

MICHIGAN INDIGENT DEFENSE COMMISSION

House LARA Appropriations Subcommittee February 28, 2023

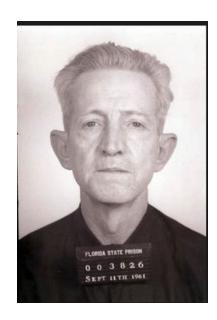
Kristen Staley

Executive Director

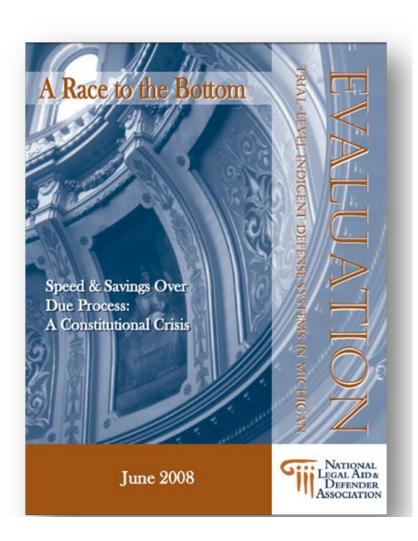
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Laying the Foundation for the MIDC Act











RICK SNYDER GOVERNOR STATE OF MICHIGAN
DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS

SHELLY EDGERTO

STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS

in the matter of:

The Michigan Indigent Defense Commission Proposed Minimum Standards

Issued and entered this 22nd day of May, 2017.

NOTICE AND ORDER APPROVING STANDARDS

- MCL 780.985 outlines the procedure for the Michigan Indigent Defense Commission (MIDC) to propose minimum standards for the local delivery of indigent criminal defense services and for the Department of Licensing and Regulatory Affairs (LARA) to approve or reject those standards.
- MCL 780.985(4) requires the MIDC to convene a public hearing on the standards. Following a public comment period, the MIDC held a public hearing on a first set of proposed minimum standards on August 18, 2015.
- After the hearing and public comment, the MIDC submitted these first four proposed standards to the Michigan Supreme Court for consideration on January 4, 2016.
- The Michigan Supreme Court accepted written comments on the standards beginning January 11, 2016 through May 1, 2016, and held a public hearing on the standards on May 18, 2016.
- On June 1, 2016, the Michigan Supreme Court issued an order conditionally approving the proposed standards, subject to legislative amendments to the MIDC Act.
- The legislative amendments went into effect January 4, 2017, shifting the MIDC from an independent agency housed within the Judicial Branch to one within LARA.
- Pursuant to MCL 780.985(4), the MIDC submitted the standards to LARA for approval or rejection on February 7, 2017.
- The MIDC Act as amended gave LARA the authority to prescribe a manner for interested parties to voice opposition to the proposed minimum standards. LARA published notice of a 30-day comment period, which ended March 9, 2017.
- MCL 780.985(4) provides that the proposed minimum standards are final once they are approved by LARA.

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The MIDC Act

Public Act 93 of 2013 MCL 780.981 et seq.

We are required by <u>statute</u> to:

- Develop minimum standards for the local delivery of indigent defense services;
- Administer grants for local systems to come into compliance with standards;
- Ensure compliance of standards;
- Collect data; and
- Encourage best practices in indigent defense services.

