Summary: Executive Budget Recommendation

for Fiscal Year 2021-22

STATE POLICE



Evocutivo

Analyst: Marcus Coffin

	FY 2020-21 Year-to-Date	FY 2021-22	Difference: FY 2021-22 vs. FY 2020-21	
	as of 2/11/21	Executive	Amount	%
IDG/IDT	\$24,649,600	\$24,816,300	\$166,700	0.7
Federal	147,037,800	80,953,100	(66,084,700)	(44.9)
Local	4,841,200	4,832,700	(8,500)	(0.2)
Private	1,735,000	35,000	(1,700,000)	(98.0)
Restricted	148,879,300	145,998,100	(2,881,200)	(1.9)
GF/GP	439,376,600	516,529,500	77,152,900	17.6
Gross	\$766,519,500	\$773,164,700	\$6,645,200	0.9
FTEs	3,599.0	3,654.0	55.0	1.5

Notes: (1) FY 2020-21 year-to-date figures include mid-year budget adjustments through February 11, 2021. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Michigan Department of State Police (MSP) is the state's primary law enforcement and emergency response authority. The department is responsible for criminal law enforcement and investigation, traffic and motor carrier safety, and homeland security. The department is also responsible for the administration and implementation of various state programs, technologies, and specialized services intended to enhance the capabilities and coordination of federal, state, and local law enforcement agencies, the criminal justice system, and the entire public safety community.

Major Budget Changes from FY 2020-21 Year-to-Date (YTD) Appropria	-	FY 2020-21 YTD (as of 2/11/21)	Change from YTD
1. Public Safety Payroll – Fund Shift Restores \$45.5 million GF/GP that was reduced from the FY 2020-21 budget and replaced with federal Coronavirus Relief Fund revenue. Federal funding was allocated to support payroll costs during the COVID-19 pandemic. Federal funding has been exhausted and GF/GP needs to be restored for ongoing departmental payroll costs.	Gross Federal GF/GP	\$45,500,000 45,500,000 \$0	\$0 (45,500,000) \$45,500,000
2. Michigan Joint Task Force on Jail and Pretrial Incarceration (One-Time) Includes an additional \$6.0 million GF/GP, bringing total funding for implementing the task force's recommendations regarding behavioral health crisis response training and services/support for crime victims (recommendations 7 and 17) to \$10.2 million GF/GP. Funding would be utilized to develop and deliver training to law enforcement officers, jail officers, and dispatch personnel.	Gross	\$4,200,000	\$6,000,000
	GF/GP	\$4,200,000	\$6,000,000
3. FY 2020-21 Trooper Recruit School Annualization Includes \$4.9 million GF/GP to support departmental expenses incurred for troopers that are graduating from trooper recruit school during FY 2020-21. Costs include fleet leasing, IT support, salaries, and benefits.	Gross	NA	\$4,914,100
	GF/GP	NA	\$4,914,100
4. FY 2021-22 Trooper Recruit School One-Time Costs Includes \$4.9 million GF/GP to support one-time costs associated with the FY 2021-22 trooper recruit school, which is projected to graduate 50 troopers. Costs that would be covered by this funding include training and trooper outfitting.	Gross	NA	\$4,885,500
	GF/GP	NA	\$4,885,500

