FY 2024-25: DEPARTMENT OF EDUCATION Summary: House Subcommittee Chair's Recommendation House Bill 5506 (H-1)



Analyst: Noel Benson

	FY 2023-24 Enacted	FY 2024-25	FY 2024-25	FY 2024-25	FY 2024-25	Difference: Ho From FY 2023 Enacted	-24
	as of 2/7/24	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$0	\$0	\$0	\$	\$	\$0	
Federal	458,009,100	82,550,500	82,550,500			(375,458,600)	(82.0)
Local	5,856,000	5,868,500	5,868,500			12,500	0.2
Private	2,791,300	2,542,200	2,542,200			(249,100)	(8.9)
Restricted	50,072,000	10,117,800	10,117,800			(39,954,200)	(79.8)
GF/GP	130,652,500	61,746,100	66,746,100			(63,906,400)	(48.9)
Gross	\$647,380,900	\$162,825,100	\$167,825,100	\$	\$	(\$479,555,800)	(74.1)
FTEs	640.5	566.5	566.2			(74.3)	(11.6)

Note: Appropriation figures for FY 2024-25 include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The State Board of Education is an eight-member elected board constitutionally mandated to provide leadership and supervision for public education in Michigan. The Michigan Department of Education (MDE) is the administrative arm of the Board charged with implementing state and federal educational mandates and administering programs. Major responsibilities of the MDE include developing and overseeing the K-12 school system, certifying teachers, disbursing funds to educational organizations and libraries, providing technical assistance to school districts and libraries, and providing early education and child day care support for low-income and other qualifying families.

Major Budget Changes from FY 2023-24 Enacted Appropriations		FY 2023-24 Enacted <u>(as of 2/7/24)</u>	FY 2024-25 House <u>Change</u>
1. Transfer of Office of Great Start <u>Executive</u> transfers out \$430.4 million Gross (including \$54.4 million GF/GP) and authorizations for 77.0 FTE positions for the Office of Great Start to the new Department of Lifelong Education, Advancement, and Potential (MiLEAP). Transfer includes changes for defined calculations. <u>House</u> concurs with Executive.	FTE Gross Federal Private Restricted GF/GP	77.0 \$430,162,400 375,480,600 250,000 64,600 \$54,367,200	(77.0) (\$430,364,700) (375,606,500) (250,000) (64,600) (\$54,443,600)
2. Transfer of Information Technology <u>Executive</u> transfers \$390,300 Gross (\$167,800 GF/GP) from Information Technology to MiLEAP. Transfer includes changes for defined calculations. <u>House</u> concurs with Executive.	Gross Federal Restricted GF/GP	\$5,020,800 2,634,400 948,500 \$1,437,900	(\$390,300) (222,500) 0 (\$167,800)
3. Transfer of Departmental Administration and Support <u>Executive</u> transfers \$161,200 Federal for property management from Departmental Administration and Support to MiLEAP. Transfer includes changes for defined calculations. <u>House</u> concurs with Executive.	Gross Federal Restricted GF/GP	\$3,972,900 1,251,700 274,500 \$2,446,700	(\$161,200) (161,200) 0 \$0
 4. Michigan Test for Teacher Certification Reimbursement Executive eliminates one-time funding to reimburse the costs of subject area tests for first-time test takers seeking certification. House maintains and revises \$1.0 million one-time GF/GP in the current year to be ongoing and provides an additional \$150,000 GF/GP for a 	Gross GF/GP	\$1,000,000 \$1,000,000	\$150,000 \$150,000

total of \$1.2 million GF/GP.