Michigan Supreme Court

Michigan House of Representatives

Michigan Senate

State Budget Office

Michigan Judges Association

Michigan District Judges Association

State Bar of Michigan

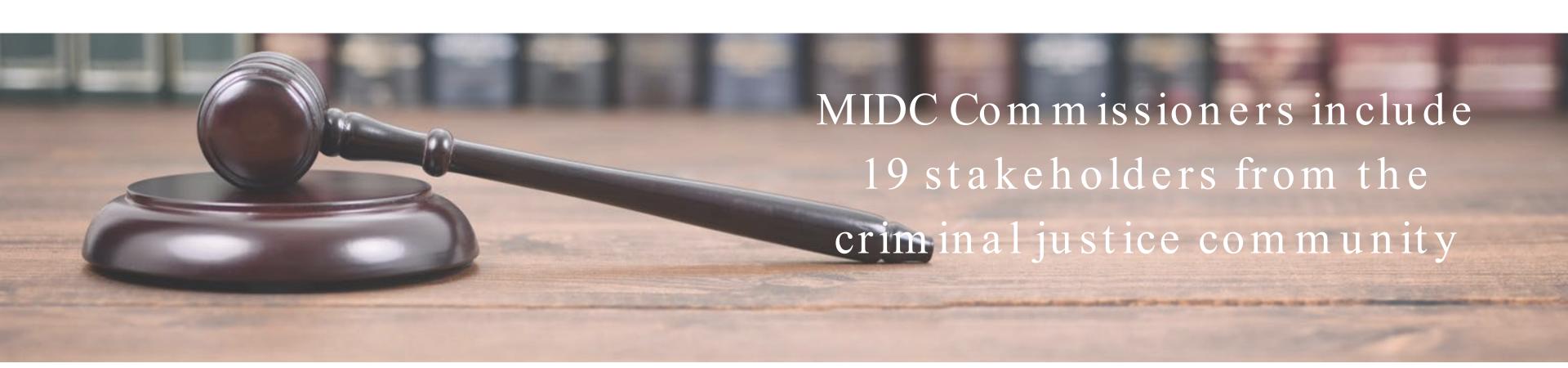
Criminal Defense Association of Michigan

Prosecuting Attorney Association of Michigan

Michigan Association of Counties

Michigan Municipal League/Michigan Township Association

General Public



Approved & Implemented



Approved & Not Fully Implemented



Pending Full Approval



MIDC Minimum Standards



MIDC Annual Grant Process

"The MIDC shall not approve a cost analysis or portion of a cost analysis unless it is reasonably and directly related to an indigent defense function." MCL § 780.993(4)

MIDC Standard Approved by LARA Systems
submit
compliance
plan & cost
analysis within
180 days

MIDC considers plan & cost analysis within 90 days of submission

MIDC seeks
state funding
for
compliance
plans

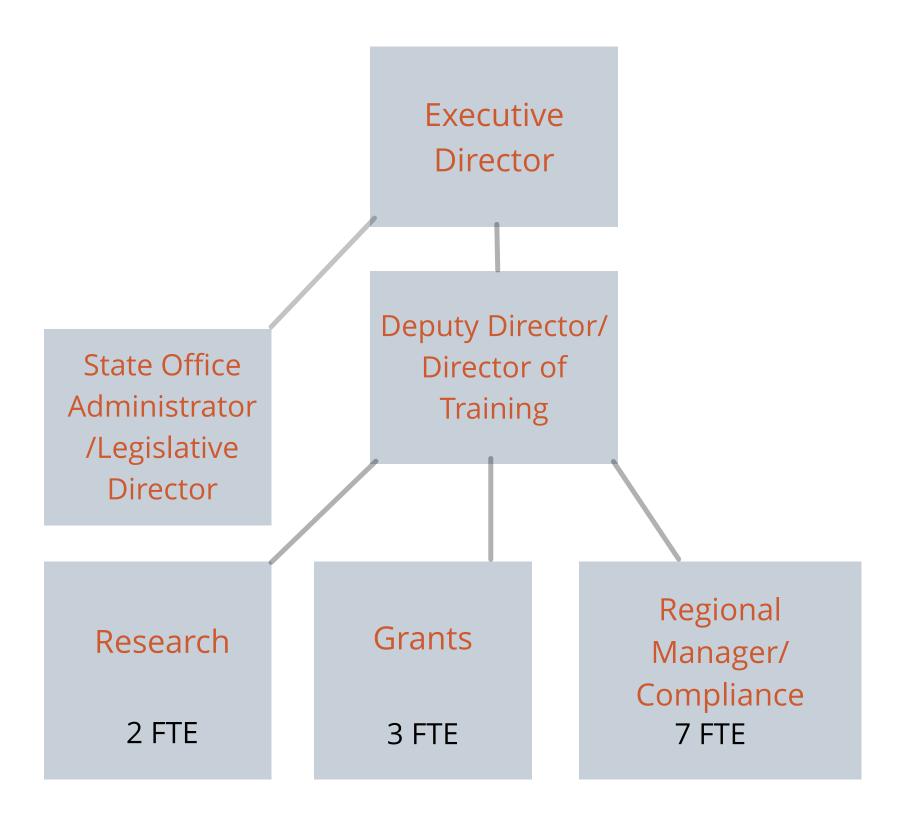
Systems comply with Standards within 180 days of receiving funding