HOUSE FISCAL AGENCY: FEBRUARY 2021 BUDGET DETAIL: PAGE 1

Major Budget Changes from FY 2020-21 Year-to-Date (YTD) Approp		FY 2020-21 YTD (as of 2/11/21)	Executive Change from YTD
5. Post Operations Increase Includes \$3.2 million GF/GP for increased levels of contractual services that the MSP provides for executive security.	Gross GF/GP	NA NA	\$3,200,000 \$3,200,000
6. FY 2021-22 Trooper Recruit School Includes \$2.8 million GF/GP and authorization for 50.0 FTE positions to support various costs associated with an FY 2021-22 trooper recruit school, which is projected to graduate 50 troopers. Costs would include salaries, training materials, patrol cars, and trooper outfitting.	FTE	NA	50.0
	Gross	NA	\$2,793,300
	GF/GP	NA	\$2,793,300
7. Clean Slate for Michigan Includes \$1.1 million GF/GP and authorization for 3.0 FTE positions for maintenance and activities related to an automated system for the expungement of criminal records. The expungements are occurring due to legislation enacted in 2020 (2020 PAs 187-193). The funding would be used to support 3 positions within the Criminal Justice Information Center to process manual expungements and to cover maintenance costs associated with the systems.	FTE	NA	3.0
	Gross	NA	\$1,050,000
	GF/GP	NA	\$1,050,000
8. State Emergency Operations Center Information Technology Includes \$407,000 GF/GP to offset increased costs related to IT for the State Emergency Operations Center. The costs are associated with all of the following: hosting, Geographic Information System maintenance and licensing, video displays and servers, and emergency notification systems.	Gross	NA	\$407,000
	GF/GP	NA	\$407,000
9. MCOLES Information and Tracking Network Contract Increase Includes a \$358,000 increase in state restricted authorization from the Marihuana Regulatory Fund (medical) to offset contractual cost increases for system maintenance and support for the MCOLES Information and Tracking Network (MITN). The MITN is a central system that allows law enforcement agencies, academies, and training providers to fulfill statutory reporting requirements.	Gross	NA	\$358,000
	Restricted	NA	358,000
	GF/GP	NA	\$0
10. MCOLES Staffing Enhancement Includes \$306,500 in state restricted authorization from the Marihuana Regulatory Fund (medical) and authorization for 2.0 FTE positions to allow MCOLES to hire 2 additional employees to work on law enforcement training, licensure, and investigations.	FTE	17.0	2.0
	Gross	\$8,536,900	\$306,500
	Federal	250,000	0
	Restricted	7,970,400	306,500
	GF/GP	\$316,500	\$0
11. Michigan Public Safety Communications System Leases Includes a \$157,500 GF/GP decrease to reflect the consolidation of funding for the Michigan Public Safety Communications System within the Department of Technology, Management and Budget. The funding reflects rent obligations on 5 radio facilities that were funded through the MSP budget that will now be within the DTMB budget.	Gross	NA	(\$157,500)
	GF/GP	NA	(\$157,500)
12. Public Safety Officers Benefit Program Restructure Includes a net-zero restructure of the Public Safety Officers Benefit Program by appropriating funds to a Public Safety Officers Benefit Fund line item instead of to the program line item. Boilerplate would be included directing the GF/GP appropriation to be deposited to the restricted fund. This would allow for a fund balance to accrue and would provide flexibility for the payment of future program benefits. Authorization for 1.0 FTE position would be transferred to the Standards and Training/Justice Training Grants line item.	FTE	1.0	0.0
	Gross	\$302,800	\$0
	GF/GP	\$302,800	\$0
13. Removal of FY 2020-21 One-Time Appropriation Removes \$3.5 million GF/GP in one-time funding that was included in the FY 2020-21 budget to support two 60- person attrition schools, for a projected total of 120 graduates.	Gross	\$3,509,100	(\$3,509,100)
	GF/GP	\$3,509,100	(\$3,509,100)

BUDGET DETAIL: PAGE 2

Major Budget Changes from FY 2020-21 Year-to-Date (YTD) Approp		FY 2020-21 YTD (as of 2/11/21)	Executive Change from YTD
14. Removal of FY 2020-21 Boilerplate Appropriations Removes FY 2020-21 federal, private, and state restricted appropriations authorized in boilerplate. Federal funding that was received included disaster assistance funds from the Department of Homeland Security and National Telecommunications and Information Administration grants from the Department of Transportation. The state restricted appropriation was for funding from the Disaster and Emergency Contingency Fund used to cover costs associated with flooding in the Upper Peninsula in 2018. The private appropriation was for donations the state received to support COVID-19 response efforts.	Gross Federal Private Restricted GF/GP	\$28,434,000 22,934,000 1,700,000 3,800,000 \$0	(\$28,434,000) (22,934,000) (1,700,000) (3,800,000) \$0
 15. Technical Adjustments Includes numerous adjustments to various fund sources (federal, IDG/IDT, and state restricted) to align expenditures and revenues and includes numerous internal transfers to align funding and FTE authorization with department activity. Changes include, but are not limited to, the following (transfers are all internal and net-zero, unless otherwise noted): Transfers \$1 million Gross and 3.0 FTE positions from the Grants 	Gross IDG/IDT Federal Restricted GF/GP	NA NA NA NA	\$2,102,200 64,600 2,333,900 (296,300) \$0
 and Community Services line item to the Office of School Safety line item. Transfers \$1 million in federal authorization for Special Traffic Enforcement Program Grants from the Grants and Community 			
 Services line item to the Post Operations line item. Transfers \$784,200 Gross and 6.0 FTE positions from the Post Operations line item to the Intelligence Operations line item for narcotics investigations. 			
 Transfers \$450,500 Gross and 3.0 FTE positions from the Investigative Services line item to the Intelligence Operations line item to coordinate the Missing Persons Unit. 			