Major Budget Changes from FY 2023-24 Enacted Appropriations		FY 2023-24 Enacted (as of 2/7/24)	FY 2024-25 House <u>Change</u>
 5. Information Technology Additional Investments <u>Executive</u> does not include. <u>House</u> provides \$970,000 GF/GP for additional investments in information technology. 	Gross Federal Restricted GF/GP	\$5,020,800 2,634,400 948,500 \$1,437,900	\$970,000 0 0 \$970,000
6. Infrastructure and Consolidation Administration <u>Executive</u> maintains and revises \$750,000 one-time GF/GP and authorizations for 2.0 FTE positions in the current year to be ongoing to administer funding for school consolidation, infrastructure, and the Healthy Schools Program that was appropriated in the School Aid budget in FY 2023-24. Allocates \$375,000 to partner with the Department of Technology, Management, and Budget (DTMB). <u>House</u> eliminates one-time funding and removes authorizations for 2.0 FTE positions.	FTE Gross GF/GP	2.0 \$750,000 \$750,000	(2.0) (\$750,000) (\$750,000)
7. State Board/Superintendent Operations FTE Support <u>Executive</u> does not include. <u>House</u> provides \$570,000 GF/GP and authorization for 3.8 FTE positions to support state board and superintendent operations.	FTE Gross Federal Private Restricted GF/GP	11.0 \$2,505,400 163,500 80,000 681,000 \$1,580,900	3.8 \$570,000 0 0 \$570,000
8. Grants Management <u>Executive</u> provides \$520,000 GF/GP and authorizes 3.0 FTE positions to support the administration of grant funds to districts and to ensure that all state and federal requirements are met. Includes \$200,000 and 1.0 FTE position for central support operations and \$320,000 and 2.0 FTE positions for school support services operations. <u>House</u> provides \$500,000 GF/GP and authorizes 3.0 FTE positions.	FTE Gross Federal Restricted GF/GP	48.6 \$8,159,400 4,421,700 294,400 \$3,443,300	3.0 \$500,000 0 \$500,000
9. Summer EBT Food Benefits Executive provides \$500,000 GF/GP and authorizes 2.0 FTE positions to administer a summer food benefit program for low-income children and to meet the state's administrative match requirement for an associated federal grant program, which would provide an estimated \$108.0 million in federally funded benefits. Additional administration and food assistance appropriations are included in the Department of Health and Human Services. <u>House</u> concurs with Executive.	FTE Gross Federal Restricted GF/GP	78.6 \$14,826,400 12,829,300 150,000 \$1,847,100	2.0 \$500,000 0 \$500,000
10. Comprehensive Mental Health Administration <u>Executive</u> provides \$500,000 GF/GP and authorizes 2.0 FTE positions to expand behavioral health supports and assist schools with mental health programs. <u>House</u> does not include.	FTE Gross Federal Restricted GF/GP	78.6 \$14,826,400 12,829,300 150,000 \$1,847,100	0.0 \$0 0 \$0 \$0
 11. State Aid to Libraries Executive does not include. House provides \$500,000 GF/GP to provide increased per-capita reimbursements to libraries. 	Gross GF/GP	\$15,567,700 \$15,567,700	\$500,000 \$500,000
 12. Library of Michigan Operations Support Executive does not include. House provides \$450,000 GF/GP and authorization for 3.0 FTE positions for Library of Michigan operations support. 	FTE Gross Restricted GF/GP	31.0 \$5,018,100 300,000 \$4,718,100	3.0 \$450,000 0 \$450,000
13. English Language Learner Support and Administration <u>Executive</u> does not include. <u>House</u> provides \$450,000 GF/GP and authorization for 2.0 FTE positions for English language learner support and administration.	FTE Gross Federal Restricted GF/GP	78.6 \$14,826,400 12,829,300 150,000 \$1,847,100	2.0 \$450,000 0 \$450,000

