FY 2019-20: DEPARTMENT OF INSURANCE AND

FINANCIAL SERVICES

Summary: Conference Report

Senate Bill 141 (S-1) CR-1



Analyst: Marcus Coffin

EV 2040 40

EV 2040 20

| | FY 2018-19 YTD | FY 2019-20 | FY 2019-20 | FY 2019-20 | FY 2019-20 | Difference: Conference From FY 2018-19 YTD | |
|------------|----------------|--------------|--------------|--------------|--------------|---|--------|
| | as of 3/5/19 | Executive | House | Senate | Conference | Amount | % |
| IDG/IDT | \$713,800 | \$723,100 | \$723,100 | \$723,100 | \$723,100 | \$9,300 | 1.3 |
| Federal | 2,017,300 | 1,017,600 | 1,017,600 | 1,017,600 | 1,017,600 | (999,700) | (49.6) |
| Local | 0 | 0 | 0 | 0 | 0 | 0 | |
| Private | 0 | 0 | 0 | 0 | 0 | 0 | |
| Restricted | 64,690,800 | 66,999,100 | 67,099,100 | 66,999,100 | 66,999,100 | 2,308,300 | 3.6 |
| GF/GP | 550,000 | 150,000 | 50,000 | 150,000 | 150,000 | (400,000) | (72.7) |
| Gross | \$67,971,900 | \$68,889,800 | \$68,889,800 | \$68,889,800 | \$68,889,800 | \$917,900 | 1.4 |
| FTEs | 342.5 | 352.5 | 352.5 | 352.5 | 352.5 | 10.0 | 2.9 |

Notes: (1) FY 2018-19 year-to-date figures include mid-year budget adjustments through March 5, 2019. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Department of Insurance and Financial Services (DIFS) is responsible for regulating, licensing, examining, evaluating, and promoting the insurance and financial services industries operating within the state. The department also provides consumer protection by managing consumer information and inquiries and investigating consumer complaints. DIFS administers and enforces state statutes pertaining to state-chartered banks and credit unions; mortgage brokers, lenders, and servicers; consumer finance entities; insurance companies, agents, and products; and health maintenance organizations.

| Major Budget Changes From FY 2018-19 YTD Appropriations | | FY 2018-19 Year-to-Date (as of 3/5/19) | FY 2019-20 Conference <u>Change</u> |
|--|--------------|--|---|
| 1. Anti-Fraud Unit Executive includes \$499,300 Gross (\$0 GF/GP) and authorization for 6.0 FTE positions for the Anti-Fraud Unit, created under Executive Order 2018-9. The unit would provide the department greater ability to conduct background checks and to investigate instances of fraudulent activity in the financial services and insurance industries. FTE positions that would be filled include departmental analysts, departmental specialists, and departmental technicians. House and Senate concur with the Executive. Conference concurs with the Executive. | FTE | NA | 6.0 |
| | Gross | NA | \$499,300 |
| | IDG | NA | 1,400 |
| | Restricted | NA | 497,900 |
| | GF/GP | NA | \$0 |
| 2. Removal of FY 2018-19 One-Time Funding Executive eliminates \$400,000 GF/GP that was included in the FY 2018- 19 budget to fund an actuarial and economic study to support the pursuit of a state innovation waiver, available under section 1332 of the Patient Protection and Affordable Care Act. House and Senate concur with the Executive. Conference concurs with the Executive. | Gross | \$400,000 | (\$400,000) |
| | GF/GP | \$400,000 | (\$400,000) |
| 3. Net-to-Zero Fund Shifts Executive reflects the replacement of federal funding with restricted funding (due to reductions in federal funding based on the maturity of the Patient Protection and Affordable Care Act) and fund source adjustments to align with the department's cost allocation plan. House concurs and also reduces GF/GP funding while increasing restricted authorization from the Insurance Bureau Fund by a like amount. Senate concurs with the Executive. | Gross | NA | \$0 |
| | Federal | NA | (1,000,000) |
| | Restricted | NA | 1,000,000 |
| | GF/GP | NA | \$0 |

| Major Budget Changes From FY 2018-19 YTD Appropriations | | FY 2018-19 Year-to-Date (as of 3/5/19) | FY 2019-20 Conference <u>Change</u> |
|--|------------------------------|--|---|
| 4. FTE Increase Executive includes authorization for 4.0 additional FTE positions to address workload increases in the Financial Institutions Evaluation and Insurance Evaluation line items. Due to recent statutory changes to the Insurance Code of 1956, departmental responsibilities have increased with respect to licensing of insurance agents, maintenance of continuing education programs, and approval of qualifying insurance companies. FTE positions that would be filled include financial institutions examiners, departmental analysts, and departmental technicians. House and Senate concur with the Executive. Conference concurs with the Executive. | FTE Gross GF/GP | NA NA NA | 4.0 \$0 \$0 |
| 5. Economic Adjustments Executive reflects increased costs of \$818,600 Gross (\$0 GF/GP) for negotiated salary and wage increases (2.0% ongoing, 2.0% lump sum), insurance rate increases, actuarially required retirement contributions, worker's compensation premium costs, building occupancy charges, and other economic adjustments. House and Senate concur with the Executive. | | NA NA NA NA | \$818,600 7,900 300 810,400 \$0 |