16. Economic Adjustments

Support line.

Reflects increased costs of \$12.7 million Gross (\$12.1 million GF/GP) for negotiated salary and wage increases (2.0% on October 1, 2021 and 1.0% on April 1, 2022), overtime increases, increased longevity, higher actuarially required retirement contributions, increases in other R employee retirement costs, increased fuel and utility costs, decreases in worker's compensation, and decreases in building occupancy charges, and other economic adjustments.

Transfers a total of \$423,300 Gross and 1.0 FTE position from the Department Services, Criminal Justice Information Center, and Intelligence Operations line items to the Mobile Office and System

Gross	NA	\$12,729,200
IDG/IDT	NA	102,100
Federal	NA	15,400
Local	NA	(8,500)
Restricted	NA	550,600
GF/GP	NA	\$12,069,600

Major Boilerplate Changes from FY 2020-21

Sec. 217. Work Project Usage – DELETED

Stipulates that appropriations are not to be expended, if possible, until all existing work project authorization for the same purpose is exhausted.

Sec. 218. State Administrative Board Transfers – DELETED

Stipulates that the legislature may intertransfer funds via concurrent resolution if the State Administrative Board transfers funds.

Sec. 219. Retention of Reports - DELETED

Requires MSP to receive and retain copies of all reports funded by the department's budget, while complying with federal and state guidelines for records retention.

HOUSE FISCAL AGENCY: FEBRUARY 2021

BUDGET DETAIL: PAGE 3

Major Boilerplate Changes from FY 2020-21

Sec. 220. Report on Policy Changes for Public Act Implementation - DELETED

Requires MSP to report on policy changes made to implement public acts that took effect during the prior calendar year.

Sec. 223. Department Core Services - DELETED

Lists MSP's core services and requires appropriations be expended for core services.

Sec. 224. Post Closure or Consolidation – DELETED

Requires MSP to notify listed recipients not less than 90 days before recommending closure or consolidation of any MSP post and to include a state impact study.

Sec. 225. Privatization Project Plans – DELETED

Requires submission of a project plan 90 days before beginning any effort to privatize and requires evaluation of the plan within 30 months.

Sec, 230. Receive and Expend Authorization for Federal Revenues - REVISED

Authorizes MSP to expend federal revenues received in excess of appropriations; requires MSP to report prior to expending excess federal revenues; limits receive and expend authorization under this section and Sec. 704(3) to \$45.0 million. Revised to delete receive and expend cap and to delete requirement for notification prior to expenditure.

Sec. 231. Data Privacy - DELETED

Expresses legislative intent that MSP protect data from unauthorized access or use and lists measures; requires MSP to notify data subjects if an unauthorized person accesses their information.

Sec. 232. Officer Evaluation Criteria – DELETED

Prohibits use of citation volumes as a metric for performance evaluation and prohibits setting of a specified number of citations for an officer.

Sec. 233. Payment of Court Judgements – DELETED

Requires MSP to report tentative plans for required payment of court judgements against the department and stipulates required information.

Sec. 234. Coronavirus Relief Funds Reappropriation - DELETED

Reappropriates CRF funds that are unexpended on December 30 for deposit into the Unemployment Compensation Fund to support COVID-19 emergency costs.

