 850 new child welfare staff to comply with caseload-to-staffing ratios set in Children's Rights legal settlement: 49 positions in a new Children's Services Administration, 27 second-line child welfare supervisors, 189 first-line child welfare supervisors, 66 administrative support positions, 17 child placing agency monitoring staff, 279 child protective services workers, 87 foster care workers, 62 permanency planning backlog staff, 74 team decision-making facilitators and a new data collection unit. Also includes \$4.0 million for potential services required after a mandated needs assessment, and \$1.4 million for federal monitoring contract.	FTEs Gross Federal GF/GP	N/A N/A N/A N/A	850.0 \$83,778,600 20,475,700 \$63,302,900
2. Child Welfare Improvements – Private Agency Rate Increases Provides \$10 daily administrative rate increase for child placing agencies and \$7 per diem increase for residential facilities for to assist with staff increases required under the Children's Rights legal settlement. By October 2010, 80% of private agency foster care workers must have a caseload of no more than 20 children.	Gross Federal Local GF/GP	N/A N/A N/A N/A	\$22,403,800 5,078,900 3,654,300 \$13,670,600
3. SSI Supplementation Removes \$29.8 million GF/GP for state supplement payments to federal Supplemental Security Income (SSI) recipients. Action would eliminate monthly supplements, which average around \$14, beginning in January 2010 to around 218,400 recipients who live independently. Federal rules	Gross GF/GP	\$59,480,800 \$59,480,800	(\$29,776,800) (\$29,776,800)

currently prohibit states from reducing SSI supplements below certain minimums, so Michigan will seek a federal waiver to implement this change. Reduction will not affect recipients living in institutional settings.

Major Budget Changes from FY 2008-09 YTD	Year-to-Date <u>FY 2008-09</u>	Executive <u>Change</u>
4. Elimination of Scheduled FIP and Day Care Rate Increases Eliminates planned increases for Family Independence Program (FIP) cash assistance payments and day care subsidy payments. FY 2008-09 budget included boilerplate appropriating \$5.0 million for a \$2 per person per month FIP payment increase and \$10.0 million for day care provider rate increases; increase was contingent on state's receipt of TANF (Temporary Assistance for Needy Families) contingency funds. TANF funds were received, but they will be reallocated to other budget areas.	oss N/A	N/A
5. State Juvenile Justice Facilities Reduces funding for state juvenile justice facilities by \$10.0 million, recognizing the full-year savings from closure of the Adrian Training School in February 2009, and further savings at the W.J. Maxey Training School expected to result from relocation of youth at that facility from the Woodland Center to the Green Oaks Center. Both the Woodland Center and Green Oaks Center will undergo needed renovations funded through MDOC, with MDOC then taking over the Woodland Center to house inmates with special mental health needs.	cal 20,025,500	(\$10,000,000) (5,000,000) (\$5,000,000)
Assumes continued receipt of federal TANF contingency fund revenue and uses \$158.4 million in additional available TANF to offset GF/GP. Of the savings, \$43.5 million is redirected to fund child welfare system enhancements (see #1 and #2). Michigan drew \$155 million in contingency fund revenue in FY 2007-08 and anticipates an equivalent amount for FY 2008-09. Federal contingency funding is available to needy states with high unemployment and/or food stamp caseloads. New revenue, which requires identifying additional state maintenance of effort and matching funds, allowed Michigan to generate a \$151 million TANF balance to carry into FY 2008-09, which is projected to grow to \$210 million by the close of FY 2008-09.	NF N/A	\$0 158,384,000 (\$158,384,000)
7. TANF Funding – Family Preservation Program Reductions Reduces overall funding for family preservation and prevention programs designed to serve at-risk families and prevent out-of-home child placements. Eliminates Zero-to-Three Secondary Prevention program (\$3.8 million), and reduces allocations for Family Group Decision Making services (\$2.5 million) and Community Protection and Permanency funding (\$4.0 million), along with related administrative costs. Resulting TANF savings are redirected to the FIP, to generate GF/GP savings.		(\$10,608,800) (10,608,800)
8. TANF Funding – Program Eliminations Eliminates TANF allocations for Marriage and Fatherhood Initiatives (\$4.2 million), Before- and After-School programs (\$5.0 million), and the Teenage Parent Counseling program (\$3.8 million). Resulting TANF savings are redirected to the FIP, to generate GF/GP savings.	cal 12,991,300	(\$13,016,800) (12,991,300) (\$25,500)
9. TANF Funding – Other Program Reductions Reduces TANF allocations to community action agencies through the Community Services Block Grant (CSBG) program by \$2.6 million:		(\$4,403,300) (4,403,300)

redirected to the FIP to generate GF/GP savings.

Community Services Block Grant (CSBG) program by \$2.6 million; eliminates a \$1.8 million TANF allocation to support \$50 quarterly work incentive payments to FIP program recipients; and eliminates a \$25,000 grant to the Michigan After-School Partnership. TANF savings are

HOUSE FISCAL AGENCY: MARCH 2009 HUMAN SERVICES: PAGE 65

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
10. Public Assistance Caseloads Increases funding for state public assistance programs by \$36.0 million. Largest increase (\$46.5 million) is provided for FIP, which provides cash assistance to families with children. State Budget Office estimates FIP caseload will grow by 8,980 cases(to 74,905). Increase financed with TANF carryforward revenue from receipt of TANF contingency funds (see #6). FIP increase partially offset by lower expected caseloads for day care services, with subsidies to providers serving low-income households projected to fall by \$10.8 million, and caseload dropping by 1,500 to 48,500 cases in FY 2009-10.	Federal Restricted	\$802,530,400 364,097,800 49,663,700 \$388,768,900	\$36,027,500 46,486,400 0 (\$10,458,900)
11. Child Welfare Caseloads Reduces overall appropriations for child welfare program caseloads by \$4.5 million. State Budget Office projects a \$26.8 million decline in foster care payments, with caseload falling by 1,259 cases to 9,145. Offsetting caseload increases are expected for child care fund reimbursements to counties (\$16.2 million) and adoption subsidies (\$6.1 million, with caseload increasing by 729 to 28,335).	Gross	\$656,852,800	(\$4,511,800)
	Federal	332,213,900	(11,310,700)
	Local	22,304,200	(4,117,900)
	Private	2,650,000	0
	GF/GP	\$299,684,700	\$10,916,800
12. Adoption Support Services Increases funding for private adoption agencies to reflect DHS intent to use only private agencies for adoption casework. Current on-board DHS adoption workers will be redirected to foster care, children's protective services, or other child welfare programs.	Gross	\$17,797,600	\$7,200,000
	Federal	7,294,400	1,985,800
	GF/GP	\$10,503,200	\$5,214,200
13. Day Care Quality Assurance Adds two positions to the day care quality assurance initiative to expand the review process of time and attendance records of day care aides and relative care providers. Annual GF/GP savings in day care subsidies minus staffing costs is assumed to be \$10.0 million.	FTEs	N/A	2.0
	Gross	N/A	(\$9,961,600)
	Federal	N/A	38,400
	GF/GP	N/A	(\$10,000,000)
14. Indigent Burial Program Reduces indigent burial rates described in Section 613 of budget boilerplate back to the levels established in administrative rules. The maximum reimbursement level per burial is reduced from \$909 to \$700; rates fall to \$455 from \$579 for funeral directors, \$145 from \$192 for cemeteries or crematoriums, and \$100 from \$138 for vault providers.	Gross Federal GF/GP	\$5,909,300 430,900 \$5,478,400	(\$1,700,000) 0 (\$1,700,000)
15. Legal Support Contracts Eliminates funding for state supplements for local friend of the court operations, as described in Sections 905 and 906 of budget boilerplate. The state funding was used to help local friend of the courts to draw down additional federal revenue for child support enforcement activities.	Federal	\$139,753,600 136,115,200 2,025,000 \$1,613,400	(\$1,000,000) 0 0 (\$1,000,000)
16. Other Program Eliminations and Reductions Eliminates earmarks for: Youthville Detroit (\$100,000), Kent County Child Welfare Demonstration Project (\$300,000), Community in Schools (\$200,000), Bridges Toward Responsible Adulthood (\$1.0 million), Black Child and Family Institute (\$100,000), Boys and Girls Club (\$250,000), Camp O'Malley (\$126,500). and administrative funds for ECIC (\$200,000).	Gross	\$2,276,500	(\$2,276,500)
	Federal	800,000	(800,000)
	GF/GP	\$1,476,500	(\$1,476,500)
17. "Bridges" Integration Project Development Removes \$17.3 million due to completed "Bridges" IT integration project. Transfers \$2.5 million to other line items to support ongoing maintenance costs related to the new system. The "Bridges" initiative has integrated the various eligibility and payment determination functions for public assistance programs into a single computer system.	Gross	N/A	(\$17,293,400)
	Federal	N/A	(5,158,300)
	GF/GP	N/A	(\$12,135,100)

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
18. Federal Title IV-E Fund Shift	Gross	N/A	\$0
Increases anticipated federal Title IV-E funding as DHS works to	Federal	N/A	8,000,000
maximize federal earnings in both foster care (\$6.0 million) and adoption subsidies (\$2.0 million). GF/GP savings will be redirected to help fund the child welfare improvements.	GF/GP	N/A	(\$8,000,000)
19. Medicaid Match Rate Adjustments	Gross	N/A	\$0
Shifts \$24.4 million GF/GP to federal funding as a result of projected	Federal	N/A	26,921,400
adjustments to the Federal Medical Assistance Percentage (FMAP) rate.	Restricted	N/A	(2,535,400)
This rate is used to determine federal cost sharing rates within several DHS programs, including foster care, adoption subsidies, and day care. Around \$8.2 million of this shift is attributable to the increase in the FY 2009-10 FMAP rate from 60.27% to 63.19%. Another \$16.2 million is assumed from a further increase in the federal stimulus package.	GF/GP	N/A	(\$24,386,000)
20. Economic Adjustments	Gross	N/A	\$23,565,200
Increases funding by \$23.6 million to cover the cost of a 1% salary and	IDG	N/A	9,900
wage increase for state employees, as well as adjustments for retirement	Federal	N/A	14,565,400
and worker's compensation costs, a 3.2% increase in insurance costs,	Local	N/A	356,300
and 3% inflationary increases for the cost of food, fuel oil, and utilities	Private	N/A	85,000
within the state juvenile justice system.	Restricted	N/A	51,200
	GF/GP	N/A	\$8,497,400

GENERAL SECTIONS

Sec. 205. Hiring Freeze - DELETED

Specifies details of a hiring freeze on state classified civil service employees, provides exceptions to the hiring freeze only with State Budget Director's approval, and requires a quarterly report on the number of exceptions.

Sec. 295. Incorporating LEIN Into BRIDGES – DELETED

States legislative intent to have LEIN incorporated into the BRIDGES system by FY 2009-10.

EXECUTIVE OPERATIONS

Sec. 306. Michigan State University (MSU) Kinship Care Resource Center - DELETED

Appropriates \$200,000 TANF for the MSU Kinship Care Resource Center administered by the School of Social Work. The center provides services to kinship care families where children are cared for by a relative.

Sec. 308. University of Detroit Mercy Legal Services – DELETED

Allocates \$200,000 to University of Detroit Mercy to support mobile legal services office in providing assistance to disabled veterans who are seeking eligibility under the federal SSI program.

ADULT AND FAMILY SERVICES

Sec. 420. Welfare to Career Innovation Grants - DELETED

Allows for allocation of \$40,000 TANF to replicate the Kent County and Cascade Engineering Welfare to Career hiring and training program in other counties.

Sec. 423. Crisis Prevention and Food Assistance Outreach Programs – DELETED

Allocates funds for crisis prevention and senior food aid projects. FY 2008-09 revision increased allocation for Michigan Coordinated Access to Food for the Elderly (MiCAFE) program from \$70,000 to \$100,000.

Sec. 424. Family Formation Programs – DELETED

Allows DHS to use \$200,000 TANF for family formation program operated by Child and Family Resource Council in Kent County.

HOUSE FISCAL AGENCY: MARCH 2009 HUMAN SERVICES: PAGE 67

HUMAN SERVICES (DEPARTMENT)

Major Boilerplate Changes from FY 2008-09

CHILD AND FAMILY SERVICES

Sec. 513. Child Placements in Out-of-State Facilities - REVISED

Restricts placement of children in out-of-state facilities unless specified criteria are met. Revision allows out-of-state placement if there is documentation that no appropriate in-state facility is available. Also eliminates an audit requirement for out-of-state placements by Auditor General.

Sec. 515. Performance-Based Managed Care Approach to Foster Care – REVISED

Directs DHS to use performance-based models for foster care services with agencies. Revision modifies language to clarify performance-based contracts are to be used for all foster care services. Links contract goals to Children's Rights settlement and federal Child and Family Services review goals.

Sec. 546. Foster Care Rates - DELETED

Establishes a blended administrative rate of \$27.00 per day for private child placing agencies under contract with DHS. Requires reporting on the per diem costs of foster care services delivered by DHS.

Sec. 547. Rate Increase for Independent Living Services - DELETED

Provides 4% rate increase for private providers of independent living services over the FY 2007-08 daily rate.

Sec. 562. Title IV-E Claims for Placements in Secure Facilities - DELETED

Requires DHS to submit Title IV-E claims and allow counties to submit claims for placements in secure residential facilities when such placements are made for a diagnosed medical necessity and not public protection.

Sec. 565. Family Preservation Funding for Wayne County - DELETED

Allocates \$2.0 million of family preservation funding to Wayne County to support home-based programs as part of county expansion of community-based services for delinquent and abused/neglected youth.

Sec. 566. Direct Foster Care Services - DELETED

Stipulates preferences for direct foster care services. States legislative intent that DHS explore modifying current restrictions on contracts with for-profit child placing agencies or agencies using a for-profit management group unless agency was licensed on or before August 1, 2007, or management group relationship existed before August 1, 2007.

Sec. 570. Subsidized Guardianship Program - REVISED

Establishes guidelines for the program, including reporting on the program and recommended modifications. Revision eliminates certain stipulations on the use of funds that were included in FY 2008-09 enacted budget.

Sec. 573. Special Needs Adoption Contracts - DELETED

Appropriates \$1.2 million for new adoption contracts focusing on long-term permanent wards. Private agencies would receive \$16,000 for each finalized placement.

Sec. 579. Youth in Transition Allocation to Wayne County - DELETED

Earmarks \$250,000 in Youth in Transition funding to Wayne County for services to delinquent state wards.

