Budget Briefing: HHS - Public Health, Aging and Adult Services

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January 2018
Briefing Topics

- Funding Sources
- Appropriations Areas
- Major Budget Topics
  - Public Health
  - Aging and Adult Services
Public Health and Aging and Adult Services

This is one of three program area briefings about the Department of Health and Human Services (DHHS) budget. See also briefings on Human Services and Medicaid/Behavioral Health.

- The **Public Health** portion of the DHHS budget provides funding to carry out the provisions of the state Public Health Code and national health priorities:
  - Prevent and control disease for all populations
  - Protect and promote human health for all populations
  - Address priority health issues of vulnerable populations

- The **Aging and Adult Services** portion of the DHHS budget provides funding for priorities established by the Older Michiganians Act and the Older Americans Act:
  - Services and support for older persons in need and their families
  - Coordination and administration of adult human services programs
Key Budget Terms

**Fiscal Year:** The state's fiscal year (FY) runs from October to September. FY 2017-18 is October 1, 2017 through September 30, 2018.

**Appropriation:** Authority to expend funds. An appropriation is not a mandate to spend. Constitutionally, state funds cannot be expended without an appropriation by the Legislature.

**Line Item:** Specific appropriation amount in a budget bill which establishes spending authorization for a particular program or function.

**Boilerplate:** Specific language sections in a budget bill which direct, limit, or restrict line item expenditures, express legislative intent, and/or require reports.

**Lapse:** Appropriated amounts that are unspent or unobligated at the end of a fiscal year. Appropriations are automatically terminated at the end of a fiscal year unless designated as a multi-year work project under a statutory process. Lapsed funds are available for expenditure in the subsequent fiscal year.

Note: Unless otherwise indicated, historical budget figures in this presentation have *not* been adjusted for inflation.
Funding Sources
## FY 2017-18 Budget for Public Health and Aging and Adult Services

<table>
<thead>
<tr>
<th>Fund Source</th>
<th>Funding</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gross Appropriations</td>
<td>$826,443,600</td>
<td>Total spending authority from all revenue sources</td>
</tr>
<tr>
<td>Interdepartmental Grants (IDG) Revenue</td>
<td>1,893,100</td>
<td>Funds received from state departments of Licensing and Regulatory Affairs, Environmental Quality, and Treasury for services provided</td>
</tr>
<tr>
<td>Adjusted Gross Appropriations</td>
<td>$824,550,500</td>
<td>Gross appropriations excluding IDGs; avoids double counting when adding appropriation amounts across budget areas</td>
</tr>
<tr>
<td>Federal Revenue</td>
<td>502,802,100</td>
<td>Federal grant or matching revenue, including block grants for preventive health and health services, and for maternal and child health services, and numerous grants dedicated to specific programs or purposes</td>
</tr>
<tr>
<td>Local Revenue</td>
<td>5,225,000</td>
<td>Revenue received from local units of government for state services, including funds from school districts</td>
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<tr>
<td>Private Revenue</td>
<td>102,706,900</td>
<td>Revenue from individuals and private entities, including grants, donations, contributions, and manufacturer rebates</td>
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<tr>
<td>State Restricted Revenue</td>
<td>71,958,700</td>
<td>State revenue restricted by the State Constitution, state statute, or outside restriction that is available only for specified purposes; including user and licensing fee revenue, and numerous special funds</td>
</tr>
<tr>
<td>State General Fund/General Purpose (GF/GP) Revenue</td>
<td>$141,857,800</td>
<td>Unrestricted revenue from taxes and other sources available to fund basic state programs and other purposes determined by the Legislature</td>
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</table>
FY 2017-18 Fund Sources for Public Health and Aging and Adult Services

Over 60% of the $826.4 million budget is funded by federal revenue, which includes block grants, and grant awards for food programs, AIDS/HIV care, bioterrorism preparedness, senior community services, immunization, and other programs.
The Public Health and Aging and Adult Services budget represents about 1.5% of the $55.8 billion state budget (adjusted gross) for FY 2017-18.
The Public Health and Aging and Adult Services budget represents 1.4% of the state's $10.1 billion GF/GP budget for FY 2017-18.
Appropriation Areas
Appropriation Areas for Public Health and Aging and Adult Services

Public Health/Population Health

Community public health services and health policy
- Infectious and chronic disease prevention, surveillance, control
- Essential local public health services support
- Vital records and laboratory
- Bioterrorism and emergency preparedness

Family, maternal and children's health services – including local services
- Childhood lead prevention and lead abatement
- Prenatal care outreach and support
- Family planning and pregnancy prevention
- Women, infants and children (WIC) supplemental food and nutrition

Services are provided in partnership with the state's 45 local public health departments, established under Part 24 of the Public Health Code
Aging and Adult Services

Senior community-based and in-home programs and services

Senior home-delivered and congregate meals

Senior employment, volunteer and respite care services, and coordination and administration of human services programs for vulnerable adults

Services are provided in partnership with Michigan's 16 regional area agencies on aging (AAAs), established under the Older Americans Act and the Older Michiganians Act
FY 2017-18 Gross Appropriations by Areas for Public Health and Aging and Adult Services

47% of the $826.4 million budget supports public health community services, and 40% supports public health services for vulnerable women and children.