EV 0040 40

EV 0040 00

Major Boilerplate Changes From FY 2018-19

Sec. 207. Out-of-State Travel Requirements and Report - RETAINED

Stipulates limitations regarding conditions when DIFS may send employees on out-of-state travel, further limits the expenditure of state funds on out-of-state professional development conferences, and requires a detailed report on out-of-state travel. Executive revises to strike sections delineating conditions under which out-of-state travel is permissible and to modify reporting requirements. House and Senate retain. Conference retains.

Sec. 210. Contingency Funding - REVISED

Appropriates \$1.0 million in federal and \$5.0 million in state restricted contingency funds, available for expenditure when transferred to a line item through the legislative transfer process. <u>Executive</u> and <u>House</u> retain current law. <u>Senate</u> deletes. Conference revises to include \$200,000 for federal and \$1.0 million in restricted contingency funding.

Sec. 216. Communication with the Legislature - RETAINED

Prohibits DIFS from taking disciplinary action against an employee for communicating with a member of the legislature or his or her staff. Executive deletes. House and Senate retain. Conference retains.

Sec. 217. Television and Radio Productions - REVISED

Prohibits DIFS from developing or producing television or radio productions. <u>Executive</u> and <u>House</u> delete. <u>Senate</u> retains current law. <u>Conference</u> revises to only prohibit contracting with third-party vendors for producing television and radio productions.

Sec. 218. Healthy Michigan Plan Accounting Structure - RETAINED

Requires DIFS, in conjunction with the Department of Health and Human Services (DHHS), to maintain an accounting structure within the state's accounting system which facilitates the identification of expenditures associated with the Healthy Michigan Plan. <u>Executive</u> deletes. <u>House</u> and <u>Senate</u> retain. <u>Conference</u> retains.

Sec. 219. Appropriation for Healthy Michigan Plan Statutory Reporting Requirements – RETAINED

Stipulates that the appropriation from the General Fund for Executive Director Programs shall only be expended on DIFS reporting requirements pursuant to section 105d(9) of the Social Welfare Act of 1939. <u>Executive</u> deletes. <u>House</u> and <u>Senate</u> retain. <u>Conference</u> retains.

Sec. 220. Insurance Bureau Fund Use - RETAINED

Stipulates that appropriations from the Insurance Bureau Fund may be used to support legislative participation in insurance activities coordinated by insurance and legislative associations, in accordance with the Insurance Code of 1956. <u>Executive</u> deletes. <u>House</u> and <u>Senate</u> retain. <u>Conference</u> retains.

Major Boilerplate Changes From FY 2018-19

Sec. 301. Health Insurance Rate Filings Report - RETAINED

Requires DIFS to submit a report based on the annual rate filings from health insurers and delineates the information to be included. Executive deletes. House and Senate retain. Conference retains.

Sec. 304. Insurance Marketplace Feasibility Study – NEW

<u>House</u> includes language requiring DIFS to conduct a study to determine the feasibility of an auto insurance marketplace where consumers could compare offerings from different insurers. Senate does not include. Conference includes.

Sec. 305. Anti-Fraud Unit Cost Savings Report - NEW

<u>House</u> includes language requiring DIFS to report on cost savings that the anti-fraud unit achieves in the FY 2019-20 fiscal year and stipulates report requirements. Senate does not include. Conference includes.

Sec. 306. Consumer Services Complaints Report - NEW

<u>House</u> includes language requiring DIFS to report on complaints received by the Office of Consumer Services and stipulates report requirements. Senate does not include. Conference includes.

Sec. 307. Marijuana Banking Materials - NEW

<u>Conference</u> includes language requiring DIFS to issue an examination manual and letter of guidance to state-chartered financial institutions that offer services to businesses in the marijuana industry.

Sec. 401. Section 1332 State Innovation Waiver Study - DELETED

Requires DIFS to use one-time GF/GP funding to have an actuarial firm complete a study capable of supporting the state's pursuit of a state innovation waiver, available under section 1332 of the Patient Protection and Affordable Care Act; outlines material to be contained in the study. Executive, House, and Senate delete. Conference deletes.