Sec. 584. Adoption Subsidy 4% Rate Increase for Specialized Services – DELETED

Appropriates \$410,000 for a 4% increase in per diem rates paid to residential facilities that serve adopted youth under the medical subsidy program.

PUBLIC ASSISTANCE

Sec. 613. Indigent Burial Rates and Pilot Project - REVISED

Stipulates use of funds for indigent burial. Restores maximum payments to funeral providers for indigent burials levels in administrative rules: \$455 for funeral directors, \$145 for cemeteries and crematoriums, and \$100 for vault providers.

Sec. 693. Family Independence Program Work Incentive - DELETED

Appropriates \$1.8 million to Michigan Works! agencies to provide \$50 to each FIP recipient meeting federal employment requirements for three successive months. Each FIP recipient is eligible for the benefit up to four times a year; recipient could also elect to receive an additional \$25 to be placed in an Individual Development Account on his or her behalf.

JUVENILE JUSTICE SERVICES

Sec. 726. Residential Provider Contracts and Rates – DELETED

Provides direction on contracts with for-profit residential facilities. Clarifies that DHS shall not maintain contracts with for-profit providers or providers using for-profit management organizations unless the provider was licensed by DHS on or before August 1, 2007, and any relationship with a for-profit management organization existed before August 1, 2007. Language also establishes floor funding of \$130 per day for these providers.

Sec. 730. Juvenile Justice Per Diem Rates - DELETED

Requires DHS to review and adjust per diem rates to private providers of juvenile justice services in recognition of added complex services.

LOCAL OFFICE STAFF AND OPERATIONS

Sec. 755. Title IV-E Eligibility Specialists – DELETED

Allocates \$8.15 million for up to 200 new Title IV-E Eligibility Specialist positions in local DHS offices aimed at increasing percentage of Title IV-E eligible placements.

CHILD SUPPORT ENFORCEMENT

Sec. 904. Prohibition Against Charge-Back to Counties for Services - DELETED

Prohibits DHS from charging back to counties any fees paid to Internal Revenue Service or Department of Treasury related to tax intercept and offset programs for child support enforcement.

HOUSE FISCAL AGENCY: MARCH 2009 HUMAN SERVICES: PAGE 69

FY 2009-10 Budget Detail for RESOURCE PROTECTION

Agriculture Environmental Quality Natural Resources

Summary: FY 2009-10 Executive Budget Recommendation AGRICULTURE

Analyst: William E. Hamilton

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008	-09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$9,539,200	\$435,700	(\$9,103,500)	(95.4)
Federal	16,121,900	14,231,100	(1,890,800)	(11.7)
Local	0	0	0	0.0
Private	237,200	243,200	6,000	2.5
Restricted	46,955,800	34,602,800	(12,353,000)	(26.3)
GF/GP	32,001,200	33,987,100	1,985,900	6.2
Gross	\$104,855,300	\$83,499,900	(\$21,355,400)	(20.4)
FTEs	600.5	597.5	(3.0)	(0.5)

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Agriculture promotes Michigan agricultural products; protects the public from disease and unsanitary conditions in food production and handling; regulates product labeling and producer practices for dairy products, animals, and plants; and enforces consumer protection laws regarding food, standard weights/measures, animal health, and plant pests and diseases.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
 Commissions and Boards Appropriates \$23,800; eliminates use of Upper Peninsula State Fair revenue as a fund source. 	Gross Restricted GF/GP	\$32,800 17,800 \$15,000	(\$9,000) (9,000) \$0
2. Unclassified Positions Replaces \$160,500 State Services Fee Fund (SSFF) revenue with \$90,000 from the Agriculture Equine Industry Development Fund (AEIDF) and \$70,500 GF/GP.	FTEs	6.0	0.0
	Gross	\$354,000	\$0
	Restricted	160,500	(70,500)
	GF/GP	\$193,500	\$70,500
3. Executive Direction Reflects economic increase of \$63,200; replaces \$73,800 SSFF revenue with GF/GP.	FTEs	10.0	0.0
	Gross	\$922,600	\$63,200
	Restricted	108,000	(71,500)
	GF/GP	\$814,600	\$134,700
4. Management Services Reflects economic increase of \$144,100, replaces \$24,900 SSFF revenue with GF/GP.	FTEs	24.0	0.0
	Gross	\$1,725,800	\$89,400
	Restricted	136,500	(70,200)
	GF/GP	\$1,589,300	\$159,600
5. Emergency Management Reflects economic increase of \$3,800; recognizes \$500,000 new federal grant and 4.0 related FTEs; replaces \$243,300 SSFF revenue with GF/GP.	FTEs	2.5	4.0
	Gross	\$243,300	\$503,800
	Federal	0	500,000
	Restricted	243,300	(243,300)
	GF/GP	\$0	\$247,100
 Internal Audit Services Reflects transfer of internal audit functions to DMB/State Budget Office in	Gross	\$263,700	(\$263,700) (\$263,700)
2009. Executive transfers funding to the DMB budget in FY 2009-10.	GF/GP	\$263,700	

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
7. Departmentwide – Rent and Building Occupancy Reduces baseline by \$280,000 GF/GP after EO 2008-21 reduced current- year GF/GP by \$240,000. Baseline reductions are absorbed by other Department program areas—anticipated reduction in building occupancy costs is \$91,200. Replaces \$313,500 SSFF revenue with \$53,400 AEIDF and \$259,800 GF/GP.	Gross	\$1,231,500	(\$371,200)
	Federal	185,400	(32,000)
	Restricted	532,900	(265,200)
	GF/GP	\$513,200	(\$74,000)
8. Food and Dairy – Food Safety and Quality Assurance Reflects economic increases of \$213,700 (\$155,300 GF/GP) and anticipated additional federal grant revenue. Executive proposes offsetting \$700,000 reduction in GF/GP support with milk inspection fee revenue from a proposed alternative inspection fee.	FTEs	115.0	0.0
	Gross	\$12,598,000	\$268,700
	Federal	407,400	63,100
	Restricted	2,988,800	750,300
	GF/GP	\$9,201,800	(\$544,700)
9. Food and Dairy – Local Public Health Program Eliminates the line and related funding; currently, thisis a placeholder which recognizes Department's role in local public health department food service inspection program. Line elimination will not affect Department's oversight or local public health agencies' food service inspection programs funded through DCH.	Gross	\$8,878,700	(\$8,878,700)
	IDG	8,878,700	(8,878,700)
10. Animal Industry – Animal Heath and Disease Response Rolls Animal Health and Welfare and Bovine Tuberculosis lines into a single Animal Health and Disease Response line (2008-09 YTD column combines the two lines for comparison). Recognizes economic increases of \$331,700 (\$294,500 GF/GP); elimination of \$75,000 cervid fee revenue, and replacement of \$712,000 AEIDF revenue with GF/GP.	FTEs	70.0	0.0
	Gross	\$9,807,400	\$256,700
	Federal	1,215,100	36,100
	Restricted	893,900	(785,900)
	GF/GP	\$7,698,400	\$1,006,500
11. Pesticide and Plant Pest Management (PPPM) Reflects economic increase of \$200,700 (\$72,400 GF/GP); recognizes anticipated increase in federal grant revenue \$25,000. Retains \$100,000 GF/GP baseline reduction in EO 2008-21; includes an additional \$33,400 GF/GP baseline reduction to annualize the current-year reduction.	FTEs	110.0	0.0
	Gross	\$12,173,000	\$192,300
	Federal	2,447,700	101,900
	Private	148,000	4,600
	Restricted	5,165,100	46,700
	GF/GP	\$4,412,200	\$39,100
12. Emerald Ash Borer Program Reflects continuing reduction in federal support for this program; appropriation had been as much as \$25.0 million in FYs 2003-04 and 2004-05.	FTEs	24.5	0.0
	Gross	\$5,191,400	(\$2,157,200)
	Federal	5,191,400	(2,157,200)
13. Environmental Stewardship Reflects economic adjustments of \$35,400 (\$31,300 GF/GP). Retains \$100,000 GF/GP baseline reduction in EO 2008-21; takes an additional \$33,200 GF/GP baseline reduction to annualize. Reduces IDG funding to reflect actual anticipated IDG support.	FTEs	27.0	0.0
	Gross	\$2,711,500	(\$368,200)
	IDG	268,600	(174,800)
	Federal	231,500	(192,000)
	Restricted	49,800	600
	GF/GP	\$2,161,600	(\$ 2,000)
14. Groundwater/Freshwater Protection Program Reflects economic adjustments of \$35,400 (\$31,300 GF/GP). Retains \$100,000 GF/GP baseline reduction in EO 2008-21; includes an additional \$33,200 GF/GP reduction to annualize. Reduces IDG to reflect actual anticipated support. Restricted revenue from Freshwater protection fund.	FTEs	15.0	0.0
	Gross	\$5,472,500	(\$217,400)
	Federal	467,800	(252,300)
	Restricted	5,004,700	34,900
15. Technical Assistance Match Provides funds to support technicians working out of local conservation districts who assist farmers and landowners in completing federally-funded Natural Resources Conservation Service contracts. Retains \$47,000 GF/GP current year baseline reduction in EO 2008-21; includes an additional \$15,800 GF/GP baseline reduction to annualize.	Gross	\$252,600	(\$15,800)
	GF/GP	\$252,600	(\$15,800)

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Major Budget Changes from FY 2008-09 \	<u>/TD</u>			Year-to-Date FY 2008-09	Executive Change
16. Local Conservation Districts Reduces state support by 50%.			Gross GF/GP	\$916,800 \$916,800	(\$458,400) (\$458,400)
 Aquifer Protection Program Eliminates IDG grant from the DEQ. 			Gross IDG	\$50,000 50,000	(\$50,000) (50,000)
18. Water Withdrawal Assessment Progra Eliminates this line item, which was new in the		oudget.	Gross GF/GP	\$130,000 \$130,000	(\$130,000) (\$130,000)
19. Laboratory Services Reflects economic adjustments of \$101,300 \$519,700 SSFF revenue with AEIDF.	(\$47,100 GF/GF	P). Replaces	FTEs Gross IDG Federal Restricted GF/GP	63.0 \$6,318,800 189,100 916,200 2,276,400 \$2,937,100	0.0 \$101,300 0 0 54,200 \$47,100
20. Consumer Protection Program Supports economic adjustments for motor fuel of and metrology laboratory. Restricted funds frof fees, Refined Petroleum Fund, and weights/n	om gasoline insp	ection/testing	FTEs Gross Restricted GF/GP	51.0 \$5,135,200 5,134,800 \$400	0.0 \$102,200 102,100 \$100
21. Agriculture Development Reflects economic adjustments of \$15,900 (\$7,900 GF/GP). Replaces \$350,700 SSFF revenue with GF/GP.			FTEs Gross Private Federal Restricted GF/GP	6.0 \$1,072,000 10,800 275,200 606,400 \$179,600	0.0 \$15,900 100 4,100 (346,900) \$358,600
22. Michigan Agricultural Surplus System Retains current-year funding and fund source			Gross IDG GF/GP	\$630,500 150,000 \$480,500	\$0 0 \$0
23. Upper Peninsula State Fair Eliminates appropriation for Upper Penins EO 2009-4 which abolishes the Upper Penins		pursuant to	FTEs Gross Restricted	6.0 \$1,372,600 1,372,600	(6.0) (\$1,372,600) (1,372,600)
24. Horse Racing and Producer Security Replaces current-year funding of \$1.0 million AEIDF and \$300,000 GF/GP. Reflects econd			FTEs Gross Restricted GF/GP	9.5 \$1,154,600 1,154,600 \$0	0.0 (\$40,700) (368,100) \$327,400
25. Premiums – County and State Fairs Eliminates state support for fair awards and pre SSFF revenue in current-year budget.	emiums—funded	d entirely from	Gross Restricted	\$1,614,000 1,614,000	(\$1,614,000) (1,614,000)
26. Horse Industry Programs Reflects anticipated reduction/redirection of A Purses & supplements-fairs/licensed tracks Licensed tracks - light horse racing Standardbred (SB) breeders' awards SB purses/supplements-licensed tracks SB sire stakes Thoroughbred sire stakes SB training and stabling Thoroughbred program Thoroughbred owners' awards Distribution of outstanding winning tickets Total	AEIDF to replace FY 09 2,370,000 132,000 989,000 1,789,300 810,000 830,000 2,400,000 124,000 700,000 \$10,160,300	ESSFF: FY 10 716,400 39,900 292,900 540,900 244,800 250,900 10,900 725,500 37,500 211,600 \$3,071,300	Gross Restricted	\$10,160,300 10,160,300	(\$7,089,000) (7,089,000)

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
27. Office of Racing Commissioner	FTEs	30.0	0.0
Recognizes economic increases of \$81,400, and \$392,400 baseline	Gross	\$3,811,000	(\$311,000)
reduction. Line funded entirely from SSFF revenue in current year; Executive shifts funding from SSFF to AEIDF.	Restricted	3,811,000	(311,000)
28. Information Technology	Gross	\$1,525,000	\$193,900
Recognizes economic increases of \$38,800; eliminates Upper Peninsula	IDG	2,800	0
State Fair revenue as fund source (\$900); recognizes costs of Microsoft	Restricted	1,296,700	(887,200)
upgrades, \$86,200; and One-stop permit portal, \$74,900. Replaces \$1.1 million SSFF revenue with GF/GP.	GF/GP	\$225,500	\$1,081,100
29. Capital Outlay–Farmland/Open Space Development Acquisition	Gross	\$3,750,000	\$0
Retains current-year funding and fund sources. Restricted funds are from	Federal	1,250,000	0
Agriculture Preservation Fund.	Restricted	2,500,000	\$0
30. Economics	Gross	N/A	\$1,418,400
Recognizes \$1.4 million (net) for economic increases: \$1,5 million for	IDG	N/A	1,300
employee economics; \$38,800 for information technology; and a \$91,200	Federal	N/A	166,700
reduction in building occupancy charges.	Private	N/A	6,000
	Restricted	N/A	492,700
	GF/GP	N/A	\$751,700

Sec. 212. Indemnification Payments – REVISED

Allows Department to provide for indemnity pursuant to the Animal Industry Act. Revision removes subsection (2) which authorizes Department to indemnify for livestock killed by wolves, coyotes, or cougars and to expend funds received from Department of Natural Resources.