Major Budget Changes from FY 2023-24 Enacted Appropriations		FY 2023-24 Enacted (as of 2/7/24)	FY 2024-25 House <u>Change</u>
14. Career and Technical Education Administration Executive provides \$350,000 GF/GP and authorizes 2.0 FTE positions for additional support for career and technical programs. <u>House</u> does not include.	FTE Gross Federal GF/GP	24.0 \$5,440,300 4,052,300 \$1,388,000	0.0 \$0 \$0 \$0
 15. State-Level Pupil Transportation Support Executive does not include. House provides \$305,000 GF/GP and authorization for 2.0 FTE positions for state-level pupil transportation support. 	FTE Gross Federal Restricted GF/GP	38.6 \$6,142,700 3,281,500 283,800 \$2,577,400	2.0 \$305,000 0 \$305,000
 16. Office of Financial Management Support <u>Executive</u> does not include. <u>House</u> provides \$291,600 GF/GP and authorization for 2.0 FTE positions to support the Office of Financial Management. 	FTE Gross Federal Restricted GF/GP	38.6 \$6,142,700 3,281,500 283,800 \$2,577,400	2.0 \$291,600 0 \$291,600
 17. Michigan Test for Teacher Certification Development Executive does not include. House provides \$198,400 GF/GP to support development and maintenance of the Michigan Test for Teacher Certification. 	Gross Federal Restricted GF/GP	\$10,365,100 3,167,100 4,355,400 \$2,842,600	\$198,400 0 0 \$198,400
 18. Early Middle College Program Administration <u>Executive</u> does not include. <u>House</u> provides \$175,000 GF/GP and authorization for 2.0 FTE positions for early middle college program administration. 	FTE Gross Federal GF/GP	24.0 \$5,440,300 4,052,300 \$1,388,000	2.0 \$175,000 0 \$175,000
 19. Administrative Law Operations Support Executive does not include. House provides \$150,000 GF/GP and authorization for 1.0 FTE position to support administrative law operations. 	FTE Gross Federal Restricted GF/GP	2.0 \$1,416,800 572,900 739,300 \$104,600	1.0 \$150,000 0 \$150,000
20. School Nurse Administration Executive does not include. <u>House</u> provides \$150,000 GF/GP and authorization for 1.0 FTE position for school nurse administration.	FTE Gross Federal Restricted GF/GP	78.6 \$14,826,400 12,829,300 150,000 \$1,847,100	1.0 \$150,000 0 \$150,000
21. Toolkit Development <u>Executive</u> eliminates one-time funding to create a professional development toolkit to teach American history. <u>House</u> maintains one-time funding and provides an additional one-time appropriation of \$150,000 GF/GP for a total of \$300,000 GF/GP to be spent over two years.	Gross GF/GP	\$150,000 \$150,000	\$150,000 \$150,000
22. Task Force Administration <u>Executive</u> does not include. <u>House</u> provides \$150,000 GF/GP and authorization for 1.0 FTE position for task force administration.	FTE Gross Federal Restricted GF/GP	84.7 \$17,394,200 12,941,000 602,400 \$3,850,800	1.0 \$150,000 0 \$150,000
23. Poet Laureate <u>Executive</u> maintains and revises \$100,000 one-time GF/GP in the current year to be ongoing to support a Michigan Poet Laureate program with funding for travel and events to promote poetry, the spoken word, and the literary arts. House concurs with Executive.	Gross GF/GP	\$100,000 \$100,000	\$0 \$0

House concurs with Executive.