Sec. 402. Criminal Justice Information Center - REVISED

Requires MSP to: (1) maintain criminal justice information systems in support of public safety and law enforcement communities; (2) conduct at least 30 outreach activities targeted to criminal justice agencies and to report on these activities; (3) compile crime statistics; (4) compile and evaluate traffic crash reports; (5) provide traffic crash reports for \$10 per incident or an extract of electronic traffic crash data for \$0.25 per incident; (6) maintain, disseminate, and exchange criminal history and juvenile records; (7) maintain firearms licensure records; (8) report revenues from and expenditures for concealed pistol licensure; (9) provide volumes processed by the Internet Criminal History Access Tool. (10) Requires that revenues to the Criminal Justice Information Center Service Fees carry forward and not lapse to the general fund. (11) Requires unexpended revenue generated by local State Records Management System Fees carry forward and not lapse to the general fund. Revised to delete the requirement for 30 outreach activities in item (2), to increase the fee for traffic crash reports in item (5) from \$10 to \$15 per incident, and to adjust the due date for the report in item (8).

Sec. 403. Forensic Science - REVISED

Requires MSP to provide forensic testing and DNA analysis services to aid in criminal investigations and to maintain accreditation of laboratories; stipulates turnaround times for forensic science services; requires MSP to provide data on turnaround times, staffing levels, and backlogged cases. Revised to delete the turnaround time requirement for forensic science services.

Sec. 404. Biometrics and Identification – REVISED

Requires MSP to manage specified identification databases and provide data on submissions to the Automated Fingerprint Identification System database; requires MSP to maintain staffing and resources to achieve an average 28-day wait time for polygraph examinations, with a goal of an average 15-day wait time; requires MSP to post changes to protocols for retention and purging of DNA records. Revised to make a technical correction, remove a goal for electronic submissions of prints, and to delete the requirement regarding staffing and wait times for polygraph examinations.

Sec. 501. Commission on Law Enforcement Standards - REVISED

Stipulates MCOLES' responsibilities and requires maintenance of proper staffing and resources to update standards within 120 days of the enactment date of new legislation. Revised to delete requirement to maintain staffing and resources to update standards within 120 days of new legislation.

HOUSE FISCAL AGENCY: FEBRUARY 2021

BUDGET DETAIL: PAGE 4

Major Boilerplate Changes from FY 2020-21

Sec. 502. Public Safety Officers Benefit Fund - NEW

Requires that GF/GP appropriated for the Public Safety Officers Benefit Fund be deposited to the Public Safety Officers Benefit Fund and appropriates all funds within the Public Safety Officers Benefit Fund.

Sec. 601. General Law Enforcement and Traffic Safety - REVISED

(1) Stipulates MSP troopers shall not be prohibited from responding to criminal or emergency situations and shall make every effort to protect residents; (2) requires MSP to maintain staff and resources to enhance traffic safety and dedicate a minimum of 455,200 hours to statewide patrol, with a minimum of 40,000 in distressed cities; (3) requires MSP to report the number of residence checks of registered sex offenders; (4) requires report on Secure Cities Partnership. Revised to delete items (2) and (3).

Sec. 602. Criminal Investigations – REVISED

(1) Requires MSP to identify and apprehend criminals through investigations; (2) requires maintenance of a specified number of investigation hours; (3) requires MSP to meet or exceed a case clearance rate of 62%; (4) requires MSP to provide four training opportunities to local law enforcement partners related to gambling or opioid investigations; (5) requires MSP to increase opioid-related investigations by 20% and work toward enhancing drug-interdiction efforts. Revised to delete items (2) through (5).

Sec. 603. Tobacco Tax Fraud Investigations – REVISED

(1) Requires MSP to provide prevention and suppression of organized untaxed tobacco smuggling; (2) requires submission of report pertaining to tobacco tax enforcement activities and expenditures; (3) requires MSP to dedicate a minimum of 16,600 hours to tobacco tax enforcement. Revised to delete item (3).

Sec. 604. Fire Investigations – REVISED

(1) Requires MSP to provide fire investigation training and assistance; (2) requires MSP to maintain readiness for a specified number of requests for fire investigation services. Revised to delete item (2).

Sec. 701. Intelligence and Special Operations - REVISED

(1) Requires MSP to operate Michigan Intelligence Operations Center for Homeland Security (MIOC); (2) requires MSP to provide timely and accurate information to partners and to increase public awareness on how to report suspicious activity; (3) requires MSP to operate Cyber Section and to increase completion of computer crimes cases; (4) requires MSP to provide digital forensic analysis and states case turnaround goal. Revised to delete items (3) and (4).