Sec. 228. Contingency Appropriations

Includes contingency appropriations of \$5.0 million federal, \$6.0 million state restricted, and \$100,000 each local and private.

Sec. 458. Aquaculture and Viral Hemorrhagic Septicemia (VHS) Eradication Programs – DELETED

Requires Department support for inspection and testing of aquaculture facilities; states legislative intent with regard to VHS surveillance program.

Sec. 460. Agriculture Equine Fund Prorated Reductions

Requires that Department make proportionate reductions in all appropriations from the AEIDF if revenue falls.

Sec. 604. Local Soil Conservation Districts - REVISED

Sets limit of \$11,605 per local conservation district.

Sec. 902. Thoroughbred Program Escrow - DELETED

Provides for escrowing of funds for thoroughbred program.

Sec. 903. Audit of Licensed Tracks - DELETED

Requires Office of Racing Commissioner to perform audits.

House Fiscal Agency: March 2009 Resource Protection: Page 75

Summary: FY 2009-10 Executive Budget Recommendation ENVIRONMENTAL QUALITY

Analyst: Kirk Lindquist

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008	-09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$18,890,200	\$7,433,600	(\$11,456,600)	(60.6)
Federal	130,636,100	129,349,300	(1,286,800)	(1.0)
Local	0	0	0	0
Private	455,700	658,900	203,200	44.6
Restricted	169,309,900	170,732,300	1,422,400	0.8
GF/GP	43,744,800	33,127,900	(10,616,900)	(24.3)
Gross	\$363,036,700	\$341,302,000	(\$21,734,700)	(6.0)
FTEs	1,526.7	1,480.7	(46.0)	(3.0)

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Environmental Quality (DEQ) supports environmental protection, conservation, and cleanup and redevelopment programs and regulatory efforts established to protect, restore, and reuse Michigan's air, water, and land resources. More than half of DEQ's annual revenue is collected from permits and licenses.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
1. Wetlands Regulatory Program Terminates program at the end of FY 2008-09 on passage of implementing legislation: \$2.5 million Field Permitting, \$0.7 million Water Management, \$0.7 million Great Lakes Shorelands, \$0.1 million IT. Responsibility would be assumed by U.S. Corps of Engineers.	FTE Gross Restricted GF/GP	30.0 \$4,000,000 1,900,000 \$2,100,000	(30.0) (\$4,000,000) (1,900,000) (\$2,100,000)
2. Contaminated Site Cleanup Program Appropriates Environmental Response Fund revenue collected from a 2008 settlement for site clean up and remediation. Reduces funding from the Cleanup Redevelopment Fund by \$6.0 million.	Gross Private Restricted GF/GP	\$22,973,700 155,700 20,788,500 \$2,029,500	\$0 0 0 \$0
3. Environmental Protection Fund Funding Shifts Replaces GF/GP restricted funds. Boilerplate moves \$1.0 million from Cleanup and Redevelopment Trust Fund, and \$1.0 million from the Community Pollution Prevention Fund to Environmental Protection Fund.	Gross Private Restricted GF/GP	\$22,973,700 155,700 20,788,500 \$2,029,500	\$0 0 2,000,000 (\$2,000,000)
4. Waste and Hazardous Materials Funding Shifts Replaces GF/GP for the above ground storage tank and underground storage tank programs with Refined Petroleum Fund (\$1.4 million), and the Solid Waste Management Fund staff account (\$500,300).	Gross Federal Restricted GF/GP	\$18,768,900 4,027,500 10,588,900 \$4,152,500	\$0 0 1,900,300 (\$1,900,300)
5. Drinking Water Revolving Fund Match Reduces funding for Drinking Water Revolving Fund.	Gross Federal Restricted GF/GP	\$85,139,200 71,543,000 11,400,000 2,196,200	(\$2,062,500) 0 0 (\$2,062,500)
6. Air Quality – Asbestos and Technical Assistance/Outreach Eliminates technical assistance program for asbestos remediation.	FTE Gross Federal Restricted GF/GP	236.5 \$25,962,000 6,201,100 12,334,200 \$7,426,700	(3.0) (\$998,000) 0 (100,000) (\$ 898,000)

PAGE 76: RESOURCE PROTECTION

Major Budget Changes from FY 2008-09 YTD		Year-to-Date <u>FY 2008-09</u>	Executive <u>Change</u>
7. Pollution Prevention Workshops Eliminates compliance assistance workshop programs.	FTE	48.0	(5.0)
	Gross	\$4,992,600	(\$897,100)
	Federal	507,400	0
	Restricted	3,575,000	0
	GF/GP	\$910,200	(\$897,100)
8. On-Site Wastewater Program Eliminates program.	Gross	\$16,176,600	(\$600,000)
	Federal	11,788,500	0
	Restricted	1,386,300	0
	GF/GP	\$3,001,800	(\$600,000)
9. Oil and Gas Regulatory Fund Funding Shifts Replaces inspection fee revenue for various Office of Geological Survey programs with oil and gas permit fee revenue, reflecting reassignment of program staff to permit inspections and regulatory support (\$780,000).	Gross	\$780,000	\$0
	Restricted	780,000	0
 Aquifer Protection Program Eliminates program; revenue was insufficient to support program. 	Gross	\$400,000	(\$400,000)
	Restricted	400,000	(400,000)
 Retired Engineers Technical Assistance Program Transfers program to DELEG. 	Gross Restricted	\$1,474,300 1,474,300	(\$1,474,300) (1,474,300)
12. Southeast Michigan Diesel Emissions Reduction Grant Provides grant funding for Wayne County diesel emissions reduction projects, including busses operated by Detroit Public Schools; matching funds provided by Marathon Oil Company.	Gross Federal Private	N/A N/A N/A	\$500,000 200,000 300,000
13. Radiological ProtectionEliminates program. Michigan will not become an "agreement" state under U.S. Nuclear Regulatory Commission authority by the 2009 deadline.	Gross	\$200,000	(\$200,000)
	GF/GP	\$200,000	(\$200,000)
14. Air Quality Fees– Renewable Operating Permit Program Increases restricted fee revenue to continue the current-year GF/GP offset related to EO 2008-21.	Gross Restricted	N/A N/A	\$130,000 130,000
15. Economic Adjustments Provides an adjustment to cover the cost of the 1% salary increase for FY 2009-10.	Gross IDG Federal Private Restricted GF/GP	N/A N/A N/A N/A N/A	\$2,957,300 104,800 607,000 3,200 1,613,900 \$628,400

Sec. 206. Reports on Internet - DELETED

Requires reports to be put on the Internet.

Sec. 207. Report Retention - DELETED

Requires that copies of all reports funded through this act be received and provided for public use, following state and federal guidelines.

Sec. 208. Restricted Fund Revenue, Expenditures, and Fund Balances - DELETED

Requires report on fund revenue, spending, and estimated year-end balance for each restricted fund appropriated in the act.

Sec. 209. Department Grant and Loan Programs - DELETED

Requires report with description of available grant and loan programs, criteria for awards, and list of recipients.

House Fiscal Agency: March 2009 Resource Protection: Page 77

ENVIRONMENTAL QUALITY

Major Boilerplate Changes from FY 2008-09

Sec. 210. Consolidated Report on Environmental Cleanup Projects - DELETED

Requires status report on approved cleanup projects funded through environmental cleanup and redevelopment program, state cleanup, emergency actions, superfund cleanup, revitalization revolving loan program, Brownfield grants and loans, leaking underground storage tank cleanup program, contaminated lake and river cleanup program, and environmental protection bond projects.

Sec. 211. Appropriations for Environmental Cleanup Projects - DELETED

Re-appropriates unspent Cleanup and Redevelopment Fund, Leaking Underground Storage Tank Fund, Bottle Deposits Fund, and Clean Michigan Initiative bond response activities funding for expenditure for any site listed in an appropriation act.

Sec. 212. Michigan Youth Conservation Council - DELETED

Includes environmental education appropriation of \$5,000 for MSU Extension Service 4-H programs for the Michigan Youth Conservation Council.

Sec. 219. Restricted Fund Allocation Plan for Administrative Units - DELETED

Requires DEQ to develop cost allocation plan for DEQ administrative units, including IT.

Sec. 220. Prohibition of Disciplinary Actions For Legislative Contacts – DELETED

Provides that state employees who communicate with the Michigan Legislature shall not be disciplined.

Sec. 221. Criminal and Civil Fine Revenue - DELETED

Requires report of criminal and civil fine revenue collected during FY 2007-08.

Sec. 223. Rule Promulgation - DELETED

Requires a report on any policy changes made to implement a public act; DEQ is not allowed to adopt a rule that will apply to a small business if it has a disproportionate economic impact.

Sec. 224. Legal Services - DELETED

Denies permission for DEQ to hire attorney to provide legal services provided by the Attorney General.

Sec. 226. Out-of-State State Employee Training - DELETED

Stipulates that only one state employee may participate in training seminars or professional development conference, unless paid by non-state funds or multiple issues outside of a participants area of expertise are addressed.

Sec. 227. Obsolete Database Systems - DELETED

Requires a plan and cost estimate to replace obsolete or failing computer or database systems.

Sec. 228. Expenditure Reports: FY 2008-09 - DELETED

Requires a report of DEQ expenditures in a publicly accessible internet site including the purpose for which the expenditures were made, if funding is available.

Sec. 229. Freedom of Information Requests - DELETED

Requires semiannual reports on freedom of information requests presented to DEQ.

Sec. 230. Muskrat Lake Water Levels - DELETED

Requires the issuance of permits to construct a lake level control structure on Muskrat Lake in Clinton County.

Sec. 402. Bond Fund Report - DELETED

Requires report of amount/disposition of bond funds and descriptions of activities supported from bond revenue.

Sec. 501. WMU Geologic Core Research Laboratory - DELETED

States legislative intent that the Office of Geological Survey work with Western Michigan University to maintain the Michigan basin core research laboratory and to collaborate on other cooperative projects.

Sec. 702. Peer-Reviewed Site Cleanup Criteria - DELETED

Directs DEQ to include cleanup criteria in remedial action plans derived from peer-reviewed risk assessments.

Sec. 702. Cleanup and Redevelopment Trust Fund - NEW

Transfers \$1.0 million from the Cleanup and Redevelopment Trust Fund to the Environmental Protection Fund.

Sec. 703. Refined Petroleum Cleanup Site List - DELETED

Lists cleanup projects funded through the refined petroleum cleanup program.

Sec. 703. Community Pollution Prevention Fund - NEW

Transfers \$1.0 million from the Community Pollution Prevention Fund to the Environmental Protection Fund.

Sec. 704. Refined Petroleum Fund – DELETED

States legislative intent to restore \$70.0 million Refined Petroleum Fund transferred to General Fund in FY 2006-07.

Sec. 704. Solid Waste Management Fund - NEW

Transfers \$500,000 from the Solid Waste Management Fund to the Solid Waste Management Fund Staff Account.

Sec. 705. Administrative Rules Advisory Workgroup – DELETED

Establishes a workgroup on use of administrative rules and operational memoranda in the leaking underground storage tank program.

Sec. 706. Operational Memoranda – DELETED

Bans the use of operational memoranda for selected programs.

Sec. 801. Construction Permit Site Review Board - DELETED

States legislative intent that approval by the Site Review Board represents the final approval for construction permit applications referred by DEQ.

Sec. 901. Water Quality Enforcement Report - DELETED

Requires report on enforcement and program activities funded from National Pollution Discharge Elimination System Fund.

Sec. 902. Contaminated Lake and River Sediments Cleanup Funding - DELETED

Re-appropriates Clean Michigan Initiative funding for the contaminated lake and river sediments cleanup program.

Sec. 903. Michigan Agriculture Environmental Assurance Program – DELETED

States legislative intent that DEQ and Department of Agriculture should proportionally reduce their programs if federal funding is less than that received in FY 2007-08.

Sec. 1102. Scrap Tire Fire Suppression Costs - DELETED

Provides \$100,000 for grants to communities for scrap tire suppression costs, provided that owner liability bonds and other available funding sources have been exhausted.

Sec. 1103. Real-Time Water Quality Monitoring – DELETED

Provides grant to Macomb County and St. Clair County to support real-time water quality monitoring programs in the St. Clair watershed.

House Fiscal Agency: March 2009 Resource Protection: Page 79

Summary: FY 2009-10 Executive Budget Recommendation NATURAL RESOURCES

Analyst: Kirk Lindquist

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-	
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$3,802,200	\$3,802,200	\$0	0
Federal	51,702,100	54,763,700	3,061,600	5.9
Local	0	0	0	0
Private	4,745,000	5,381,100	636,100	13.4
Restricted	221,103,600	226,823,900	5,720,300	2.6
GF/GP	10,464,800	16,646,600	6,181,800	59.1
Gross	\$291,817,700	\$307,417,500	\$15,599,800	5.3
FTEs	2,173.9	2,267.9	94.0	4.3

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Natural Resources (DNR) manages, conserves, and protects Michigan's resources. Programs include forest management, land and minerals management, wildlife and fisheries management, conservation law enforcement, and state parks and forest campgrounds.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date <u>FY 2008-09</u>	Executive Change
1. Historic and Museum Programs Transfers programs to DNR from DHAL: Mackinac Island State Park (\$3.4 million), State Museum (\$2.9 million), Museum Stores (\$0.5 million), Heritage Publications (\$0.7 million), Freedom Trail (\$0.2 million), Lighthouse Programs (\$0.2 million), Thunder Bay Underwater Preserve (\$0.2 million), Mann House (\$0.1 million), State Rent (BOC) (\$0.9 million), Information Technology (\$0.4 million).	FTE	N/A	94.0
	Gross	N/A	\$9,443,100
	Private	N/A	112,600
	Restricted	N/A	3,281,700
	GF/GP	N/A	\$6,048,800
 National Recreational Trails Grants Increases the state share for this grant program for trail development and maintenance. Funds awarded through a competitive application process. 	Gross	\$2,150,000	\$1,800,000
	Private	50,000	0
	Federal	2,100,000	1,800,000
3. State Parks Funding – Park Endowment Fund Increase Increases funding from the State Parks Endowment Fund to compensate for deficient revenues from motor vehicle permits and other user fees.	Gross	\$44,654,200	\$1,000,000
	Federal	120,300	0
	Private	363,900	0
	Restricted	44,170,000	1,000,000
4. State Forest Management Adds revenue increases, generated during FY 2007-08 through timber harvest activities, to the forest management program.	Gross	\$15,423,900	\$750,000
	Federal	922,600	0
	Private	822,800	0
	Restricted	13,678,500	750,000
 Snowmobile Trail Easements Provides funding realized through the recently-approved fee increase to purchase or lease easements to lengthen or create snowmobile trails. 	Gross	\$0	\$700,000
	Restricted	O	700,000
6. Capital Outlay Provides funds to support state park, forestry, and waterways construction and infrastructure maintenance projects. State Park Endowment Fund support replaces park improvement revenue (\$2.0 million).	Gross Federal Private Restricted	\$14,193,000 1,293,000 1,500,000 11,400,000	\$850,400 685,400 500,000 (335,000)

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
7. Economic Adjustments	Gross	N/A	\$4,150,100
Provides an adjustment to cover the cost of the 1% salary increase for	Federal	N/A	528,800
FY 2009-10.	Private	N/A	23,500
	Restricted	N/A	3,393,100
	GF/GP	N/A	\$204.700

Sec. 206. Reports on Internet – DELETED

Requires reports to be put on the Internet.