MIDC Annual Compliance Process

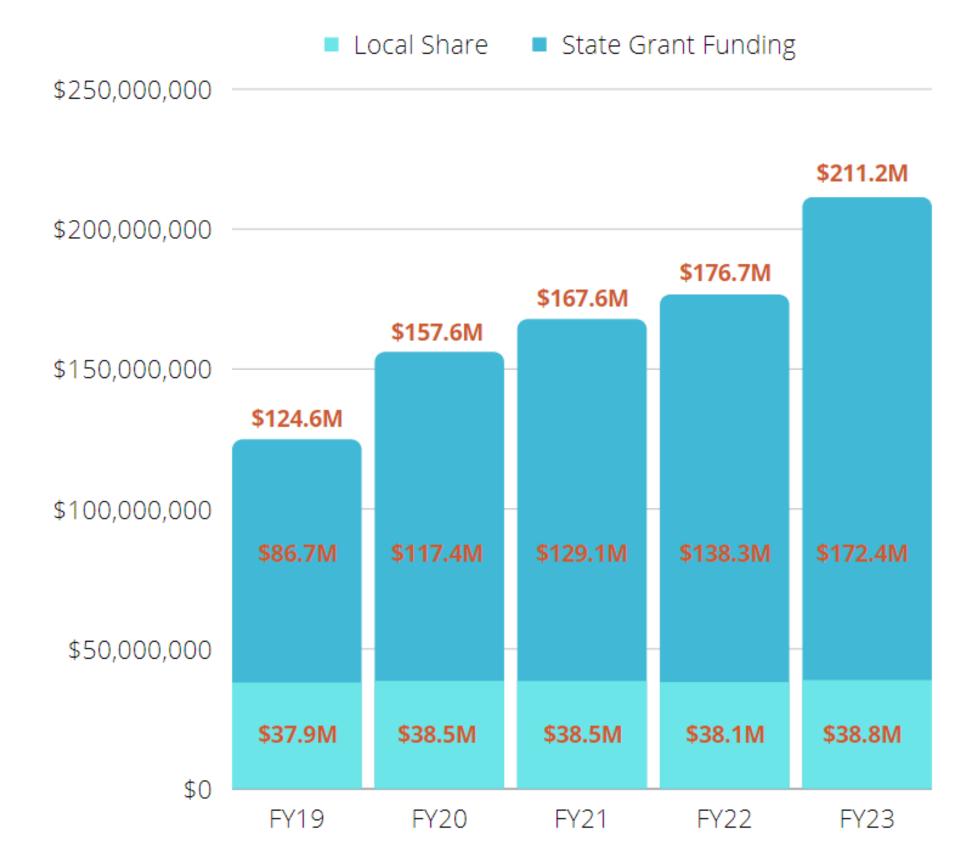
The MIDC has the authority and duty to "[i]nvestigate, audit, and review the operation of indigent criminal defense services to assure compliance with the commission's minimum standards, rules, and procedures." MCL §780.989(1)(b).

Local Courtwatching stakeholder mtgs Quarterly Grant financial & program approved, reports Onsite field contract assessments signed, funds issued locally Multi-layered staff reviews of Assessment reports **EGrAMS** rubrics grant mgmt system