Major Budget Changes from FY 2023-24 Enacted Appropriations		FY 2023-24 Enacted <u>(as of 2/7/24)</u>	FY 2024-25 House <u>Change</u>
 24. School Support Services Operations Executive does not include. House provides \$60,000 GF/GP and authorization for 0.4 FTE positions for school support services operations. 	FTE Gross Federal Restricted GF/GP	78.6 \$14,826,400 12,829,300 150,000 \$1,847,100	0.4 \$60,000 0 \$60,000
 25. Department Reorganization Executive transfers \$783,900 Gross (\$139,500 GF/GP) and 6.0 FTE authorizations from Departmental Administration and Support and \$39,600 Federal from the Office of Great Start as follows: \$781,800 Gross (\$139,500 GF/GP) and 6.0 FTE authorizations to Systems, Evaluation, and Technology \$41,700 Federal to School Support Services House transfers \$393,000 Gross (\$69,700 GF/GP) and 3.0 FTE authorizations from Departmental Administration and Support and \$39,600 Federal from the Office of Great Start as follows: \$390,900 Gross (\$69,700 GF/GP) and 3.0 FTE authorizations to Systems, Evaluation, and Technology \$41,700 Federal from the Office of Great Start as follows: \$390,900 Gross (\$69,700 GF/GP) and 3.0 FTE authorizations to Systems, Evaluation, and Technology \$41,700 Federal to School Support Services 	FTE Gross Federal Private Restricted GF/GP	167.6 \$33,841,400 27,883,100 250,000 318,900 \$5,389,400	0.0 \$0 0 0 \$0
 26. FTE Authorization Removal Executive does not include. House removes authorization for a total of 21.5 FTE positions, including 1.9 FTE positions in Central Support Operations, 8.0 FTE authorizations in Michigan Schools for the Deaf and Blind Operations, 6.0 FTE authorizations in Educator Excellence Operations, and 5.6 FTE authorizations in Accountability Services Operations. 	FTE Gross GF/GP	235.2 \$100,000 \$100,000	(21.5) \$0 \$0
 27. Removal of FY 2023-24 One-Time Appropriations Executive and House remove \$57.3 million Gross (\$18.5 million GF/GP) of one-time funding that was included in the FY 2023-24 budget to support the following: E-rate Special Construction Matching Fund (\$4.8 million GF/GP) Family and Community Engagement (\$200,000 GF/GP) Head Start Background Checks (\$100,000 Federal) Michigan School for the Deaf Dorm (\$40.0 million School Aid Fund) Michigan Test for Teacher Certification Reimbursement (\$1.0 million GF/GP) PRIME Schools (\$6.0 million GF/GP) Wonderschool (\$5.5 million GF/GP) 	FTE Gross Federal Restricted GF/GP	2.0 \$57,325,000 100,000 40,000,000 \$17,225,000	(2.0) (\$57,325,000) (100,000) (40,000,000) (\$17,225,000)
28. Economic Adjustments <u>Executive</u> reflects increased costs of \$2.1 million Gross (\$710,000 GF/GP) for negotiated salary and wage increases (5.0% on October 1, 2024), actuarially required retirement contributions, worker's compensation, building occupancy charges, rent, and other economic adjustments. <u>House</u> concurs with Executive.	Gross Federal Local Private Restricted GF/GP	NA NA NA NA	\$2,145,400 1,311,600 12,500 900 110,400 \$710,000

Major Boilerplate Changes from FY 2023-24

Boilerplate Deletions

In general, the <u>Executive</u> and <u>House</u> budgets delete boilerplate included in the FY 2023-24 budget. The list below includes major changes to boilerplate but is not a comprehensive list of all sections proposed to be deleted.

- Department Information (Sec. 215)
- State Administrative Board Transfer (Sec. 219)
- Severance Pay Reporting (Sec. 225)
- Department Transparency (Sec. 240)
- Michigan Test for Teacher Certification Reimbursement (Sec. 1104)
- PRIME Schools (Sec. 1105)
- Wonderschool (Sec. 1106)
- Michigan School for the Deaf Dorm (Sec. 1107)

Boilerplate Restructuring

The House budget restructures boilerplate sections to match standard department boilerplate numbering conventions and remove department-specific boilerplate from the general boilerplate sections. The list below includes changes to boilerplate but is not a comprehensive list of all sections revised to new section numbers.