Sec. 207. Restricted Fund Revenue, Expenditures, and Fund Balances - DELETED

Requires report of revenue, spending, and estimated year-end balance for each restricted fund appropriated.

Sec. 208. Department Grant and Loan Programs - DELETED

Requires report including description of available grant/loan programs, criteria for awards, and a list of recipients.

Sec. 209. Game and Fish Protection Fund Appropriations – DELETED

Lists appropriations to other state departments from the Game and Fish Protection Fund.

Sec. 210. Waterways Fund Projects – DELETED

Requires report on activities of Waterways Commission during the previous fiscal year; list of completed waterways fund projects to be provided to Legislature and Department of Management and Budget by January 31, 2009.

Sec. 217. Legislative Contacts – DELETED

Prohibits disciplining state employees who communicate with the Michigan Legislature.

Sec. 218. Rule Promulgation – DELETED

Requires a report on any policy changes made to implement a public act; DNR not allowed to adopt a rule that will apply to a small business if it has a disproportionate economic impact.

Sec. 220. Restricted Fund Allocation Plan – DELETED

Requires plan for allocating restricted funds among administrative support and regulatory activities.

Sec. 223. DNR Funding Workgroup - DELETED

States legislative intent to implement recommendations of the work group on DNR long-term funding.

Sec. 224. Snowmobile Trail Improvement Fund Revenue – DELETED

States legislative intent to address revenue shortfalls by January 2009.

Sec. 225. Out-of-State State Employee Training - DELETED

Stipulates that only one state employee may participate in training seminars or professional development conference, unless paid by non-state funds or multiple issues outside of a participants area of expertise are addressed.

Sec. 226. Muskrat Lake Water Control - DELETED

Requires report on the status of permit applications and efforts to maintain water levels of Muskrat Lake in Clinton County.

Sec. 404. Fishing Advisories – DELETED

Directs DNR to include website address in the fishing guide for fishing advisory information from Department of Community Health.

Sec. 405. Land Transactions - DELETED

Requires quarterly report to Legislature on land purchases, sales and exchanges.

Sec. 406. Payments in Lieu of Taxes Report - DELETED

Directs DNR to provide billing information related to payments in lieu of taxes to Michigan Department of Treasury.

Sec. 501. Livestock Loss Indemnification – DELETED

Requires reimbursement to Department of Agriculture for livestock losses caused by wolves, coyotes, or cougars.

REVIEW AND ANALYSIS OF FY 2009-10 EXECUTIVE RECOMMENDATION

House Fiscal Agency: March 2009 Resource Protection: Page 81

NATURAL RESOURCES

Major Boilerplate Changes from FY 2008-09

Sec. 502. Bovine TB Eradication Efforts - DELETED

Requires quarterly reports on enforcement actions taken to eradicate bovine TB, relevant scientific studies and the number of deer found to be infected.

Sec. 601. Water Control Structure Certification – DELETED

Directs Fisheries Division to not interfere with the certification process for dams and other water control structures.

Sec. 603. Fish Hatchery Operations – DELETED

Requires that DNR operate six fish hatcheries.

Sec. 702. State Park Campground Closures - DELETED

Requires detailed reports for construction projects involving campsite or campground closures; requires notice if DNR intends to reduce operations or reduce recreation opportunities at any state park or recreation area.

Sec. 703. Defibrillators in State Parks - DELETED

Directs DNR to maintain defibrillators placed in state parks.

Sec. 704. Porcupine Mountain Ski Hill - DELETED

Prohibits demolition of buildings related to the ski hill.

Sec. 803. Contract Foresters - DELETED

Allows DNR to hire contract foresters to mark timber.

Sec. 804. Timber Marking - DELETED

Directs DNR, subject to forest certification process, to mark and prepare for harvest, 63,000 acres at an average rate of 12.5 to 13.0 cords per acre; impact of timber harvest on wildlife habitat and recreation uses to be considered; requires quarterly report.

Sec. 805. Jordon River Trail Connection to Village of Bellaire - DELETED

Requires DNR to allow access across state-owned land to allow connection of the Jordon River snowmobile Trail to the Village of Bellaire.

Sec. 807. Horseback Riding Opportunities - DELETED

Directs DNR to explore opportunities to increase horseback riding opportunities.

Sec. 901. Snowmobile Law Enforcement Grants - DELETED

Provides snowmobile law enforcement grant funds to county law enforcement agencies in counties with state snowmobile trails.

Sec. 902. Island Lake Shooting Range Concession Contract - DELETED

Requires public notice of the expiration date or adoption of amendments to the concession contract to operate the Island Lake Shooting Range.

Sec. 1102. Off Road Vehicle (ORV) Trail Improvement Grants - DELETED

Requires the expenditure of not less than \$980,000 for the development of new ORV trails.

Sec. 1201. Appropriation of Department Revenue - NEW

Appropriates revenue collected for document reproduction, conferences, workshops and training classes and related services.

Sec. 1202 Michigan Heritage Publication Fund - NEW

Appropriates revenue collected for the Michigan Heritage Publication Fund.

Sec. 1203. Museum Store - NEW

Exempts museum store from purchasing requirements specified in the Management and Budget Act.

Sec. 1204. Michigan Freedom Trail Commission - NEW

States that appropriations may be used for commission expenses.

Sec. 1205. Sale of State Historical Museum Artifacts - NEW

Allows sale of unsuitable artifacts. Sale proceeds may be used to purchase other items for the collection.

FY 2009-10 Budget Detail for SAFETY AND DEFENSE

Military and Veterans Affairs
State Police

Summary: FY 2009-10 Executive Budget Recommendation MILITARY AND VETERANS AFFAIRS

Analyst: Jan Wisniewski

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008	-09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$1,681,200	\$1,686,500	\$5,300	0.3
Federal	109,988,200	77,347,300	(32,640,900)	(29.7)
Local	1,284,600	1,295,100	10,500	0.8
Private	1,463,700	1,471,200	7,500	0.5
Restricted	29,050,400	27,924,200	(1,126,200)	(3.9)
GF/GP	39,707,500	39,487,200	(220,300)	(0.6)
Gross	\$183,175,600	\$149,211,500	(\$33,964,100)	(18.5)
FTEs	992.0	992.0	0.0	0.0

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Military and Veterans Affairs (DMVA) is responsible for the training and administration of Army and Air National Guard forces, providing combat-ready military forces during times of national emergency, and performing civil relief operations under the command of the governor during state emergencies. The DMVA budget includes administrative and maintenance costs associated with these responsibilities as well as several National Guard-related programs such as the Challenge Program and the National Guard Education Assistance Program. The DMVA has oversight over the following veterans-related programs: state-licensed nursing care at veterans homes in Grand Rapids and Marquette, grant funding to veterans service organizations, and the Michigan Veterans Trust Fund.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
 Capital Outlay Projects Reduction Removes various capital outlay projects included in the FY 2008-09 budget. The remaining \$15.0 million is federal funding for special maintenance, remodeling, and additions. 	Gross Federal Restricted GF/GP	\$53,400,000 52,450,000 500,000 \$450,000	(\$38,400,000) (37,450,000) (500,000) (\$450,000)
 Military Retirement Cost of Living Increase Provides GF/GP for federally-mandated cost of living increase. 	Gross	\$3,217,500	\$190,300
	GF/GP	\$3,217,500	\$190,300
3. War Veteran's Memorial Rehabilitation Line Removes line in Headquarters and Armories unit to fund one-time rehabilitation of War Veteran's Memorial on the state fairgrounds in Detroit. Also removes corresponding boilerplate language in Sec. 305.	Gross	\$5,000	(\$5,000)
	GF/GP	\$5,000	(\$5,000)
4. Headquarters and Armories Increases federal revenue for communications and personnel costs.	Gross	\$10,355,000	\$500,000
	Federal	3,361,100	500,000
	Restricted	346,400	0
	GF/GP	\$6,647,500	\$0
5. Military Training Sites and Support Facilities Provides \$2.0 million increase in federal revenue for various maintenance and support projects; decreases \$1.5 million restricted by removing the Regional Training Institute Fund, which was DMVA's fund for collecting rental fees for use of the Battle Creek Regional Training Institute; federal funds will now be used for maintenance. Decreases \$350,000 GF/GP for National Guard Education Assistance Program to reflect actual expenditures.	Gross	\$24,670,400	\$146,000
	Federal	20,801,000	2,000,000
	Restricted	1,504,000	(1,504,000)
	GF/GP	\$2,365,400	(\$350,000)

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
6. Starbase Program Provides \$550,000 increase in federal funds for operations of the DMVA Starbase programs.	Gross Federal	\$1,772,000 1,772,000	\$550,000 550,000
7. Federal Starbase Program Increase Increases authorization for technology training for 35 other Starbase program directors across the U.S. and Puerto Rico.	Gross Federal	\$957,000 957,000	\$815,000 815,000
8. Veterans' Homes Medicare Authorization Increase Reflects \$900,000 increase in federal Medicare funds for veterans' homes: \$850,000 for the Grand Rapids home, \$50,000 for the D.J. Jacobetti home.	Gross Federal	N/A N/A	\$900,000 900,000
9. Economic Adjustments Provides funds for employee economic adjustments; includes economic adjustments for information technology.	Gross IDG Federal Private Local Restricted GF/GP	N/A N/A N/A N/A N/A N/A	\$1,873,300 5,300 876,700 7,500 10,500 438,700 \$534,600

Sec. 205. Hiring Freeze - DELETED

Provides a hiring freeze directive for all state agencies.

Sec. 207. Privatization – DELETED

Provides a privatization project plan requirement.

Sec. 211. Reports and Records Retention - DELETED

Provides reports and records retention requirements.

Sec. 212. Michigan National Guard Education Assistance Program – REVISED

Sets expenditure limit for program; allows 50% tuition reimbursement for National Guard members up to \$2,000 per year; requires program administration by DMVA; authorizes expenditures for program promotion and recruitment efforts. Revision changes amount available for program from \$1.1 million to \$750,000 to reflect actual expenditures.

Sec. 213. Armory Closures - DELETED

Requires DMVA to consult with both appropriations subcommittees on planned closures of National Guard armories.

Sec. 214. Military Cemeteries - DELETED

Provides legislative intent for funding state military cemeteries in Crawford and Dickinson counties.

Sec. 223. Information Technology Work Projects - DELETED

Allows work project designation for information technology projects.

Sec. 226. Employee Disciplinary Action - DELETED

Requires that DMVA not take disciplinary action for an employee that communicates with the Legislature or legislative staff.

Sec. 227. Sale of Department Property - DELETED

Requires notification to the Legislature for the sale of any DMVA property.

Secs. 229 and 230. Regional Training Institute - DELETED

Provides requirements for use of the Regional Training Institute and creates its revolving account.

Sec. 231. Policy Change Reporting Requirement - DELETED

Requires DMVA to report specific policy changes.

HOUSE FISCAL AGENCY: MARCH 2009

SAFETY AND DEFENSE: PAGE 85

MILITARY AND VETERANS AFFAIRS

Major Boilerplate Changes from FY 2008-09

Sec. 232(1). Federal Contingency Funds

Provides \$10.0 million for federal contingency funds, \$2.0 million for state restricted contingency funds, \$100,000 for local contingency funds, and \$100,000 for private contingency funds.

Sec. 233. County Veteran's Counselor - DELETED

Provides legislative intent for DMVA to create incentives for counties to fund at least one veterans counselor.

Sec. 234. Federal Benefits Claims Status - DELETED

Provides legislative intent for DMVA to investigate methods for allowing veterans to check their federal benefits claims either by telephone or online.

Sec. 237. Employee Travel Restrictions – DELETED

Restricts travel for DMVA employees.

Sec. 301. Armory Rental Fees - DELETED

Allows DMVA to charge rental and equipment usage fees for armories.

Sec. 501(6). Veterans' Benefits Report - DELETED

Requires a report to the Legislature for providing more effective and efficient veterans' services.

Sec. 601. Veterans Home Appropriations - DELETED

Requires appropriations to both veterans' homes to be used only for veterans and their families.

Sec. 602. Annual Veterans' Homes Report - DELETED

Requires an annual report detailing various information for the two veterans' homes.

Sec. 604. Post and Posthumous Funds Spending Plan - DELETED

Requires a report from DMVA prior to altering the spending plan for the post and posthumous funds.

Sec. 704. County Veterans Counselors Training - DELETED

Requires for county veterans counselors to receive training.