The MIDC staff serves a critical role



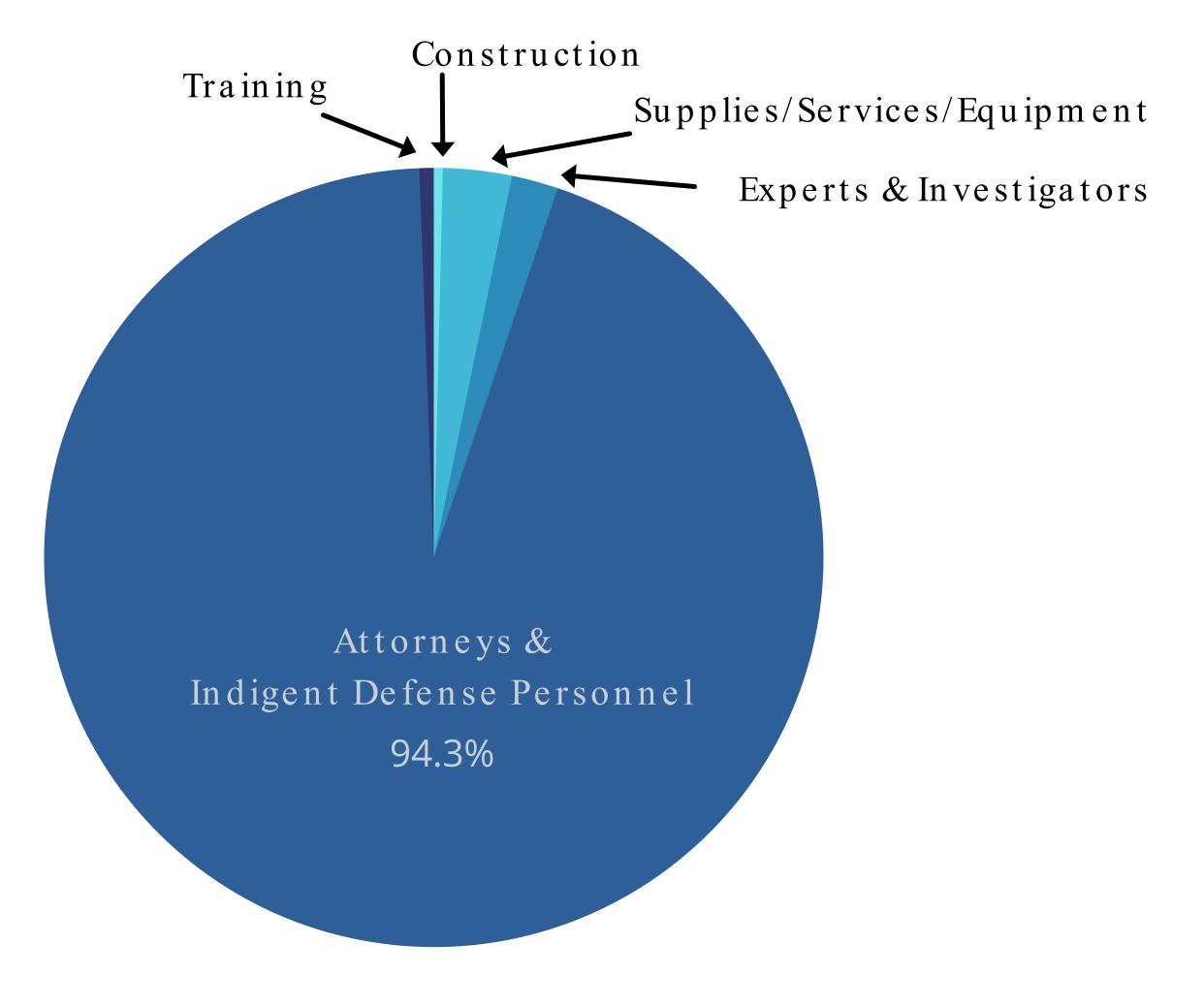
- 15 staff members support 19 Commissioners and 133 funding units across Michigan
- 6 regional managers, licensed attorneys experienced in public defense, assess compliance, provide technical assistance, primary point of local contact.
- Grant director and 2 analysts oversee all aspects of over \$211 million in compliance grants
- Training director and compliance analyst monitor continuing education requirements for about 1800 attorneys statewide
- Research director and analyst assess standards, collect and assess compliance data to improve local practices