Sec. 702. Specialized Support Teams - REVISED

(1) Requires MSP to provide for specialized support services: (2) requires MSP to maintain staffing and resources to provide training and maintain readiness to respond to at least the number of specialty service requests received in FY 2010-11; (3) requires canine unit to be available for call out 100% of the time; (4) requires bomb squad unit to be available for call out 100% of the time; (5) requires emergency support teams to be available for call out 100% of the time; (6) requires marine services team to be available for call out 100% of the time; (7) requires aviation services to be available for call out 100% of the time, unless prohibited by weather or mechanical breakdown; (8) requires maintenance of adequate levels of staffing and resources to provide security services at state Capitol Building and surrounding buildings, and requires a minimum of 35,000 patrols at state-owned and leased facilities. Revised to delete items (2) through (7) and make a technical change.

Sec. 703. Commercial Vehicle Regulation and Enforcement – REVISED

(1) Requires MSP to maintain commercial vehicle and enforcement activities; (2) requires MSP to meet inspection goals consistent with the federal motor carrier assistance program; (3) authorizes revenues collected under the Motor Carrier Act of 1933 to be expended and to be carried forward. Revised to delete item (2).

BUDGET DETAIL: PAGE 5

REVIEW AND ANALYSIS OF FY 2021-22 EXECUTIVE RECOMMENDATION

Major Boilerplate Changes from FY 2020-21

Sec. 704. Emergency Management and Homeland Security - REVISED

(1) Requires MSP to coordinate emergency and disaster response activities of governmental units. (2) Authorizes expenditure of appropriated funds to call upon state agencies or departments to protect life or property or to protect health or safety of any area under a state of emergency or disaster, requires report to state budget director and submission of recommendations to the legislature for supplemental appropriations. (3) Authorizes MSP to expend additional funds from various sources to provide emergency management training or emergency response activities and requires notification of the legislature; limits federal receive and expend authorization under Sec. 704(3) and Sec. 230 to \$45.0 million and state restricted receive and expend authorization under Sec. 704(3) and Sec. 704(7) to \$15.0 million. (4) Requires MSP to maintain partnerships to protect the state from all hazards. (5) Requires MSP to maintain staffing and resources to serve local emergency management preparedness programs and local emergency planning committees, operate and maintain the State Emergency Operations Center, respond to civil disorders and natural disasters at a specified level, and perform hazardous materials response training. (6) Requires MSP to conduct a minimum of three training sessions to enhance emergency response. (7) Appropriates amounts necessary from Disaster and Emergency Contingency Fund (DECF) to cover costs related to disasters and emergencies; limits appropriations under Sec. 704(7) and receive and expend authorization under Sec. 704(3) to \$15.0 million. (8) Requires state budget director approval and legislative notification for expenditures from the DECF and requires reports on expenditures. (9) Authorizes MSP to expend funds from any line item in order to respond to an emergency or disaster, with the approval of the state budget director and legislative notification, (10) Requires MSP to report biannually on assessment of critical infrastructure vulnerabilities. Revised to remove caps on federal and state restricted receive and expend authorization in items (3) and (7) and deletes items (5), (8), (9) and (10).

Sec. 1001. FY 2021-22 Appropriation – DELETED

Expresses legislative intent that FY 2021-22 appropriations are anticipated to be the same as FY 2020-21 appropriations, except adjustments for changes in caseloads, federal fund match rates, economic factors, and available revenue.

Supplemental Recommendations for FY 2020-21 Appropriations		FY 2020-21 Recommendation
1. Clean Slate for Michigan Includes \$19.0 million in restricted authorization from the Michigan Set Aside Fund for costs incurred in developing systems for the expungement of criminal records (pursuant to 2020 PAs 187-193) in the Departments of Attorney General, Corrections, State Police, and the Judiciary. MSP will act as the coordinating agency for this development.	Gross Restricted GF/GP	\$19,000,000 19,000,000 \$0
2. Post Operations Increase Includes \$2.4 million GF/GP for increased levels of contractual services that the MSP provides for executive security.	Gross GF/GP	\$2,400,000 \$2,400,000

HOUSE FISCAL AGENCY: FEBRUARY 2021

BUDGET DETAIL: PAGE 6