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Summary: FY 2009-10 Executive Budget Recommendation STATE POLICE

Analyst: Jan Wisniewski

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-	09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$26,321,900	\$26,718,400	\$396,500	105
Federal	94,733,400	93,839,000	(894,400)	(0.9)
Local	8,522,200	8,545,500	23,300	0.3
Private	263,600	273,300	9,700	3.7
Restricted	115,529,900	130,677,300	15,147,400	13.1
GF/GP	284,921,600	278,474,500	(6,447,100	(2.3)
Gross	\$530,292,600	\$538,528,000	\$8,235,400	1.6
FTEs	2,927.0	2,862.0	(65.0)	(2.2)

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of State Police (DSP) provides a wide range of law enforcement services—including highway patrol, criminal investigations, forensic sciences, motor carrier enforcement, emergency management, highway safety planning, fire investigation, criminal justice data processing, and various specialized law enforcement services. The Department's responsibilities also include oversight of law enforcement standards in the state through the Michigan Commission on Law Enforcement Standards (MCOLES) and administration of several law enforcement-related grant programs.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive <u>Change</u>
1. Laboratory Operations – Detroit Crime Lab Adds 28.0 FTEs, \$4.2 million GF/GP, and \$6.3 million gross for hiring additional scientists and assuming responsibility for the Detroit Crime Lab.	FTEs Gross Restricted GF/GP	N/A N/A N/A N/A	28.0 \$6,317,100 2,084,500 \$4,232,600
2. Laboratory Operations – Marquette Lab Closure Removes 2.0 FTEs and \$360,000 GF/GP and gross for closing the Marquette Lab due to unavailability of economically-priced facilities. The five scientists employed at the lab would be transferred to other labs in the state and two civilian positions would be eliminated or transferred to vacant positions.	FTEs Gross GF/GP	9.0 \$360,000 \$360,000	(2.0) (\$360,000) (\$ 360,000)
3. Laboratory Operations – Various Fund Shifts Replaces \$9.3 million GF/GP with State Services Fee Fund revenue from Department of Agriculture for State Police Laboratory Operations line; replaces \$1.9 million of State Services Fee Fund revenue added in FY 2008-09 with GF/GP; transfers \$200,000 GF/GP and eliminates City of Detroit Laboratory line added in FY 2008-09 to pay for a biologist and quality assurance manager; replaces \$319,400 GF/GP with the same amount of restricted Criminal Justice Information Service Fees.	Gross Restricted GF/GP	\$2,219,400 1,900,000 \$319,400	•
4. Federal and Restricted Funds Authorization – Various Decreases Adjusts for actual anticipated revenue and expenditures by decreasing \$2.1 million in federal Department of Justice fund revenue, \$2.7 million in restricted Auto Theft Prevention Fund revenue, and \$126,300 in restricted Michigan Justice Training Fund revenue.	Gross Federal Restricted	\$4,927,100 2,056,700 2,870,400	, , ,

HOUSE FISCAL AGENCY: MARCH 2009 SAFETY AND DEFENSE: PAGE 87

Major Budget Changes from FY 2008-09 YTD	`	Year-to-Date FY 2008-09	Executive Change
Replaces \$5.0 million GF/GP with restricted funds for the Michigan Public Res	Gross tricted GF/GP	\$7,824,600 0 \$7,824,600	\$0 7,824,600 (\$7,824,600)
	FTEs Gross GF/GP		(66.0) (\$5,727,400) (\$5,727,400)
Capitol Security Guards at the Capitol and other state-owned buildings.	FTEs Gross IDG GF/GP	14.0 \$1,124,800 648,400 \$476,400	(14.0) (\$1,124,800) (648,400) (\$476,400)
		\$16,184,100 \$16,184,100	
	Gross GF/GP		(\$1,200,000) (\$1,200,000)
	FTEs Gross GF/GP		(10.0) (\$1,310,700) (\$1,310,700)
Provides funding for employee economic adjustments; includes economic adjustments for Information Technology, \$3.7million GF/GP for building occupancy charges at the new headquarters building, and \$8.6 million GF/GP for additional retirement costs due to retiring troopers in the Deferred Retirement Option Plan (DROP).	Gross IDG ederal Local Private tricted GF/GP	N/A N/A N/A N/A N/A	\$18,032,000 644,900 686,400 67,100 9,700 722,900 \$15,901,000

Sec. 205. Hiring Freeze - DELETED

Provides a hiring freeze directive for all state agencies.

Sec. 207. Privatization - DELETED

Provides a privatization project plan requirement.

Sec. 211. Employee Expenses Reimbursement - DELETED

Provides legislative intent for DSP to reimburse employees for expenses related to the operation of DSP.

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Sec. 213. Contractual Services Subsidy – DELETED

Provides legislative intent prohibiting DSP from providing subsidies for contractual services by DSP.

Sec. 214. Reports and Records Retention – DELETED

Provides reports and records retention requirements.

Sec. 215. Casino Gaming Oversight Report - DELETED

Requires an annual report to the Legislature for DSP's casino gaming oversight activities.

Sec. 216. State Accident Data Collection - DELETED

Requires entering vehicle identification numbers into a state accident data collection system.

Sec. 217. School Violence Hotline - DELETED

Requires DSP to maintain a school violence hotline.

Sec. 218. At-Post Troopers - REVISED

Restricts At-Post Troopers appropriation to specified trooper-related expenses, and states legislative intent to maintain at-post trooper strength of 1,075 troopers. Revision requires a quarterly trooper strength report.

Sec. 219. Post Closure Notification - DELETED

Requires DSP to provide a 180-day notification of planned post closures or consolidations.

Sec. 220. General Law Enforcement Assistance to Communities - DELETED

Requires DSP to provide general law enforcement services to communities without local law enforcement services.

Sec. 221. Marshall Post Replacement - DELETED

Allows DSP to enter into an agreement with Calhoun County to build a new post in Marshall.

Sec. 224. Employee Disciplinary Action - DELETED

Requires DSP not to take disciplinary action for an employee that communicates with the Legislature or legislative staff.

Sec. 225. Michigan Justice Training Grants - DELETED

Provides legislative intent for using Michigan Justice Training Grants only for law enforcement training.

Sec. 226. Interoperable Communications Plans - DELETED

Requires DSP to encourage regional tactical interoperable communications plans between all levels of government agencies.

Sec. 227. Transporting Higher Education Employees on State Aircraft - DELETED

Prohibits transporting employees of higher education institutions, legislators and legislative staff, and local government employees on state-owned aircraft except for law enforcement or homeland security purposes.

Sec. 228. Employee Travel Restrictions - DELETED

Provides travel restrictions for employees.

Sec. 230. Payment to Michigan State Police Troopers Association (MSPTA) - DELETED

Requires the use FY 2007-08 unexpended funds for a \$400,000 payment to the MSPTA.

Sec. 232. Recruitment of MCOLES Certified Police Officers for Trooper Schools - DELETED

Places emphasis on recruiting MCOLES certified police officers for trooper schools.

Sec. 233. Law Enforcement Resource Study - REVISED

Provides for the completion of a law enforcement resource study.

Sec. 235. Special Operations and Events Spending Plans - DELETED

Restricts using funds appropriated for Post Uniform Services and Forensic Sciences for Special Operations and Events.

Sec. 236. Policy Change Report - DELETED

Requires a report to Legislature, the fiscal agencies, and JCAR concerning departmental policy changes to implement a public act affecting DSP.

REVIEW AND ANALYSIS OF FY 2009-10 EXECUTIVE RECOMMENDATION

HOUSE FISCAL AGENCY: MARCH 2009 SAFETY AND DEFENSE: PAGE 89

STATE POLICE

Major Boilerplate Changes from FY 2008-09

Sec. 237. Maintaining Operations of State Police Posts - DELETED

Requires DSP to maintain the operations of all posts in operation as of April 2, 2007.

Sec. 238. Building Operations and Leasing Costs - DELETED

Requires DSP to work with DMB to reduce building operations and leasing costs for all DSP facilities.

Sec. 239. Michigan International Speedway Traffic Control - DELETED

Provides legislative intent for using any available funds for traffic control purposes at the Michigan International Speedway.

Sec. 241. Trooper Recruit Schools For Certified Police Officers - DELETED

Directs DSP to continue creating a plan for operating smaller trooper recruit schools on an annual or biannual basis consisting of recruits that are certified law enforcement officers.

Sec. 303. Work Projects for Information Technology - DELETED

Allows technology projects to be designated as work projects

Sec. 304. LEIN Departmental Policies Report - DELETED

Requires the use of funds for a report detailing DSP's LEIN policies.

Sec. 305. Unauthorized Use of the LEIN System - DELETED

Encourages law enforcement agencies to find ways to prevent possible abuse of the LEIN system.

Sec. 306. LEIN System Probation Information - DELETED

Requires the creation of procedures for entering probation related information on the LEIN system.

Sec. 307. MPSCS Use by Local Police Agencies - DELETED

Requires DSP to act as a liaison between DIT and local public safety agencies to facilitate the use of the MPSCS.

Sec. 308. LEIN Fee Increase - DELETED

Requires DSP to report any LEIN fee increases to the Legislature 60 days prior to the effective date of the increase.

Sec. 309. Electronic Real Time Auto Insurance System - DELETED

Allows DSP to develop an electronic real time auto insurance enforcement system.

Sec. 501. DNA Analysis Samples and Records - MODIFIED

Requires notifying police agencies when changes are made to DSP's DNA analysis samples and records retention protocol.

Sec. 502. Emergency Treatment of Sexual Assault Victims Procedures - DELETED

Requires DSP to work with various health organizations to ensure that standard procedures are followed in collecting evidence for emergency treatment of sexual assault victims.

Sec. 503. Detroit Laboratory Appropriation – DELETED

Appropriates \$200,000 to the Detroit Laboratory for hiring a biologist and a quality control officer.

Sec. 504. State Forensic Laboratory Fund/State Services Fee Fund Transfer – DELETED

Appropriates \$1.9 million from the State Services Fee Fund to the State Forensic Laboratory Fund for State Police laboratory operations.

Sec. 803. Homeland Security Grant Restrictions - DELETED

Restricts Homeland Security funds for first responders and the City of Detroit.

Sec. 1101. State Police Services Near Prisons - DELETED

Ensures that no downgrades in State Police services are experienced in the vicinity of state prisons.

Sec. 1102. Methamphetamine Reports – DELETED

Provides a reporting requirement to the Legislature for methamphetamine related criminal activities.

Sec. 1201. School Bus Inspections - DELETED

Requires a report to the Legislature on DSP's school bus inspections.

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FY 2009-10 Budget Detail for ALL OTHERS

Capital Outlay
Energy, Labor, and Economic Growth
History, Arts, and Libraries
Judiciary
Transportation

Summary: FY 2009-10 Executive Budget Recommendation CAPITAL OUTLAY

Analyst: Robin R. Risko

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-0	9 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$0	\$0		
Federal	0	0		
Local	0	0		
Private	0	0		
Restricted	0	0		
GF/GP	0	0		
Gross	\$0	\$0		
FTEs	0.0	0.0		

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Michigan Capital Outlay process encompasses the budgetary and administrative functions devoted to financing and planning for the acquisition, construction, renovation, and maintenance of facilities used by state agencies, public universities, and community colleges. General operational practices and procedures are contained in the Management and Budget Act (1984 PA 431), the State Building Authority Act (1964 PA 183), the annual Capital Outlay appropriations acts, and the formal policies of the Legislative Joint Capital Outlay Subcommittee. Public Act 431 contains numerous oversight and approval action steps that define the respective roles of the Executive and Legislative branches.

The State Building Authority (SBA) finances most major state-owned facility renovations and new construction projects through issuance of revenue bonds. Debt service on these bonds is provided annually in the Capital Outlay budget bill, SBA rent line items. Rent is often referred to as "true" rent because it is based on the facility's economic or market value. The SBA has a statutory bonded indebtedness ceiling.

FY 2008-09 appropriations for Capital Outlay items appear in department budgets for the Departments of Agriculture, Management & Budget, Natural Resources, Military & Veterans Affairs, and Transportation.

FY 2009-10 appropriations for Capital Outlay were made for federal and state restricted state agency projects for the Departments of Agriculture, Management and Budget, Military and Veterans Affairs, Natural Resources, and Transportation. The appropriations were included in the respective operating budget bills.

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Summary: FY 2009-10 Executive Budget Recommendation ENERGY, LABOR, AND ECONOMIC GROWTH

Analyst: Mark Wolf

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-	09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$30,774,200	\$29,117,100	(\$1,657,100)	(5.4)
Federal	874,942,400	918,286,200	43,343,800	5.0
Local	15,889,200	15,921,000	31,800	0.2
Private	5,314,300	5,314,300	0	0.0
Restricted	402,614,000	399,903,500	(2,710,500)	(0.7)
GF/GP	72,704,200	74,118,200	1,414,000	1.9
Gross	\$1,402,238,300	\$1,442,660,300	\$40,422,000	2.9
FTEs	4,383.5	4,723.0	339.5	7.7

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of Energy, Labor, and Economic Growth (DELEG) has primary responsibility for the regulatory functions that relate specifically to commercial, business, and workers' issues. It also includes various employment training-related programs for displaced workers, adults, and youth, as well as unemployment and workers compensation administration. EO 2008-20 transferred certain energy-related functions from the Department of Environmental Quality (DEQ) in order to consolidate energy-related programs within DELEG.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
1. Energy Program Consolidation (EO 2008-20)	FTEs	N/A	1.0
Adds 1.0 FTE and \$1.9 million (Retired Engineers Technical Assistance	Gross	N/A	\$1,957,200
Program Fund) for the consolidation of energy programs, mostly transferred from DEQ, within DELEG.	Restricted	N/A	1,957,200
2. Unemployment Insurance Agency	FTEs	1,002.7	300.0
Adds 300.0 FTEs and \$18.0 million federal to respond to the increased	Gross	\$103,928,000	\$22,587,800
number of UI benefit claims. Recognizes \$4.6 million federal for postage	Federal	90,870,300	22,587,800
costs previously paid directly by U.S. Department of Labor but now provided to states (including UIA).	Restricted	13,057,700	0
3. Office of Financial and Insurance Regulation (OFIR)	FTEs	348.0	1.0
Adds 1.0 FTE and \$59,900 (securities fees) to implement increased	Gross	\$52,670,200	\$59,900
responsibilities of 2008 PA 551 (updated Uniform Securities Act).	Federal	50,400	0
	Restricted	52,169,800	59,900
4. Liquor Revenue Fund Shift	Gross	N/A	\$0
Replaces \$19.7 million in Liquor Purchase Revolving funds in several	Federal	N/A	0
Liquor Control Commission-related administrative lines with an anticipated		N/A	0
increase in liquor license revenue from proposed doubling of liquor license fees, providing a 2 a.m4 a.m. license, and a Sunday morning license.	GF/GP	N/A	\$0
5. Centers for Independent Living	Gross	\$3,579,700	(\$500,000)
Removes \$500,000 (corporations fees) added in FY 2007-08 to support the	Federal	420,000	Ó
15 Centers for Independent Living within the state.	Private	100,000	0
	Restricted	500,000	(500,000)
	GF/GP	\$2,109,500	\$0