- **Public Health - Community Services and Policy**: $387,791,400 (47%)
- **Public Health - Family, Maternal and Children**: $329,002,000 (40%)
- **Senior Community Services**: $43,567,300 (5%)
- **Senior Meals**: $42,254,200 (5%)
- **Other Senior and Vulnerable Adult Services**: $23,828,700 (3%)
FY 2017-18 GF/GP Appropriations by Areas for Public Health and Aging and Adult Services

GF/GP funds totaling $141.9 million are most heavily concentrated in community services for public health, and community services for seniors.

- **Public Health - Community Services and Policy**: $87,676,300 (62%)
- **Public Health - Family, Maternal and Children**: $11,118,600 (8%)
- **Senior Community Services**: $21,286,900 (15%)
- **Senior Meals**: $12,597,200 (9%)
- **Other Senior and Vulnerable Adult Services**: $9,178,800 (6%)
Major Budget Topics – PUBLIC HEALTH
The DHHS budget includes $387.8 million Gross ($87.7 million GF/GP) for community public health services and health policy, appropriated to the following program areas.
Overview By Program FY 2017-18 for Family, Maternal, and Children's Public Health

The DHHS budget includes **$329.0 million** gross ($11.1 million GF/GP) for public health family, maternal and children's services, appropriated to the following programs.

- **Women, Infants and Children Supplemental Food (WIC)**
  - $274,330,000
  - 83%
- **Administration and Special Projects**
  - $15,714,000
  - 5%
- **Childhood Lead Poisoning Prevention**
  - $3,298,300
  - 1%
- **Family Planning, Pregnancy Prevention**
  - $8,912,800
  - 3%
- **Local Maternal and Child Health**
  - $7,018,100
  - 2%
- **Prenatal Care Outreach and Support**
  - $19,728,800
  - 6%
Recent Budget Changes for Public Health

Community Public Health Services and Health Policy

• Elimination of state health innovations mini-grant program ($1.0 million GF/GP)
• Island primary care hospital and clinic funding increase of $200,000 GF/GP, including $100,000 for Beaver Island and for Mackinac Island
• New early primary care pilot program to place physicians in underserved areas and assist with student loans following first year of residency ($1.0 million GF/GP)
• Annualize funding for new chemical vapor intrusion response office with an increase of $815,000 GF/GP
• Annualize increased funding for new drinking water office, and enhanced water contamination assessment and toxicology with an increase of $920,800 Gross
• Federal grant funding increases for chronic disease ($2.4 million), local health services and reimbursement ($5.0 million), and violence prevention ($1.0 million)
• Community and school dental program $250,000 private funding increase
• Diabetes and kidney program funding increase of $200,000 GF/GP
• Two one-time grants for primary care services totaling $1,150,000 GF/GP
Recent Budget Changes for Public Health

Public Health Emerging Issues

• Transfer funding addresses current escalating Hepatitis A infectious disease outbreak in southeast Michigan ($7.1 million), supporting temporary increased local health department response, vaccine supply, and outreach

• Supplemental funding to address public health issues from numerous recently identified sites of contamination from polyfluoroalkyl and perfluoroalkyl substances (PFAS) ($8.4 million), supporting laboratory services, local health department response, and state toxicology and response

• Supplemental federal funding for laboratory capacity ($1.5 million)

City of Flint Drinking Water and Lead Exposure Emergency

• Funding of $14.7 million, for continued support of food and nutritional services including Double Up Food Bucks, case management, epidemiology, education and outreach, food inspection of restaurants and public venues, health services access for school children and adolescents, drinking water testing, lead investigations and abatement, drinking water, and water filters and cartridges

• Supplemental funding of $7.5 million to support temporary jobs to distribute bottled water and water filters door-to-door and at fixed sites and to assist with residential water sampling and testing, through March 2018
Recent Budget Changes for Public Health