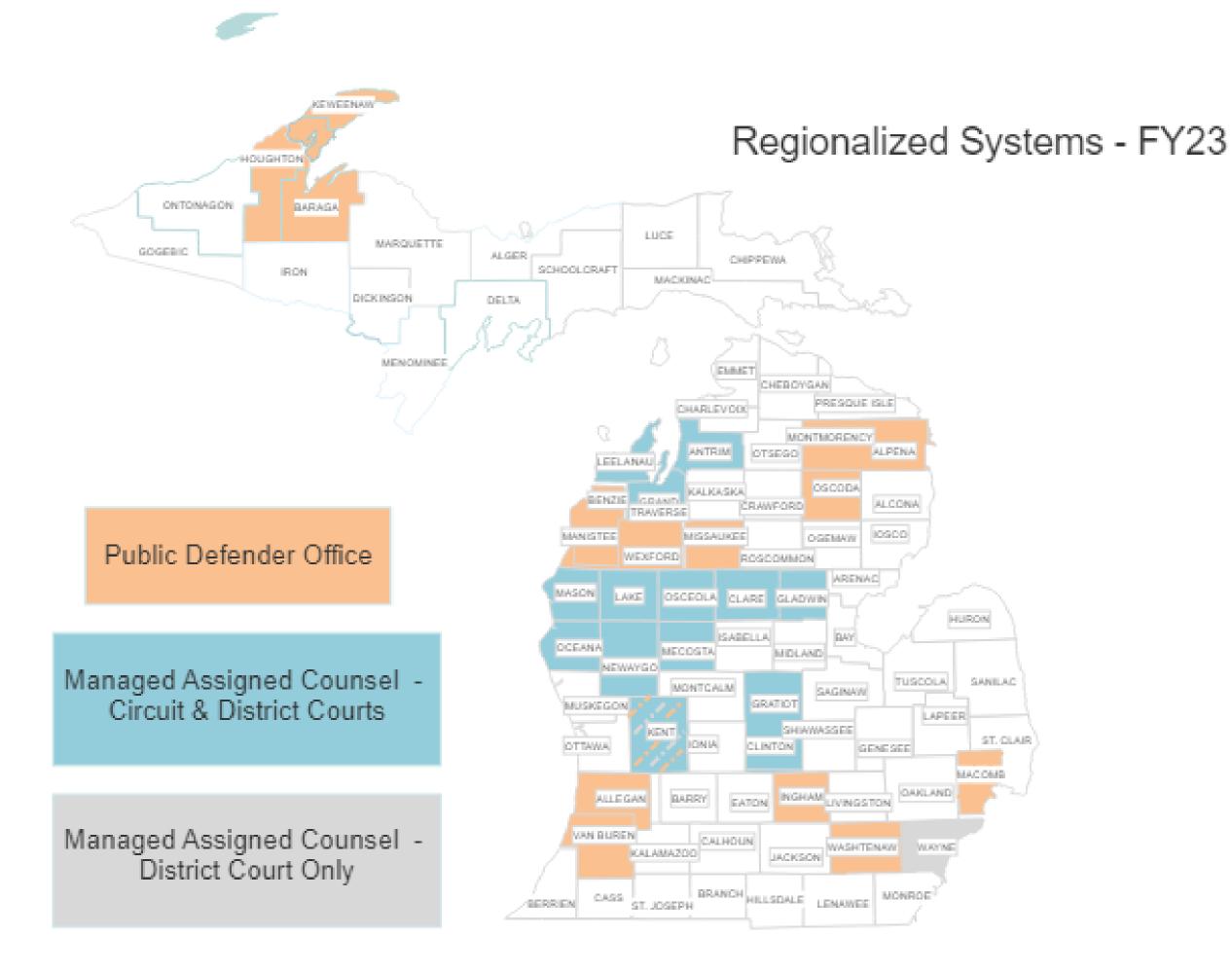
MIDC Approved
Indigent Defense
System Costs:
State & Local Funding
Cost Share

The funds appropriated for MIDC grants are distributed directly to 133 local systems, defined as trial court funding units. The majority of the funds support attorneys and other personnel providing services to clients.