HOUSE FISCAL AGENCY: MARCH 2009 ALL OTHERS: PAGE 93

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
6. State Office of Administrative Hearings and Rules Adds 11.0 FTEs and \$1.3 million (IDG-DHS) to support increased hearing caseloads from DHS; transfers 3.0 FTEs and \$263,600 (licensing and regulation fees) to Bureau of Commercial Services, and aligns funding and FTEs with support and activities from Corrections, Education, and DHS.	FTEs Gross IDG Federal Restricted	170.5 \$23,051,200 11,254,200 6,978,800 4,818,200	5.5 \$818,100 1,081,700 0 (263,600)
7. Jobs, Education, and Training (JET) Program Reduces \$3.0 million in administrative costs, based on anticipated program efficiencies.	FTEs Gross IDG	57.0 \$18,410,200 18,410,200	0.0 (\$3,000,000) (3,000,000)
8. MSHDA Payments on Behalf of Tenants Increases funding for Section 8 Rental Assistance based on anticipated revenue from the U.S. Department of Housing and Urban Development.	Gross Federal	\$145,000,000 145,000,000	\$11,000,000 11,000,000
 Remonumentation Grants Decreases authorization for grants to counties based on estimated revenue. 	Gross Restricted	\$11,000,000 11,000,000	(\$5,700,000) (5,700,000)
10. Michigan Tax Tribunal Increases appropriation by \$550,000 to work through backlog of cases.	FTEs Gross Restricted	11.0 \$2,028,300 2,028,300	0.0 \$550,000 550,000
11. Low Income Energy Efficiency Fund Removes \$3.2 million to align with annual revenue and provide sufficient authorization to re-appropriate prior-year awards not fully expended (a \$10.0 million increase from FY 2008-09). Annual revenue is \$84.0 million.	Gross Restricted	\$93,200,000 93,200,000	(\$3,200,000) (3,200,000)
12. Historic Preservation and Archaeology Programs Transfers State Historic Preservation Office and archaeology programs to MSHDA due to elimination of the Department of History, Arts, and Libraries (HAL).	FTEs Gross Federal GF/GP	N/A N/A N/A N/A	20.0 \$,137,500 950,000 \$1,187,500
13. Information Technology Adds \$618,900 to provide DELEG share of the cost for Michigan Business Services improvement initiative (MBSii)—a one-stop web portal designed to improve the business-state interface as it relates to starting and operating a business in the state; adds \$655,600 for Microsoft license upgrade; includes \$101,000 in efficiencies.	Gross Federal Restricted	\$42,853,200 27,479,400 15,373,800	\$1,173,500 301,200 872,300
14. Commission for the Blind Increases authorization based on federal revenue available.	Gross Federal Local Private Restricted GF/GP	\$19,684,900 14,246,100 521,000 110,300 545,200 \$4,262,300	\$4,575,000 4,575,000 0 0 0 \$0
15. Annualize EO 2008-21 Reductions Annualizes GF/GP reductions from EO 2008-21 for Fire Marshal (\$5,000), Fire Safety (\$10,000), Fire Fighters Training Council (\$10,000), Workers Compensation Agency (\$200,000), Workers Compensation Board of Magistrates and Appellate Commission (\$10,500), and Workforce Programs Administration (\$50,000).	Gross GF/GP	N/A N/A	(\$285,500) (\$285,500)
16. Economic Increases	Gross IDG Federal Local Restricted GF/GP	N/A N/A N/A N/A N/A	\$9,344,000 261,200 4,277,500 31,800 4,261,500 \$512,000

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Boilerplate Sections Reorganized

Reorganizes boilerplate into eight categories to improve readability: 1) General Sections; 2) Occupational and Industry Regulation, and Employment Services; 3) Office of Financial and Insurance Regulation; 4) Housing and Community Development; 5) Michigan Rehabilitation Services; 6) Michigan Commission for the Blind; 7) Career Education; 8) Workforce Development.

Sec. 205. Hiring Freeze - DELETED

Prohibits DELEG from hiring new full-time classified civil service employees and from filling vacant state classified civil service positions unless exceptions to the freeze are granted by the state budget director.

Sec. 213. (Former Sec. 223) Contingency Appropriations

Allows contingency appropriations: \$31.0 million federal, \$26.2 million restricted; \$8.2 million local; \$600,000 private.

Sec. 214. IT Projects - DELETED

Designates IT services and projects appropriation as a work project.

Sec. 215. Policy Changes - DELETED

Requires DELEG to report on policy changes made to implement public acts; prohibits adopting rules that have a disproportionate impact on small businesses.

Sec. 216. Appropriated Funds De-Aggregation – DELETED

States legislative intent that all part 1 funds sources not be aggregated into general categories, but be specifically identified as much as possible.

Sec. 219. Executive Branch Employee Communications with Legislature – DELETED

Prohibits disciplinary action against Executive employees that communicate with a legislator or legislative staff.

Sec. 222. Government Efficiency Commission Recommendations – DELETED

Requires DELEG to review recommendations of the Commission on Governmental Efficiency.

Sec. 224. Restrictions on Out-of-State Travel to Training Seminars – DELETED

Prohibits more than one DELEG employee traveling out-of-state for training conferences unless funded by federal or private funds.

Sec. 311. Transfer to Construction Code Fund - DELETED

Transfers \$3.0 million in surplus corporation fees (copy and certification fees) to the State Construction Code Fund.

Sec. 335. Low-Income Energy Efficiency Assistance Program – DELETED

Establishes deadlines for application and award announcements; requires the Public Service Commission to report to the Legislature and state budget office on the distribution of funds.

Sec. 336. OFIR Expenditures - DELETED

Requires report of actual expenditures for last completed fiscal year for each division within OFIR.

Sec. 337. OFIR Credit Scoring - DELETED

Prohibits using funds to ban on credit scoring in insurance rate setting until Legislature authorizes the prohibition.

Sec. 340. Health Maintenance Organization (HMO) Financial Filings – DELETED

Requires that OFIR provide copies of HMO quarterly and annual financial filings to the fiscal agencies.

Sec. 352. Workers Compensation Board of Magistrates and Appellate Commission – DELETED

Requires expenditures in part 1 be used so that cases are decided in a timely manner; funds from unclassified salaries appropriation line to support five appellate commissioners and 26 magistrates.

Sec. 355. Ergonomics Rules Prohibited – DELETED

Prohibits promulgation of ergonomics rules that are more stringent than voluntary federal guidelines.

Sec. 358. Real Estate Education Fund – DELETED

Allows real estate pre- and post-licensure education to be delivered through on-line courses by a community college, university, or private school; allows Real Estate Education Fund to be used for grants to educational providers to establish on-line courses available to students.

REVIEW AND ANALYSIS OF FY 2009-10 EXECUTIVE RECOMMENDATION

HOUSE FISCAL AGENCY: MARCH 2009 ALL OTHERS: PAGE 95

ENERGY, LABOR, AND ECONOMIC GROWTH

Major Boilerplate Changes from FY 2008-09

Sec. 365. Training Grant to Aggregate industry - DELETED

Requires allocation of not less than \$40,000 for training grants to non-profit organizations representing the aggregate industry in Michigan.

Sec. 378. SOAHR Decisions in Public Assistance Cases - DELETED

States legislative intent that the State Office of Administrative Hearings and Rules (SOAHR) develop a system to post administrative hearing decisions regarding public assistance on the Internet.

Sec. 379. Teacher Tenure Cases - DELETED

Requires SOAHR to report on the status of pending teacher tenure cases.

Sec. 403. Local Match Requirements for Facilities Establishment Grants – DELETED

Requires that local match for vocational rehabilitation facilities establishment grants not exceed 21.3% for the fiscal year ending September 30.

Sec. 415. Private Occupational School License Fees – DELETED

Requires that these appropriated fees be applied to administrative cost of Proprietary Schools Oversight Unit.

Sec. 418. Employment Outcomes for Future Faculty Program Participants – DELETED

Requires participating universities to provide DELEG with information on employment outcomes of program participants; requires a report.

Sec. 421. Marketing of King-Chavez-Parks Program - DELETED

Direct DELEG to market the program to parents and students, and report to the Legislature electronically on these marketing efforts; requires program be administered as it was when in the Department of Education.

Sec. 429. Focus: HOPE Reporting - DELETED

Requires Focus: HOPE to report on its use of funds appropriated in the budget act.

Sec. 437. Welfare-to-Work Funds Allocation - DELETED

Allocates \$200,000 to public-private welfare-to-work partnership involving an imbedded DHS caseworker at the job site of an employer to work with employees receiving public assistance.

Sec. 439. Focus: HOPE Career Prep Pilot Program – DELETED

Establishes legislative intent that DELEG work with Career Alliance (Genesee-Shiawassee Michigan Works! Agency) and other interested Michigan Works! agencies (MWAs) to implement Focus: HOPE career prep pilot program.

Sec. 440. Gang Diversion - DELETED

States legislative intent to set aside some Workforce Investment Act (statewide activities) funds to support gang diversion activities and support services of local law enforcement and MWAs in Wyoming, Detroit, and Benton Harbor.

Sec. 442. Temporary Assistance for Needy Families (TANF) Contingency Funds - DELETED

Appropriates up to \$30.0 million TANF, on receipt of TANF contingency funds and subsequent carryforward of TANF block grant funds.

Sec. 503. State Historic Preservation - NEW

Appropriates funds received by the State Historic Preservation Office from document reproduction and service, and application fees.

Sec. 907. Nursing Education Report - NEW

Requires DELEG to report on the status of nursing education programs in the state.

Sec. 909. (Former Sec. 432) No Worker Left Behind (NWLB) Report – REVISED

Requires report on program outcomes. Revision removes fund source detail from the report, and adds to the reporting requirements the number of participants securing employment within one year, the number securing employment in an occupation related to the training, and average wage of those securing employment within one year.

Sec. 910. (Former Sec. 432) No Worker Left Behind GF/GP Funding - REVISED

Requires report on program outcomes. Revision deletes requirement that \$2.5 million to \$5.0 million of \$15.0 million GF/GP for NWLB be expended for capacity building at community colleges.

Summary: FY 2009-10 Executive Budget Recommendation HISTORY, ARTS, AND LIBRARIES

Analyst: Robin R. Risko

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-09 \		
	Year-to-Date	Executive	Amount	%	
IDG/IDT	\$668,600	\$0	(\$668,600)	(100.0)	
Federal	7,757,400	0	(7,757,400)	(100.0)	
Local	200,000	0	(200,000)	(100.0)	
Private	312,400	0	(312,400)	(100.0)	
Restricted	4,167,800	0	(4,167,800)	(100.0)	
GF/GP	39,418,000	0	(39,418,000)	(100.0)	
Gross	\$52,524,200	\$0	(\$52,524,200)	(100.0)	
FTEs	232.0	0.0	(232.0)	(100.0)	

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The Department of History, Arts, and Libraries (HAL) is divided into five major spending areas: Library of Michigan, Michigan Historical Program, Council for Arts and Cultural Affairs, Mackinac Island State Park Commission, and department operations. The Library of Michigan provides resources and reference services to the public and to the Legislative, Executive, and Judicial branches of state government. The Michigan Historical Program oversees the historical museum system, archives of Michigan, State Records Center, State Historic Preservation Office, Office of the State Archaeologist, historical publications, and lighthouse preservation activities. The Council for Arts and Cultural Affairs administers arts and cultural grants for non-profit organizations. The Mackinac Island State Park Commission oversees operational activities and preservation of historical resources at Mackinac Island, Michilimackinac, and Mill Creek state parks.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date <u>FY 2008-09</u>	Executive Change
 Department Operations Eliminates one-time funds for records center relocation (\$551,300 IDG). Eliminates all federal (\$200,000), local (\$200,000), private (\$200,000), and state restricted (\$100,000) funding. Includes funds for employee economics (\$11,500 gross; \$9,900 GF/GP). Transfers 2.0 FTEs and funds for Cultural Economic Development to Michigan Strategic Fund (MSF) (\$320,500 GF/GP). Transfers funds for building occupancy, rent, and workers' compensation premium charges, and associated programs to other state departments. Transfers funds for internal audit services to DMB (\$170,800 GF/GP). Anticipates savings of \$2.7 million gross and \$2.0 million GF/GP due to elimination of HAL operations and administration. 	FTE Gross IDG Federal Local Private Restricted GF/GP	34.0 \$7,995,400 551,300 200,000 200,000 100,000 \$6,744,100	(34.0) (\$7,995,400) (551,300) (200,000) (200,000) (200,000) (100,000) (\$6,744,100)
2. Information Technology (IT) Transfers IT-related funding and associated departmental programs to various state departments.	Gross Restricted GF/GP	\$1,274,800 46,900 \$1,227,900	(\$1,274,800) (46,900) (\$1,227,900)

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
 3. Michigan Council for Arts and Cultural Affairs Eliminates funds for arts and cultural grants (\$8.0 million gross; \$7.1 million GF/GP). Eliminates state restricted funds (\$150,000). Funds employee economics (\$16,100 gross; \$13,700 GF/GP). Transfers 5.0 FTEs and funds for administration to MSF (\$2.3 million gross; \$1.4 million GF/GP). 	FTE	5.0	(5.0)
	Gross	\$8,567,200	(\$8,567,200)
	Federal	850,000	(850,000)
	Restricted	150,000	(150,000)
	GF/GP	\$7,567,200	(\$7,567,200)
 4. Mackinac Island State Park Commission Eliminates federal funding (\$200,000). Eliminates a portion of state restricted funding (\$204,400). Funds employee economics (\$75,500 gross; \$37,900 GF/GP). Transfers 39.0 FTEs and funding for Mackinac Island park operation and historical facilities system to Department of Natural Resources (DNR) (\$3.4 million gross; \$1.6 million GF/GP). 	FTE	39.0	(39.0)
	Gross	\$3,706,900	(\$3,706,900)
	Federal	200,000	(200,000)
	Restricted	1,934,300	(1,934,300)
	GF/GP	\$1,572,600	(\$1,572,600)
 5. Michigan Historical Program Eliminates a portion of state restricted funding (\$176,300). Funds employee economics (\$219,000 gross; \$167,500 GF/GP). Transfers the following to DNR: 42.0 FTEs and \$2.9 million GF/GP for Michigan Historical Museum. 5.0 FTEs and \$701,100 restricted for Heritage Publications. 4.0 FTEs and \$513,400 restricted for Museum Stores. 1.0 FTE and \$251,000 restricted for Lighthouse Preservation. 1.0 FTE and \$201,700 GF/GP for Thunder Bay National Marine Sanctuary and Underwater Preserve. 	FTE	83.0	(83.0)
	Gross	\$8,603,700	(\$8,603,700)
	IDG	117,300	(117,300)
	Federal	950,000	(950,000)
	Private	112,400	(112,400)
	Restricted	1,731,600	(1,731,600)
	GF/GP	\$5,692,400	(\$5,692,400)

- ◆ 1.0 FTE and \$112,600 private for special programs.
- ◆ 1.0 FTE and \$25,000 GF/GP for Michigan Freedom Trail Commission.
- Transfers the following to Department of Energy, Labor, and Economic Growth (DELEG):
 - ◆ 15.0 FTEs and \$1.5 million gross (\$554,500 GF/GP) for State Historic Preservation Office.
 - ◆ 5.0 FTEs and \$457,900 GF/GP for Office of the State Archeologist.
- Transfers the following to Department of Management and Budget (DMB):
 - ◆ 13.0 FTEs and \$1.2 million gross (\$782,500 GF/GP) for the State Records Center.
 - ♦ 8.0 FTEs and \$754,200 GF/GP for State Archives.