Family, Maternal and Child Health

- Increase of $250,000 for alternative pregnancy and parenting program, with federal Temporary Assistance for Needy Families (TANF) funds
- Annualize funding for expanded childhood lead prevention surveillance, case management, and outreach with an increase of $147,000 GF/GP
- One-time funding of $1.25 million GF/GP to implement recommendations of the Childhood Lead Poisoning Elimination Board
- One-time funding of $150,000 GF/GP for a prenatal diagnosis clearinghouse website in anticipation of related SB 367 passage
Funding History for Public Health

Until recently, funding for public health is relatively flat, excluding health licensing (see note below). Recent increases include federal grants for lead abatement and state health system innovations, and state funding to respond to disease and contamination events. Additional detail on Flint drinking water emergency funding is shown on separate page.

Note: Amounts shown for FY 2006-07 through FY 2010-11 include health regulatory and licensing functions, transferred to Department of Licensing and Regulatory Affairs in 2011.
Funding to local public health department for local infectious disease control, food and water protection and hearing and vision screening for school children is approximately the same as in FY 2003-04, with some reductions and restorations in the interim; funding is primarily state GF/GP.
Other Key Public Health Services Funding History

Funding for key state and local health functions of disease surveillance and control, laboratory services, and vital records has trended upward over the past 15 years. Declines seen in FY 2014-15 and 2015-16 relate to reduced AIDS program spending. Recent increases are for response to infectious disease and contamination events.
Family, Maternal, and Children's Health – Funding History by Program Areas

Prenatal program federal and state funding increases have created an overall upward funding trend for public health family, maternal, and children's health programs since FY 2010-11. WIC program funding is shown separately on the next slide.

House Fiscal Agency

January 2018
Women, Infants, and Children (WIC) Special Supplemental Food and Nutrition Program

The WIC caseload has slowly declined in recent years since peaking in FY 2009-10. Federal funds and infant formula manufacturer rebates support WIC monthly supplemental food benefits for nutritionally at-risk mothers, infants, and children.
Flint Drinking Water Emergency Funding

Public health appropriations beginning in FY 2015-16 address a drinking water and lead exposure emergency in the City of Flint and support a variety of services for residents. This chart does not include new statewide lead abatement funds which Flint will benefit from, of $23.5 million annually for up to five years beginning in FY 2016-17.

<table>
<thead>
<tr>
<th>Appropriations (Millions)</th>
<th>FY 2016 - Expenditures ($17.3 million) and Work Project Funds carried forward ($12.9 million)</th>
<th>FY 2017 - Expenditures ($8.2 million) and Work Project Funds carried forward ($6.9 million)</th>
<th>FY 2018 Appropriated</th>
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<td>$35</td>
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<td>Food and Nutrition</td>
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<td>Education and Outreach</td>
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<td>Lead investigations and abatement</td>
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<td>Assess linkages to other diseases</td>
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<td>Temp employees for water distribution &amp; testing</td>
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<td>Water and filters/cartridges</td>
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<td>Behavioral health care</td>
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<td>Health care and case management</td>
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<td>Reserve Fund</td>
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Major Budget Topics – AGING AND ADULT SERVICES
Overview By Program FY 2017-18
Aging and Adult Services Agency

The DHHS budget includes $109.7 million gross ($43.1 million GF/GP) for aging and adult services, appropriated to the following program areas.
Recent Budget Changes for Aging and Adult Services Agency

Senior Community Services
• Funding is increased by $2.1 million GF/GP for senior in-home services administered through Area Agencies on Aging, an increase from $8.0 million GF/GP to $10.1 million GF/GP; and funding is reduced by $150,000 GF/GP for a completed 3-year pilot program of in-home care and support for persons with Alzheimer's Disease. Total spending for senior community services is increased from $41.7 million Gross ($19.4 million GF/GP) to $43.6 million Gross ($21.3 million GF/GP)

Senior Meals and Nutrition Services
• Funding is increased by $3.2 million Gross ($1.5 million GF/GP) primarily for senior home-delivered meals administered through Area Agencies on Aging. Total spending for senior meals and nutrition services is increased from $39.0 million Gross ($11.1 million GF/GP) to $42.2 million Gross ($12.6 million GF/GP)

Senior Respite Care Program
• Funding is increased by $600,000 Gross from Senior Care Respite Fund revenue. Total spending for senior respite care services is increased from $5.9 million Gross ($400,000 GF/GP) to $6.5 million Gross ($400,000 GF/GP)
Recent increases for senior programs are from GF/GP funding for senior community and in-home services, and senior meals and nutrition services.
For more information about the DHHS Public Health or Aging and Adult Services Agency budget:

HFA Resources

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