MIDC Compliance Grant:
Local Spending
FY22



Public Defender Offices ONTONAGON GOGIERIO SCHOOLGRAFT IRON MACKINAC MENOMINEE EMMET PRESQUE ISLE CHARLEVOIX ALPENA LEELANAU. OSCODA ALCONA Pre-MIDC CRAWFORD 10500 OGEMANY AREMAC Office opened in LAKE OSCEOLA CLARE GLADWIN 2019 HURON **OCEANA** MECOSTA NEWAYGO TUSCOLA SANILAC MONTCALM Office opened in GRATIOT LAPEER 2020 ST. CLAIR CLINTON MACOMB Office opened in DAKLAND BARRY 2021 JACKSON Office opening in 2023



Regionalized Wayne Districts and Municipalities D 16 - Livonia D 17 - Redford D 19 - Dearborn D 20 - Dearborn Heights D 21 - Garden City D 22 - Inkster Regionalized Kent D 23- Taylor Districts D 24 - Allen Park D59-1 - Grandville D 27 - Wyandotte D59-2 - Walker D 28 - Southgate D62a Wyoming D 29 - Wayne D62b - Kentwood D 30 - Highland Park D 31 - Hamtramck D 32a - Harper Woods D 33 - Trenton D 34 - Romulus D 35 - Plymouth **Grosse Pointe City** Grosse Pointe Farms/Shores **Grosse Pointe Park**

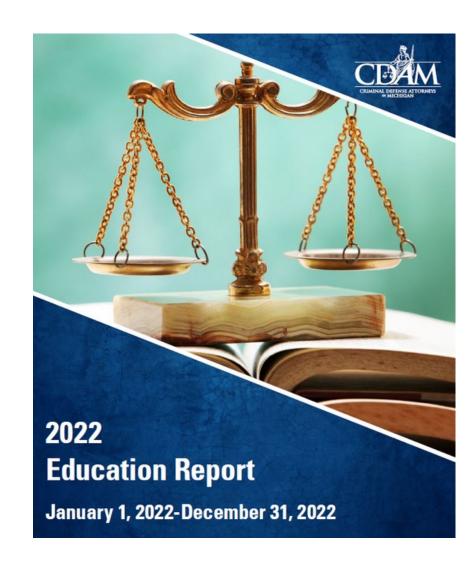
Education and Training of Defense Counsel

Criminal defense attorneys must have reasonable knowledge of the relevant law and be able to defend a client's case.

80% of the 1,877 attorneys representing indigent clients met or exceeded the MIDC's training requirements in FY22.

We partner with state and nat'l leaders, ensuring thousands of annual training hours:

Criminal Defense Attorneys of Michigan, SADO's Criminal Defense Resource Center, SBM, NAPD, etc.





3175 hours of hands-on skills training completed by 384 attorneys through a unique Byrne JAG funded program managed by the MIDC

Experts & Investigators

Counsel has a duty to conduct independent investigations in all cases and to continually evaluate for any need of appropriate investigations or expert assistance in specialized areas beyond the lawyer's expertise.

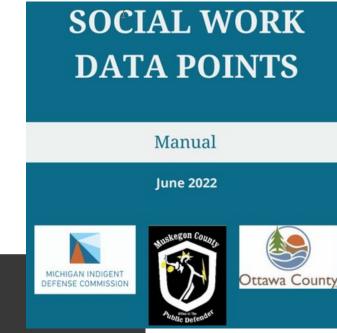
Attorney use of expert and investigator resources increased by nearly 200% since FY19, dramatically changing the culture of public defense statewide.

Michigan's public defender offices employ 48 investigator positions. Some also use paralegals or graduate interns to assist in investigative work.



Wayne State to pilot holistic defense partnership for law and social work students

MIDC grants support 51 social workers and client advocates in 27 counties, creating a new workforce of holistic defenders.









Counselat First Appearance & Other Critical Stages

People facing criminal charges have a constitutional right to counsel as soon as their liberty is jeopardized by a judge or magistrate.

83% of Michiganders with counsel at arraignments are represented by assigned counsel.

In FY22, over 229,000 people were represented by appointed counsel at arraignment.

Prior to the MIDC, attorneys were present at only 1,000 arraignments per year.