6.	Library of Michigan	FTE	71.0	(71.0)
•	Eliminates funding for Book Distribution Centers (\$360,000 GF/GP).	Gross	\$22,376,200	(\$22,376,200)
•	Includes funds for employee economics (\$105,400 gross; \$98,300	Federal	5,557,400	(5,557,400)
	GF/GP).	Restricted	205,000	(205,000)
•	Eliminates state restricted funding (\$205,000).	GF/GP	\$16,613,800	(\$16,613,800)

- Eliminates state restricted funding (\$205,000).
- Transfers 2.0 FTEs and \$216,500 GF/GP for the State Demographer and census-related activities to Department of Information Technology.
- Transfers 72.0 FTEs and \$22.0 million gross; \$16.4 million GF/GP for Library of Michigan and State Aid to Public Libraries to Department of Education.

Boilerplate is transferred, transferred with modifications, or eliminated along with associated departmental programs.

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Summary: FY 2009-10 Executive Budget Recommendation **JUDICIARY**

Analyst: Ben Gielczyk

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008-09	
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$2,573,500	\$2,573,500	\$0	0.0
Federal	5,126,400	5,126,400	0	0.0
Local	6,093,100	6,149,300	56,200	0.9
Private	842,500	842,500	0	0.0
Restricted	87,947,900	88,605,600	657,700	0.7
GF/GP	159,320,600	158,785,900	(534,700)	(0.3)
Gross	\$261,904,000	\$262,083,200	\$179,200	0.1
FTEs	491.0	491.0	0.0	0.0

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

Article VI of the State Constitution of 1963 forms the basis for Michigan's judicial branch of government, which receives funds appropriated through the budget act for the Judiciary. The Judiciary budget provides operational funding for the Michigan Supreme Court, Court of Appeals, and related judicial agencies. The budget also funds the salaries of justices of the Supreme Court and judges of the appeals, circuit, probate, and district courts according to constitutional and statutory requirements. Assistance for local court operations is provided through a variety of grant programs. The largest of these, the Court Equity grant program, reimburses counties for trial court operations based on a statutory formula that recognizes circuit and probate caseloads and the numbers of judgeships.

Major Budget Changes from FY 2008-09 YTD	•	Year-to-Date FY 2008-09	Executive <u>Change</u>
1. General Fund Reduction	Gross	N/A	(\$1,424,300)
Reflects 2% reduction in various line items:	GF/GP	N/A	(\$1,424,300)

- Supreme Court Administration (\$253,600).
- Judicial Institute (\$50.900).
- Supreme Court Administrative Office (\$139,600).
- Judicial Information Systems (\$60,000).
- Foster Care Review Board (\$17,500).
- Drug Treatment Courts (\$16,000).
- Court of Appeals (\$415,300).
- Judicial Tenure Commission (\$20,400).
- Appellate Public Defender (\$92,400).
- Appellate Assigned Counsel (\$16,600).

Court Equity Reimbursements (\$342,000).

Mental Health Court Pilots

Removes total funding of \$550,000 GF/GP to mental health court pilots, which is intended to facilitate cooperation between mental health service providers and the judicial system and provide offenders who need mental health services with treatment and other services.

Judicial Technology Improvement

Increases appropriation by \$350,000 due to receipt of additional revenue Restricted from the Civil Filing Fee Fund. Revenue primarily supports the Judicial Data Warehouse and the Next Generation of Judicial Information System (trial court case management system upgrade).

Gross \$550,000 (\$550,000)GF/GP

\$550,000 (\$550,000)

Gross \$4.465.000 \$350,000 \$4,465,000 \$350,000

REVIEW AND ANALYSIS OF FY 2009-10 EXECUTIVE RECOMMENDATION

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
4. Drunk Driving Case-Flow Program	Gross	\$3,000,000	\$300,000
Increases appropriation by \$300,000 due to an increase in collections of	Restricted	\$3,000,000	\$300,000
driver license reinstatement fees which support the Drunk Driving Case-			
Flow Fund.			

5. Economics	Gross	N/A	\$1,503,500
Funds economic adjustments as follows:	Local	N/A	56,200
 Salaries/wages increase: \$328,300 gross, \$308,200 GF/GP 	Restricted	N/A	7,700
 Defined Contribution (new judges): \$224,300 gross and GF/GP 	GF/GP	N/A	\$1,439,600

- OASI, social security (judges): \$114,500 gross and GF/GP
- Insurance: \$202,200 gross, \$185,300 GF/GP
- Retirement increase: \$477,200 gross, \$448,500 GF/GP
- Rent reduction: \$18,400 gross and GF/GP
- Workers' compensation increase: \$162,800 gross and GF/GP
- Building occupancy increase: \$12,600 gross, \$14,400 GF/GP

Sec. 204. Employee Contact with Legislature - DELETED

Prohibits disciplinary action against a judicial employee for communicating with a legislator or his or her staff.

Sec. 212. Retention of Reports – DELETED

Directs the judicial branch to comply with federal and state guidelines for short-term and long-term retention of reports funded through appropriations.

Sec. 215. Travel Restrictions - REVISED

Restricts out-of-state travel for judicial branch employees. Revision removes section allowing chief justice to grant exceptions on out-of-state travel restrictions.

Sec. 216. Report Requirement – DELETED

Requires judicial branch to report by April 1, 2008, on each policy change made to implement enacted legislation; prohibits funding for regulatory plans or for rules that fail to reduce economic impact on small businesses.

Sec. 218. Out-of-State Professional Development Conference Travel – DELETED

Limits travel to out-of-state professional development conferences to one judicial employee unless conference is funded by federal or private funding source and requires more than once person to attend.

Sec. 304. Auditor General - DELETED

Requires judicial branch to cooperate with the auditor general in audits of judicial branch.

Sec. 305. Expenditure and Revenue Reports – DELETED

Requires quarterly financial reports on judiciary budget revenue and expenditures.

Sec. 309. Pilot Mental Health Courts - DELETED

Requires State Court Administrative Office to work with the Department of Community Health to develop guidelines for the operation and evaluation of pilot mental health courts. Local courts may apply for funding based on community need and local commitment.

Sec. 312. Parental Rights Restoration Act Report – DELETED

Instructs state court administrator to report total number of petitions filed by minors seeking court-issued waiver of parental consent under Parental Rights Restoration Act, and total number of petitions granted.

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Summary: FY 2009-10 Executive Budget Recommendation TRANSPORTATION

Analyst: William E. Hamilton

	FY 2008-09	FY 2009-10	Difference: Executive to FY 2008	-09 YTD
	Year-to-Date	Executive	Amount	%
IDG/IDT	\$0	\$0	\$0	0.0
Federal	1,460,995,800	1,226,704,500	(234, 291, 300)	(16.0)
Local	71,624,200	56,073,400	(15,550,800)	(21.7)
Private	0	0	0	0.0
Restricted	2,079,609,200	1,985,343,000	(94, 266, 200)	(4.5)
GF/GP	0	0	0	0.0
Gross	\$3,612,229,200	\$3,268,120,900	(\$344,108,300)	(9.5)
FTEs	3,014.3	3,014.3	(0.0)	(0.0)

Note: FY 2008-09 figures include the results of supplementals and Executive Order (EO) actions through February 12, 2009.

Overview

The transportation budget supports state and local highway programs, public transportation programs, aeronautics programs, and administration of the Michigan Department of Transportation (MDOT). Approximately two-thirds of the budget is from constitutionally-restricted state revenue sources—primarily motor fuel taxes and vehicle registrations—which is credited to the Michigan Transportation Fund (MTF) for distribution to other state transportation funds and programs, and to local road agencies, in accordance with 1951 PA 51. There is no state GF/GP revenue in this budget.

Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
 Debt Service Reflects anticipated debt service schedules. 	Gross Federal Restricted	\$192,003,600 22,783,300 169,220,300	\$59,133,700 34,880,200 24,253,500
2. Grants to Other State Departments Includes MTF IDGs to Departments of State (\$20.0 million) and Treasury (\$7.4 million) for cost of collecting MTF revenue. Economic increases of \$923,600 offset by elimination of \$1.3 million MTF IDG to DEQ, reflecting proposed federal assumption of permitting functions.	Gross Restricted	\$48,949,800 48,949,800	(\$234,600) (234,600)
3. Design and Engineering Services Reflects economic increases of \$3.2 million, additional funding for intelligent traffic systems, and \$2.5 million additional federal support for Safe Routes to Schools Program. Reduction in budgeted FTEs due to position transfers.	FTEs Gross Federal Restricted	1,496.8 \$108,028,500 18,912,600 89,115,900	(2.0) \$6,173,000 4,617,200 1,555,800
4. State Trunkline Maintenance Reflects economic increases of \$1.6 million, and \$182,600 related to positions transfers. Executive proposes rolling up two current line items.	FTEs Gross Restricted	832.7 \$284,728,200 284,728,200	2.0 \$1,799,900 1,799,900
5. State Trunkline Road and Bridge Construction Appropriates \$794.4 million for state capital construction/reconstruction program. Reflects decrease in estimated available state restricted revenue and federal aid revenue. Executive recommendation and current YTD do not reflect anticipated federal stimulus funding which will be apportioned to the state in March 2009.	Gross Federal Local Restricted	\$1,043,058,100 892,420,900 30,000,000 120,637,200	(\$248,639,300) (185,208,300) 0 (63,431,000)

HOUSE FISCAL AGENCY: MARCH 2009 ALL OTHERS: PAGE 101

Major Budget Changes from FY 2008-09 YTD		Year-to-Date <u>FY 2008-09</u>	Executive <u>Change</u>
6. Local Federal Aid Road and Bridge Construction Appropriates \$248.8 million based on estimated federal revenue and Act 51 directive that 25% of most federal aid program funds be made available to local road agencies. Executive recommendation and current YTD do not reflect anticipated federal stimulus funding which will be apportioned to the state in March 2009.	Gross Federal	\$309,592,000 309,592,000	(\$60,841,000) (60,841,000)
7. MTF Distribution to Local Road Agencies Appropriates \$886.1 million MTF (\$568.9 million to county road commissions, \$317.2 million to cities/villages) based on MTF revenue estimates and Act 51 formula; final distribution will be based on actual MTF revenue, which may be more or less than appropriations.	Gross Restricted	\$931,570,800 931,570,800	(\$45,425,400) (45,425,400)
8. Transportation Economic Development (TEDF) Fund Provides \$45.7 million for statutory distribution per 1987 PA 231; increase reflects reduction in TEDF debt service.	Gross Restricted	\$42,332,200 42,332,200	\$3,394,800 3,394,800
9. Bus Transit – Local Bus Operating Assistance Includes \$166.6 million from Comprehensive Transportation Fund (CTF) for state operating assistance to local public transit agencies (unchanged since FY 2006-07).	Gross Restricted	\$166,624,000 166,624,000	\$0 0
 Bus Transit – Non-Urban Operating/Capital Recognizes anticipated increase in federal non-urban transit grants in 2010. 	Gross Federal Local	\$19,300,000 18,500,000 800,000	\$2,500,000 2,500,000 0
11. Rail Passenger Service Provides operating assistance for Port Huron/Chicago and Grand Rapids/Chicago rail service with restricted funds; federal revenue provides capital assistance. Appropriates \$8.7 million; recognizes reduction Federal Railroad Administration grant and anticipated reduction in CTF revenue.	Gross Federal Restricted	\$12,700,000 5,800,000 6,900,000	(\$4,033,000) (2,800,000) (1,233,000)
12. Specialized Services Reflects anticipated federal and local revenue, and anticipated reductions in CTF revenue. Line item supports transit programs for elderly and disabled citizens.	Gross Federal Local Restricted	\$9,500,100 2,700,000 2,700,000 4,100,100	(\$2,252,000) (1,000,000) (1,000,000) (252,000)
13. Bus Capital Provides matching funds for Federal Transit Administration (FTA) grants to local transit agencies; reflects anticipated FTA grants distributed through this budget; anticipates reduction in available CTF matching revenue.	Gross Federal Local Restricted	\$40,803,000 26,400,000 5,000,000 9,403,000	(\$2,624,800) 1,600,000 0 (4,224,800)
14. AERO Capital Projects Provides funding for FY 2009-10 Aeronautics Capital program. Reflects federal discretionary funds available in 2009, not anticipated in 2010. Executive recommendation and current YTD do not reflect anticipated federal stimulus funding which will be apportioned to the state in March 2009.	Gross Federal Local Restricted	\$167,491,700 133,024,600 30,674,200 3,792,900	(\$44,066,000) (28,149,900) (14,650,800) (1,265,300)
15. State/Local Capital Facilities Projects Provides funds for other capital outlay projects (salt storage facilities, Transportation Service Center, Institutional and Agency road program, other facility special maintenance projects). Only special maintenance would be funded in FY 2009-10 due to reduced STF revenue.	Gross Restricted	\$9,132,000 9,132,000	(\$6,844,000) (6,844,000)

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Major Budget Changes from FY 2008-09 YTD		Year-to-Date FY 2008-09	Executive Change
16. Economics	Gross	N/A	\$6,872,000
Provides \$1.8 million increase to reflect salaries/wages, \$1.2 million	Restricted	N/A	6,872,000
related to health insurance, and \$3.5 million increase for retirement		N/A	
contributions. Projected workers compensation and building occupancy			
costs would decrease by \$337,300 and \$669,700 respectively.			

Sec. 206. Contingency Appropriations

Provides for contingency appropriations in accordance with Section 393(2) of the Management and Budget Act: \$200.0 million federal; \$40.0 million state restricted, \$1.0 million in local, and \$1.0 million private funds.