- Purchase of foreign goods (Sec. 206; moved to Sec. 205)
- Out-of-state travel (Sec. 208; moved to Sec. 207)
- Hire of outside legal counsel (Sec. 209; moved to Sec. 208)
- Lapse report (Sec. 210; moved to Sec. 209)
- Contingency Funds (Sec. 211; moved to Sec. 210)
- Access to state and local government services (Sec. 212; moved to Sec. 214)
- State board information (Sec. 216; moved to Sec. 301)
- FTE vacancies (Sec. 217; moved to Sec. 216)
- Federal Medicaid program (Sec. 218; moved to Sec. 302)
- Early literacy best practices clearinghouse (Sec. 220; moved to Sec. 303)
- Education initiatives regarding trauma, human trafficking, and sexual abuse prevention (Sec. 228; moved to Sec. 305)
- In-demand occupation report (Sec. 232; moved to Sec. 306)
- Per Diem Payments (Sec. 301; moved to Sec. 351)
- Special education reform task force guidelines (Sec. 350; moved to Sec. 401)
- Michigan Schools for the Deaf and Blind employees (Sec. 401; moved to Sec. 451)
- Payment for Instruction at the Michigan Schools for the Deaf and Blind (Sec. 402; moved to Sec. 452)
- Residential programs at the Michigan Schools for the Deaf and Blind (Sec. 406; moved to Sec. 456)
- Gifts, bequests, and donations (Sec. 407; moved to Sec. 457)
- Carry forward of programmatic service funds (Sec. 408; moved to Sec. 458)
- Due process hearings (Sec. 409; moved to Sec. 459)
- ASL literacy (Sec. 410; moved to Sec. 460)

Sec. 203. Definitions – REVISED

<u>Executive</u> retains this section. <u>House</u> defines "standard report recipients" as the Senate and House Appropriation Subcommittees on the department budget, the Senate and House Fiscal Agencies, the Senate and House Policy Office, and the State Budget Office.

Sec. 205. Submission of Reports – DELETED

Requires MDE to submit reports to the Senate and House Appropriation Subcommittees on the department budget, the Senate and House Fiscal Agencies, the Senate and House Policy Office, and the State Budget Office. <u>Executive</u> retains this section and revises to Sec. 213. <u>House</u> deletes this section.

Sec. 207. Geographically Disadvantaged Business Enterprises – REVISED

<u>Executive</u> revises definition of geographically disadvantaged business enterprises to definition included in Executive Directive 2023-1. Revises to Sec. 206. <u>House</u> retains current law and revises to Sec. 215.

Sec. 213. Department Financial Information – REVISED

Requires MDE to work with DTMB to maintain a searchable website accessible to the public at no cost, which includes department financial information. <u>Executive</u> deletes this section. <u>House</u> retains and revises to Sec. 211.

Sec. 214. Restricted Funds Report – REVISED

Requires MDE to work with SBO to provide a report to the legislature on estimated restricted fund revenues, expenditures, and fund balances for the prior two fiscal years. <u>Executive</u> deletes this section. <u>House</u> retains and revises to Sec. 212.

Major Boilerplate Changes from FY 2023-24

Sec. 221. Report on Policy Changes Made to Implement Public Acts Affecting Department – REVISED

Requires MDE to report by April 1 on each specific policy change made to implement a public act affecting MDE that took effect during the prior calendar year. <u>Executive</u> deletes this section. <u>House</u> retains and revises to Sec. 219.

Sec. 222. Communication with the Legislature - REVISED

Prohibits MDE from taking disciplinary action against an employee for communicating truthfully and factually with a legislator or his/her staff. <u>Executive</u> deletes this section. <u>House</u> retains and revises to Sec. 206.

Sec. 223. Records Retention – REVISED

Requires MDE to retain all reports funded from appropriations according to federal and state guidelines for short-term and long-term retention of records. <u>Executive</u> deletes this section. <u>House</u> retains and revises to Sec. 218.

Sec. 224. Expending Available Work Project Authorization – REVISED

Prohibits appropriations from being expended until all existing work project authorization available for the same purpose is exhausted, to the extent possible. <u>Executive</u> deletes this section. <u>House</u> retains and revises to Sec. 222.

Sec. 226. Interdepartmental Coordination of Services – REVISED

<u>Executive</u> revises to require MDE to coordinate with MiLEAP instead of the Department of Licensing and Regulatory Affairs (LARA). Removes requirement to coordinate overseeing child care providers. <u>House</u> concurs with Executive and revises to Sec. 304.