State reform will cut the clout of judges in picking lawyers for poor people M.L. Elrick Detroit Free Press Published 6:18 p.m. ET Oct. 30, 2020 | Updated 4:37 p.m. ET Oct. 31, 2020

Judges are poised to lose their power to choose lawyers for poor people under a new state reform effort.

The Michigan Department of Licensing and Regulatory Affairs, which has been working for the past several years to improve the quality of criminal defense for poor people, on Thursday approved making changes to the way lawyers for the indigent are selected.

99% of indigent defense systems are fully independent from the judiciary.

MIDC Indigency Standard, being implemented now, ensures equal access to counsel and erases patchwork definitions of who qualifies for help.



MIDC Operations: \$3,167,400

FY24 Exec. Rec. includes an additional \$404,400 to fund 2 FTEs to ensure sound financial stewardship, proper compliance oversight, and technical assistance for current and recently approved standards.

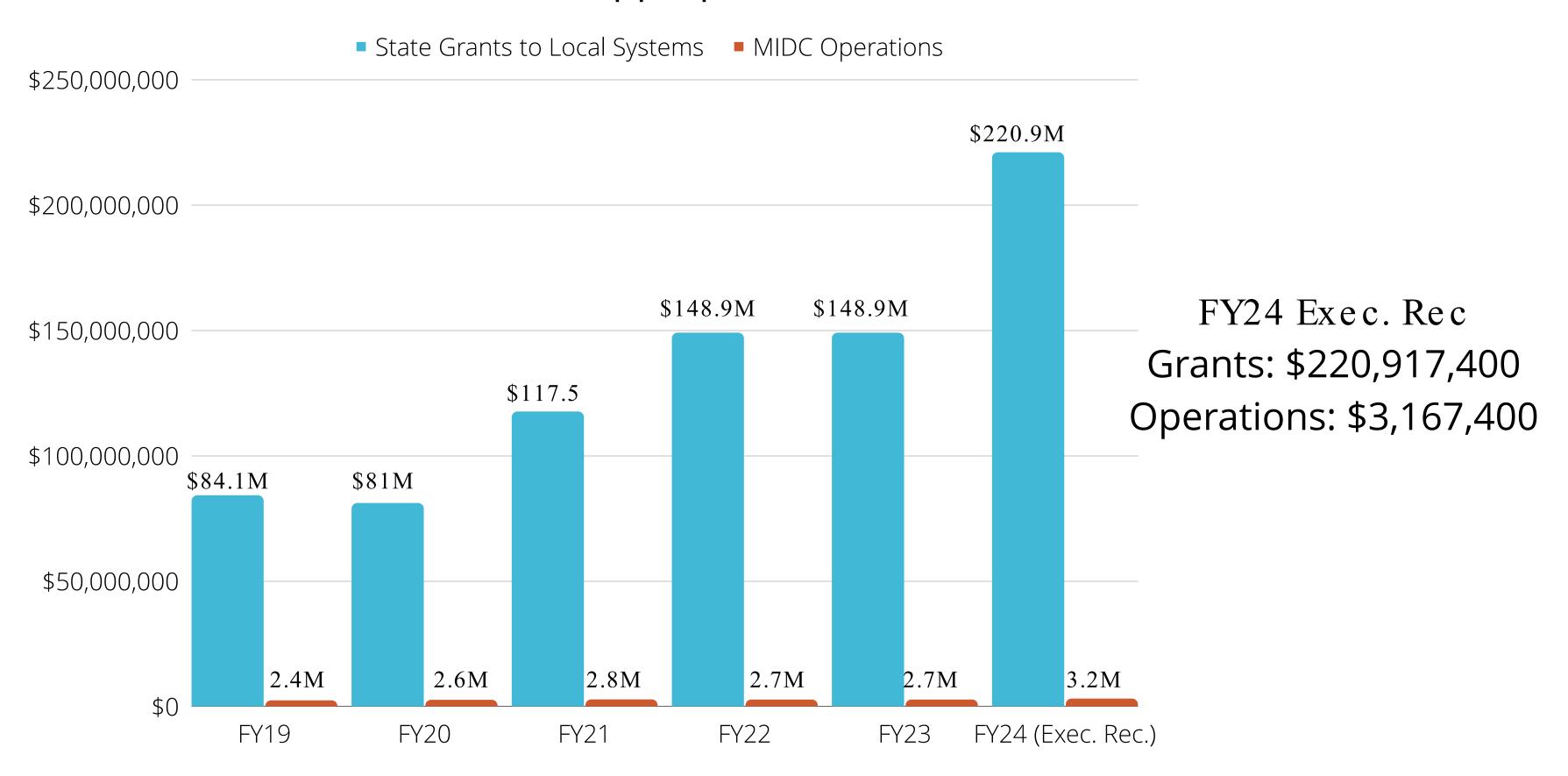
MIDC Compliance Grants - State Share: \$220,917,400