Sec. 207. Privatization - DELETED

Provides for reports on privatization activities and defines privatize and privatization.

Sec. 306. Use of Transportation Funds/Biennial Audit of Transportation Funds

Sets guidelines for use of transportation funds (grants) by other state agencies; requires report. Provides for biennial audit of use of transportation funds by other state departments, due nine months after state CAFR is issued.

Sec. 307. Five-Year Plan

Provides for rolling Five-Year Plan by March 1 of each year.

Sec. 384. Detroit River International Crossing (DRIC) - DELETED

Lists permitted activities with regard to development of a new crossing of the Detroit River between Detroit, Michigan, and Windsor, Ontario. Requires quarterly report of DRIC expenditures to appropriations committees.

Sec. 740. Review of CTF Fund Balances - DELETED

Requires report on unencumbered CTF balance by March 1 of each year.

Sec. 742. Budget Recommendation for Street Railway – NEW

Recommends \$0 appropriation for a street railway company in accordance with new requirements in Section 22 of 1951 PA 51.

HOUSE FISCAL AGENCY: MARCH 2009 ALL OTHERS: PAGE 103

FY 2009-10 CONSENSUS REVENUE

Consensus Revenue: FY 2009-10

Senior Economist: Rebecca Ross

This section explains January 2009 Consensus Revenue Estimating Conference estimates for GF/GP and School Aid Fund (SAF) revenue for FY 2008-09 and FY 2009-10 by major revenue sources.

For Michigan:

- ▶ Wage and salary employment is expected to decrease 4.6% in 2009 and decrease 2.0% in 2010.
- The unemployment rate is expected to be 10.9% in 2009, then increase to 11.2% in 2010.

GF/GP REVENUE ESTIMATES (Millions of Dollars)

				FY 2009-10 Over FY 2008-09	
	Final FY 2007- 08	FY 2008-09	FY 2009-10	Chan	ge
Personal Income Tax	\$5,106.6	\$4,510.2	\$4,093.7	(\$416.5)	(9.2%)
Sales and Use Taxes	988.1	911.9	981.6	69.7	7.6%
MBT/SBT and Insurance Taxes	2,348.6	2,053.3	2,045.2	(8.1)	(0.4%)
Other Taxes	542.6	483.3	473.6	(9.7)	(2.0%)
GF/GP Tax Revenue	\$8,985.9	\$7,958.7	\$7,594.1	(\$364.6)	(4.6%)
Non-Tax Revenue	373.7	347.4	340.4	(7.0)	(2.0%)
Net Total GF/GP Revenue	\$9,359.6	\$8,306.1	\$7,934.5	(\$371.6)	(4.5%)

General Fund/General Purpose Revenue by Source

Personal Income Tax

Michigan personal income tax revenue is forecast to decrease 11.7% in FY 2008-09, and then decline 9.2% in FY 2009-10.

Sales and Use Taxes

Flat or weak growth in wage and salary income will hold GF/GP sales and use tax revenue down from \$911.9 million in FY 2008-09 to \$981.6 million in FY 2009-10.

Michigan Business Tax/Single Business Tax and Insurance Taxes

Net business taxes were \$2,348.6 million in FY 2007-08, and will decrease 12.6% to \$2,053.3 million in FY 2008-09, and decrease 0.4% to \$2,045.2 million in FY 2009-10.

GF/GP Tax Revenue

- ➤ Final GF/GP tax revenue totaled \$8,985.9 million in FY 2007-08.
- → GF/GP tax revenue is expected to decrease in FY 2008-09 to \$7,958.7 million (11.4% decrease) and in FY 2009-10 to \$7,594.1 million (4.6% decrease).

Net Total GF/GP Revenue

▶ Net total GF/GP revenue includes tax revenue and non-tax revenue.

REVIEW AND ANALYSIS OF FY 2009-10 EXECUTIVE RECOMMENDATION
PAGE 106: Consensus Revenue

House Fiscal Agency: March 2009

- Non-tax revenue includes revenue from the liquor purchase revolving fund, federal aid, licenses and permits, and investment income and borrowing costs.
- ▶ Net total GF/GP revenue was \$9,359.6 million in FY 2007-08.
- ▶ Net total GF/GP revenue is expected to decrease to \$8,306.1 million (11.3% decrease) in FY 2008-09, then decrease to \$7,934.5 million (decrease of \$371.6 million, or 4.5%) in FY 2009-10.

SCHOOL AID FUND REVENUE ESTIMATES (Millions of Dollars)

				FY 200 Over FY 2	-
Revenue	Final FY 2007- 08	FY 2008-09	FY 2009-10	Chang	ge
Sales and Use Tax	\$5,387.4	\$5,142.4	\$5,175.0	\$32.6	0.6%
Income Tax Earmark	2,117.7	1,989.5	1,931.5	(58.0)	(2.9%)
Lottery and Casinos	852.8	814.0	817.4	0.4	0.1%
Tobacco Taxes	424.7	415.2	405.0	(10.2)	(2.5%)
State Education Tax	2,079.7	2,010.2	1,959.2	(51.0)	(2.5%)
Real Estate Transfer Tax	169.8	144.3	149.3	5.0	3.5%
Liquor Excise and Specific Taxes	140.1	124.0	124.3	0.3	0.2%
Net SAF Revenue	\$11,513.2	\$11,368.7	\$11,295.8	(\$72.9)	(0.6%)
Federal Funds	1,377.7	1,562.0	1,561.8	(0.2)	0.0%
Net Total SAF Revenue	\$12,890.9	\$12,930.7	\$12,857.6	(\$73.1)	(0.6%)

School Aid Fund Revenue by Source

Sales and Use Taxes

Combined sales and use tax revenue dedicated to the SAF equaled \$5,387.4 million in FY 2007-08; it is forecast to decrease to \$5,142.4 million in FY 2008-09 and increase slightly to \$5,175.0 million (0.6% increase) in FY 2009-10.

Income Tax

- ▶ Approximately 26% of gross income tax collections are dedicated to the SAF.
- ▶ Dedicated income tax revenue is forecast to decrease to \$1,989.5 million (6.1% decrease) in FY 2008-09 and fall to \$1,931.5 million (2.9% decrease) in FY 2009-10.

Lottery/Casinos

Lottery and Casino revenue contributed \$852.8 million to the SAF in FY 2007-08, and is projected to decrease \$814.0 million (4.6% decrease) in FY 2008-09, and increase slightly in FY 2009-10.

Tobacco Taxes

- Approximately 40% of gross tobacco tax revenue is dedicated to the SAF.
- → The SAF received \$424.7 million from tobacco taxes in FY 2007-08.
- ➤ The demand for tobacco products is expected to decline over the duration of the forecast; total SAF tobacco tax revenue is expected to decrease to \$415.2 million in FY 2008-09 and \$405.0 million in FY 2009-10.

HOUSE FISCAL AGENCY: MARCH 2009 CONSENSUS REVENUE: PAGE 107

CONSENSUS REVENUE

State Education Tax/Real Estate Transfer Tax

- ▶ All of the 6-mill state education tax (SET) and the real estate transfer tax (RET) is dedicated to the SAF.
- ▶ Revenue from the SET was \$2,079.7 million in FY 2007-08, and it is expected to decrease to \$2,010.2 million (3.3% decrease) in FY 2008-09 and decline to \$1,959.2 million (2.5% decrease) in FY 2009-10.
- ▶ RET contributed \$169.8 million to the SAF in FY 2007-08, and is forecast to contribute \$144.3 million in FY 2008-09 and \$149.3 million in FY 2009-10.

Net SAF Revenue

- Net SAF revenue was \$11,513.2 million in FY 2007-08.
- ▶ Net SAF revenue is expected to decrease to \$11,368.7 million in FY 2008-09 and decrease 0.6% to \$11,295.8 million in FY 2009-10.

Net Total SAF Revenue

- ▶ Actual SAF revenue represents revenue available for expenditure each year; it includes federal funds, but does not include any GF/GP transfers to SAF or beginning balances.
- Actual SAF revenue was \$12,890.9 million in FY 2007-08; it is expected to increase 0.3% to \$12,930.7 million in FY 2008-09, then decrease 0.6% to \$12,857.6 million in FY 2009-10.

HFA Estimates of Year-End Balances

The following table reports House Fiscal Agency estimates of year-end balances for GF/GP, the SAF, and the Budget Stabilization Fund (BSF).

YEAR-END BALANCE ESTIMATES (Millions of Dollars)

	FY 2007-08	FY 2008-09
General Fund/General Purpose	\$457.9	\$0
School Aid Fund	\$247.1	\$0
Budget Stabilization Fund	\$2.2	\$2.2

Year-end estimates notes:

- >> FY 2008-09 estimates for GF/GP and the SAF are based on year-to-date appropriations, projected year-end adjustments, and consensus revenue estimates.
- >> SAF revenue is restricted; hence, any year-end balance is carried forward to the subsequent year.
- ▶ BSF estimates are based on current balance estimates and HFA estimates of future deposits and interest earned.

Budget Stabilization Fund Year-End Balances

The following table notes BSF deposits, withdrawals, and interest earnings from FY 1990-91 to FY 2007-08, and HFA estimates of deposits, expected interest earnings, and year-end balances for FY 2008-09 and FY 2009-10. A complete list of BSF historical data is available from the HFA upon request.

The final BSF fund balance was \$2.2 million for FY 2007-08. The fund balance is forecast to be \$2.2 million for FY 2008-09 and \$2.3 million for FY 2009-10.

Page 108: Consensus Revenue

House Fiscal Agency: March 2009

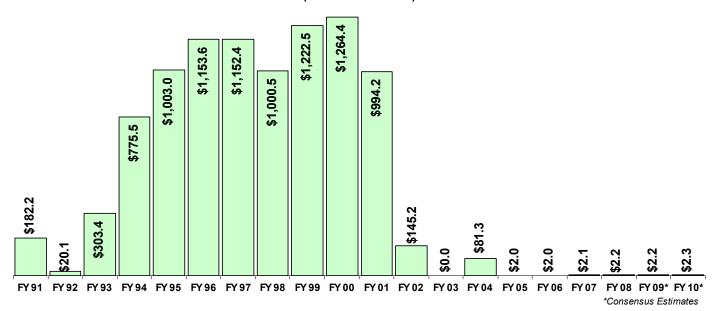
BUDGET STABILIZATION FUND HISTORY (Millions of Dollars)

			<u>Interest</u>	
Fiscal Year	<u>Deposits</u>	<u>Withdrawals</u>	<u>Earned</u>	<u>Balance</u>
1990-91	0.0	230.0	27.1	182.2
1991-92	0.0	170.1	8.1	20.1
1992-93	282.6	0.0	0.7	303.4
1993-94	460.2	0.0	11.9	775.5
1994-95	260.1	90.4	57.7	1,003.0
1995-96	91.3	0.0	59.2	1,153.6
1996-97	0.0	69.0	67.8	1,152.4
1997-98	0.0	212.0	60.1	1,000.5
1998-99	244.4	73.7	51.2	1,222.5
1999-2000	100.0	132.0	73.9	1,264.4
2000-01	0.0	337.0	66.7	994.2
2001-02	0.0	869.8	20.8	145.2
2002-03	0.0	156.1	10.9	0.0
2003-04	81.3	0.0	0.0	81.3
2004-05	0.0	81.3	2.0	2.0
2005-06	0.0	0.0	0.0	2.0
2006-07	0.0	0.0	0.1	2.1
2007-08*	0.0	0.0	0.1	2.2
2008-09*	0.0	0.0	0.1	2.2
2009-10*	0.0	0.0	0.1	2.3

* HFA Estimates NOTE: Numbers may not add due to rounding.

Budget Stabilization Fund (BSF) Balance

(Milions of Dollars)



House Fiscal Agency: March 2009 Consensus Revenue: Page 109

CONSENSUS REVENUE

Compliance With the State Revenue Limit

HFA estimates of the state revenue limit provided for in Article IX, Section 26, Constitution of the State of Michigan, and estimates of total state revenue collections subject to the state revenue limit are shown in the following table. As provided for in the Constitution, the revenue limit is calculated as 9.49% of total state personal income in the previous full calendar year (CY) prior to the fiscal year in which the revenue is measured, as estimated by the Bureau of Economic Analysis, United States Department of Commerce.

COMPLIANCE WITH THE STATE REVENUE LIMIT (Millions of Dollars)

Revenue Limit Calculations	FY 2007-08	FY 2008-09	FY 2009-10
Personal Income	CY 2006	CY 2007	CY 2008
Amount	\$341,075	\$345,885	\$354,187
X Limit Ratio	9.49%	9.49%	9.49%
State Revenue Limit	32,368.0	32,824.5	33,612.3
Total Revenue Subject to Revenue Limit	\$27,671.1	\$26,583.8	\$26,259.6
Amount Under (Over) State Revenue Limit	\$4,696.9	\$6,240.6	\$7,352.7

<u>Implications of Exceeding the State Revenue Limit</u>

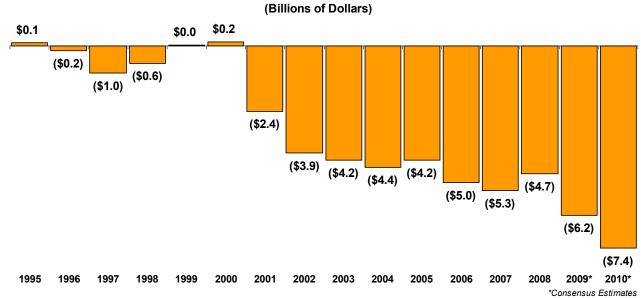
Article IX, Section 26, Constitution of the State of Michigan, provides that:

... For any fiscal year in the event that Total State Revenue exceed the limit established in this section by 1% or more, the excess revenues shall be refunded pro rata based on the liability reported on the Michigan income tax and single business tax (or its successor tax or taxes) annual returns filed following the close of such fiscal year. If the excess is less than 1%, this excess may be transferred to the State Budget Stabilization Fund . . .

Furthermore, the state is prohibited from spending any current-year revenue in excess of the limit established in Section 26 by Article IX, Section 28.

The preliminary final FY 2007-08 revenue limit calculation indicates that the state revenue collections were well under the revenue limit. For both FY 2008-09 and FY 2009-10, state revenue is estimated to be substantially below the revenue limit—by \$6.2 billion and \$7.4 billion, respectively.

Constitutional Revenue Limit



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