Sec. 231. Prioritize In-Person Work – REVISED

States that it is the intent of the legislature that MDE prioritize in-person work and requires each department, agency, board, or commission that receives funding to post its in-person, remote work, or hybrid policy on its website. <u>Executive</u> deletes this section. <u>House</u> retains and revises to Sec. 217.

Sec. 703. Michigan Core Curriculum – REVISED

<u>Executive</u> revises to require MDE to continuously design, implement, and evaluate professional learning and optional curriculum modules. <u>House</u> concurs with Executive.

Sec. 1002. CDC Provider Reimbursement Rate – DELETED

Requires MDE to publish reimbursement rates on its webpage. <u>Executive</u> moves to MiLEAP boilerplate. <u>House</u> concurs with Executive.

Sec. 1003. Early Childhood Investment Corporation Annual Report – DELETED

Requires MDE to submit an annual report on all funding appropriated to contracts for the early childhood comprehensive systems learning. <u>Executive</u> moves to MiLEAP boilerplate and consolidates with Sec. 1007. <u>House</u> concurs with Executive.

Sec. 1007. CDC Joint Annual Report – DELETED

Requires MDE to collaborate with LARA and the Michigan Department of Health and Human Services (DHHS) to create a joint annual report for the program's external support. <u>Executive</u> moves to MiLEAP boilerplate. <u>House</u> concurs with Executive.

Sec. 1008. Home Visit Program Coordination – DELETED

Requires MDE to provides services to families for home visits. <u>Executive</u> moves to MiLEAP boilerplate. <u>House</u> concurs with Executive.

Sec. 1009. CDC Increase to Eligibility Entrance Threshold – DELETED

Requires MDE to set the entrance income threshold for the CDC program to 200% of the federal poverty guidelines. <u>Executive</u> moves to MiLEAP boilerplate. <u>House</u> concurs with Executive.

Sec. 1011. CDC Payments Based on Enrollment – DELETED

Requires MDE to implement payments to providers based on enrollment rather than attendance. <u>Executive</u> moves to MiLEAP boilerplate. <u>House</u> concurs with Executive.

Sec. 1012. Child Mental Health – DELETED

Requires MDE to collaborate with DHHS to continue the network of infant and early childhood mental health consultation. <u>Executive</u> moves to MiLEAP boilerplate. <u>House</u> concurs with Executive.

Sec. 1014. Family and Community Engagement – DELETED

Requires MDE to partner with family engagement centers to increase parent and guardian involvement in their child's education. <u>Executive</u> moves to MiLEAP boilerplate. <u>House</u> concurs with Executive.

Major Boilerplate Changes from FY 2023-24

Sec. 1102. Toolkit Development – REVISED

Requires MDE to develop a toolkit to provide professional development regarding the teaching of the full and complex American history across subject areas. <u>Executive</u> deletes this section. <u>House</u> retains and provides for a work project appropriation through September 30, 2026.

Sec. 1103. School Consolidation and Infrastructure Administration – DELETED

Revises to allocate \$375,000 to administer school consolidation, infrastructure, and the Healthy Schools Program, and allocates \$375,000 to partner with DTMB. <u>Executive</u> revises to Sec. 604 to reflect ongoing nature of funding. <u>House</u> deletes this section.

Sec. 1104. Michigan Test for Teacher Certification Reimbursement – REVISED

Requires MDE to reimburse first-time test takers of the Michigan Test for Teacher Certification and develop an application process for reimbursement. <u>Executive</u> deletes this section. <u>House</u> revises to Sec. 508 to reflect the ongoing nature of funding and provides for a work project appropriation through September 30, 2029.

Sec. 1105. Poet Laureate - REVISED

Executive revises to Sec. 805 to reflect ongoing nature of funding. <u>House</u> concurs with Executive.