MIDC's Minimum Standard on Attorney Compensation will incentivize quality defense. An estimated first year of statewide implementation for the new standard is an additional \$72 million.

FY24 Executive Recommendation



State Appropriations



Attorney Compensation Standard

- Attorneys must receive prompt compensation at a reasonable rate, using the AG office as a guideline for salaried defenders.
- Attorneys must be reimbursed for reasonable case-related expenses.
- Attorney hourly rates shall be at least \$100 per hours for misdemeanor, \$110 per hour for non-life offense felonies, and \$120 per hour for life offense felonies and will include annual cost of living increases.

LARA Director Orlene Hawks Signs New Indigent Defense Standard Ensuring Adequate Compensation and Resources for Defense Counsel

October 28, 2022

Standard 8 Removes Disincentives in Public Defense Compensation Positioning Michigan as a National Leader in Indigent Defense

LANSING, MI – Orlene Hawks, the Director of the Department of Licensing and Regulatory Affairs, approved the Michigan Indigent Defense Commission's (MIDC) proposed <u>Standard 8</u>. This will ensure attorneys have the time, fees, and resources to provide effective assistance that is constitutionally guaranteed to indigent Michigan citizens facing criminal charges.

"For decades, inadequate and stagnant pay has created a workforce of Michigan appointed attorneys who defend the poor in direct conflict with their own well-being and economic interests," says MIDC Chair Christine Green. "We know that about 23% of appointed criminal defense attorneys have reported missing or making late payments on student loans due to financial stress, 15% have a second job, and 10% are on government assistance. Standard 8 is simply critical to attracting and maintaining the highest quality defenders."



Commission Information Policies & Reports Standards Strategic Plan Grants CLE Resources

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Dedicated to improving indigent defense services statewide.

Explore our Policies & Reports for more information.

POLICIES & REPORTS



Welcome to MIDC

The Michigan Indigent Defense Commission (MIDC) was created by legislation in 2013 after an advisory commission recommended

improvements to the state's legal system. The MIDC works to ensure the state's public defense system is fair, cost-effective and constitutional while simultaneously protecting public safety and accountability.

We have answers to <u>frequently asked questions</u>

Publications

FEBRUARY 1, 2023

MIDC Meeting - February 7, 2023

DECEMBER 14, 2022

MIDC Meeting - December 20, 2022

OCTOBER 7, 2022

MIDC Meeting - October 11, 2022

AUGUST 18, 2022

MIDC Meeting - August 23, 2022

Latest News

OCTOBER 28, 2022

LARA Director Orlene Hawks Signs New Indigent Defense Standard Ensuring Adequate Compensation and Resources for Defense Counsel

SEPTEMBER 19, 2022

Governor Whitmer Appoints Mathes, Reappoints Fisher, Jones, and Walker to MIDC

APRIL 20, 2022

MIDC 2021 Annual Report

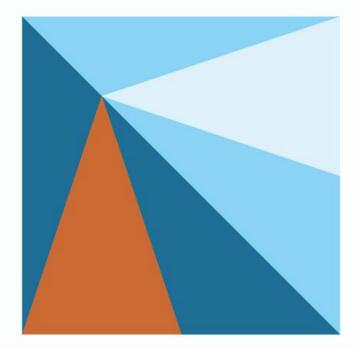
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